OPENING TESTIMONY OF WILLIAM EHRLICH ON BEHALF OF TESLA, INC IN THE MATTER OF THE PETITION OF PUBLIC SERVICE ELECTRIC AND GAS COMPANY FOR APPROVAL OF ITS CLEAN ENERGY FUTURE-ELECTRIC VEHICLE AND ENERGY STORAGE PROGRAM ON A REGULATED BASIS

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1 I. INTRODUCTION

Q. PLEASE STATE FOR THE RECORD YOUR NAME, POSITION, BUSINESS ADDRESS, AND ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS PROCEEDING.

A. My name is William Ehrlich. I am Senior Policy Advisor for EV Charging Policy and
Rates at Tesla, Inc. ("Tesla"). My business address is 3500 Deer Creek Rd, Palo Alto,
CA 94304. I am testifying on behalf of Tesla.

8 Q.

PLEASE DESCRIBE TESLA.

9 Α. Tesla's mission is to accelerate the transition to sustainable energy through the development of all-electric vehicles and clean energy products including photovoltaic 10 solar and battery storage. Tesla is headquartered in Palo Alto, and all Tesla vehicles sold 11 in North America are currently manufactured in Fremont, CA. Tesla's vehicle line-up 12 includes the Model S sedan, Model X crossover vehicle, Model 3 sedan, and Model Y 13 crossover vehicle. The vehicles