

BEFORE THE
STATE OF NEW JERSEY
BOARD OF PUBLIC UTILITIES
OFFICE OF ADMINISTRATIVE LAW

IN THE MATTER OF THE PETITION OF
NEW JERSEY-AMERICAN WATER COMPANY, INC.
FOR APPROVAL OF INCREASED TARIFF RATES AND
CHARGES FOR WATER AND WASTEWATER SERVICE,
CHANGE IN DEPRECIATION RATES,
AND OTHER TARIFF MODIFICATIONS

OAL Docket No. PUC 02409-2024 S

BPU Docket No. WR24010056

Supplemental Direct Testimony of

DONALD C. SHIELDS

in Support of 9&3 Update

April 23, 2024

Exhibit P-5S

NEW JERSEY-AMERICAN WATER COMPANY, INC.

1 **1. Q. Please state your name and business address.**

2 A. My name is Donald C. Shields, and my current business address is 1 Water Street,
3 Camden, New Jersey 08102.

4 **2. Q. By whom are you employed and in what capacity?**

5 A. I am employed by American Water Works Service Company, Inc. (“Service
6 Company”) as Vice President of Engineering supporting New Jersey-American Water
7 Company, Inc. (“NJAWC” or the “Company”), Virginia-American Water Company
8 and Maryland-American Water Company.

9 **3. Q. Are you the same Donald C. Shields who filed Direct Testimony on January 19,**
10 **2024 in this proceeding, marked as Exhibit P-5?**

11 A. Yes, I am.

12 **4. Q. What is the purpose of your Supplemental Direct Testimony in this proceeding?**

13 A. The purpose of my Supplemental Direct Testimony is to describe the updates and
14 revisions to both replacement and investment projects that have been included on
15 Schedule DCS-1.

16 **5. Q. Has an update of Schedule DCS-1 that was filed with your Direct Testimony been**
17 **prepared?**

18 A. Yes. Please see updated Schedule DCS-1, attached to this Supplemental Direct
19 Testimony.

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1 **6. Q. Please describe the updates that were made for projected additions to utility plant**
2 **in service in Schedule DCS-1.**

3 A. The following paragraphs discuss updates and revisions to Schedule DCS-1 that are
4 included for recovery in this rate case. Please see the updated Schedule DCS-1 for a
5 complete listing, including costs and in-service dates, of all Test Year and Post-Test
6 Year projects included in this base rate proceeding.

7 Recurring Project (“RP”) updates are shown on updated Schedule DCS-1, but are not
8 discussed herein, as the scope of the changes are normal for RPs. The updates for both
9 RPs and Investment Projects (“IPs”) result in a net increase of approximately \$23
10 million. Projects designated with an asterisk (*) were not able to be completed for
11 various reasons, including delays in receiving materials, permitting applications, design
12 changes and related issues. Other projects have revised in-service dates that have
13 moved beyond the test year to be completed in the post-test year period.

14 All projects are expected to be completed with in-service dates as shown on the
15 schedule. Note that many of the projects’ budget variances and in-service date
16 variances are the result of changes in scope, unforeseen conditions, and delays due to
17 various issues such as weather, manufacturing and equipment delivery delays, etc.

18 **7. Q. Why has the Company included additional projects on Schedule DCS-1_9&3**
19 **Update for consideration in this proceeding?**

20 A. The Company has identified additional projects to enable the Company to continue to
21 provide safe, adequate and proper service. As a result, and in light of other project
22 movements, the Company re-allocated capital funding for these projects. NJAWC was

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1 thus able to accelerate certain capital projects that will facilitate the Company’s
2 provision of safe, adequate, and proper service.

3 Individual descriptions and updates for the added projects are included below:

4 I18250138 - Belle Mead Ops Admin HVAC Improvements: This project consists of
5 replacement of an aging, inefficient 40-ton rooftop HVAC unit (RTU)with a new,
6 energy efficient 50-ton unit, as well as removal and replacement of two aging,
7 inefficient 500,000 BTU boilers at the Belle Mead Operations Center. The project also
8 includes replacements of temperature control systems, variable air valves (“VAV”),
9 zone valves, circulating pumps, etc.

10 I18350006 - Long Hill Wastewater Cleaning & Lining: The work under this project is
11 needed to reduce infiltration and inflow (“I&I”) in an area of the Long Hill sewer
12 system with significant I&I. The work includes cleaning and lining of over 3,500 linear
13 feet of 14” vitrified clay/asbestos cement pipe (“VCP/ACP”), 1,400 linear feet of 12”
14 VCP/ACP, as well as the rehabilitation of 20 manholes.

15 I18250079 – Raritan Millstone WTP (“RMWTP”) Ammonia Handling Facility
16 Improvements: This project includes design and construction of a new aqua ammonia
17 handling facility to replace the existing anhydrous ammonia handling system at the
18 RMWTP. The existing anhydrous (gas) ammonia handing has been in use for many
19 decades at the RMWTP and is at the end of its useful life. In addition, the use of
20 ammonia gas presents a safety concern and replacement of the system with a suitable,
21 less hazardous alternative will prevent the negative impacts of an accidental release and

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1 mitigate safety concerns. The 2017 comprehensive planning study (“CPS”)
2 recommended replacement of the anhydrous system with a 19% ammonium hydroxide
3 (aqua ammonia) system which is less hazardous. A new ammonia building will be
4 constructed on the north side of the filter building and will house two bulk storage
5 tanks, a day tank, transfer pumps, and feed pumps. Double walled containment piping
6 will be used between the ammonia building and the five feed points, and safety
7 eyewash/showers, SCADA, fire suppression, fire alarm, security and other ancillary
8 work is included in the project. The anhydrous ammonia system will be demolished
9 and retired after the new system has been placed in operation. This project encountered
10 significant delays in completion due to timing and delay of local building permits as
11 well as significant issues with groundwater leakage within the building foundation
12 which required extensive design and field work to complete.

13 I18250137 - Kent Ave Well Station Arsenic Removal: Kent Avenue Well Station has
14 been using an Isolux arsenic adsorption system to remove arsenic from local
15 groundwater supply. The existing treatment vessel is undersized and has had significant
16 clogging concerns when pumped at the well’s rated capacity. This project includes
17 replacing the Isolux treatment system with an AdEdge Water Technologies arsenic
18 adsorption system, which is more cost effective. This project encountered significant
19 delays in permitting and construction due to local permitting challenges and delays in
20 receiving equipment.

21 Two projects had added costs due to additional work needed after the project was
22 placed into service. These projects are listed on DCS-1_9&3 Update as follows:

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1 I18180050 36" Rumson Place Little Silver: additional site restoration and paving work
2 was required due to settlement issues around the new main that also required extensive
3 grouting of the soils in the vicinity of the pipeline installation. It was determined that
4 the jack and bore installation as well as groundwater control methods caused the
5 settlement. The roadway settlement issue is now resolved.

6 I18130147 Beckett Station PFAS Removal: after the installation of new PFAS removal
7 equipment (tanks, GAC, etc.) the plant clarifiers were operated and found to be in need
8 of repairs in order to maximize the plant throughput. These repairs were completed and
9 the plant can now run at full flow with greater efficiency.

10 **8. Q. Why was it necessary to update Schedule DCS-1?**

11 A. This schedule was originally prepared early in the planning process. Not all projects
12 were bid at that point. Local permit approvals were still pending for certain projects as
13 well. It is very common to develop alternatives or adjustments to planned investment
14 projects during the design, permitting, approvals and bidding processes based on
15 changing needs, priorities or circumstances. Projects are added to or removed from the
16 portfolio of projects based on changing priorities and/or individual project progression
17 or delay. Scope, cost estimates and schedules can also be impacted by various factors
18 during the permitting and local planning board approval process in advance of bidding.

19 It is also important to note that the effects of COVID-19 are still impacting the
20 construction industry. Material supply order delays are significant. For example,
21 ductile iron pipe that historically was ordered and delivered within a two-week
22 timeframe is now running at a delivery time of 12-16 weeks. Emergency generators for

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1 booster stations and other facilities are running well over 26 weeks for delivery. These
2 are but two examples of significant delays in materials, but the issue affects all
3 components of the Company's projects: semiconductors for SCADA equipment and
4 other instrumentation and control equipment, steel for plant structures, meters,
5 pumping equipment, valves, etc. Moreover, availability of workers is an ongoing issue
6 that hampers contractors' ability to staff and execute projects. Some contractors have
7 declined to bid on work due to lack of personnel.

8 Despite the issues mentioned above, the Company is now well into the construction
9 phase for these projects, with approvals having been received, projects having been bid
10 and construction contracts signed and in nearly all cases work is underway. The
11 projects on Schedule DCS-1 are scheduled to be completed by the "In Service" dates
12 shown in this schedule.

13 **9. Q. Does this conclude your Supplemental Direct Testimony?**

14 A. Yes.

NJAW Additions to Plant in Service 07/01/23 - 12/31/24									
Project	Ref	Description	Service	Original Filing		9 + 3 Update			Est In Service Date
				Project Total	Est In Service Date	Test Year 7/01/23 - 06/30/24	Post-Test Year 07/01/24 - 12/31/24	Project Total	
118180087	*	AMI Installations Shrewsbury	Water	880,210	12/31/24	-	-	-	12/31/26
		Various Investment Projects	Water	3,001,250	Various	6,380,670	-	6,380,670	Various
		Various Investment Projects	Wastewater	691,297	Various	721,530	-	721,530	Various
Total Investment Project Spend				\$264,695,875		\$163,933,967	112,588,661	\$276,522,633	
Recurring Projects (RP)									
RP-A		New Mains	Water	19,897,182	Various	11,626,247	7,500,000	19,126,247	Various
RP-B		Replaced Mains	Water	189,180,759	Various	140,059,789	51,585,000	191,644,789	Various
RP-C		Unscheduled Main Replacements	Water	19,935,013	Various	13,735,064	7,000,002	20,735,066	Various
RP-E		New Hydrants & Valves	Water	6,444,134	Various	3,891,598	2,368,902	6,260,500	Various
RP-F		Replaced Hydrants & Valves	Water	29,369,045	Various	18,113,259	10,500,000	28,613,259	Various
RP-G		New Services	Water	24,685,709	Various	15,842,711	8,695,302	24,538,013	Various
RP-H		Replaced Services	Water	82,275,183	Various	57,252,283	26,942,628	84,194,911	Various
RP-I		New Meters	Water	4,947,977	Various	2,388,008	1,804,878	4,192,886	Various
RP-J		Replaced Meters	Water	57,514,956	Various	43,961,698	17,811,204	61,772,902	Various
RP-K		ITS Equipment & Enterprise Solutions	Water	37,258,377	Various	18,418,346	1,401,912	19,820,258	Various
RP-L		SCADA	Water	3,860,783	Various	2,596,472	1,825,752	4,422,224	Various
RP-M		Security	Water	2,725,357	Various	1,145,846	1,072,500	2,218,346	Various
RP-N		Offices & Facilities	Water	3,531,025	Various	4,430,944	1,500,000	5,930,944	Various
RP-O		Vehicles	Water	18,625,067	Various	17,317,376	4,000,000	21,317,376	Various
RP-P		Tools & Equipment	Water	3,293,164	Various	1,608,379	1,151,358	2,759,737	Various
RP-Q		Plant Process Equipment	Water	41,625,154	Various	37,333,127	15,263,523	52,596,650	Various
DV		Developer Funded Projects	Water	23,348,101	Various	21,756,528	6,000,000	27,756,528	Various
RP-B		Replaced Mains	Wastewater	6,032,606	Various	1,450,976	2,415,000.00	3,865,976	Various
RP-C		Unscheduled Main Replacements	Wastewater	665,513	Various	1,086,119	-	1,086,119	Various
RP-E		New Hydrants & Valves	Wastewater	44,094	Various	66,269	-	66,269	Various
RP-F		Replaced Hydrants & Valves	Wastewater	1,400,765	Various	518,029	616,508.00	1,134,537	Various
RP-G		New Services	Wastewater	3,565,741	Various	2,245,618	1,331,800.00	3,577,418	Various
RP-H		Replaced Services	Wastewater	3,969,033	Various	2,847,368	1,399,250.00	4,246,618	Various
RP-L		SCADA	Wastewater	797,961	Various	474,454	322,500.00	796,954	Various
RP-M		Security	Wastewater	50,000	Various	12,500	25,000.00	37,500	Various
RP-N		Offices & Facilities	Wastewater		Various	21,168		21,168	Various
RP-P		Tools & Equipment	Wastewater	326,142	Various	137,974	95,639.00	233,613	Various
RP-Q		Plant Process Equipment	Wastewater	8,086,428	Various	6,543,197	3,366,034.50	9,909,231	Various
DV		Developer Funded Projects	Wastewater	2,252,305	Various	4,588,588	-	4,588,588	Various
Total RP/DV Spend				\$595,707,574		\$431,469,935	\$175,994,692	\$607,464,627	
Total Additions to Plant In Service 07/01/2023 - 12/31/2024				\$860,403,449		\$595,403,902	\$288,583,354	\$883,987,261	

* Project has been delayed beyond the end of the Post-Test Year, 12/31/24.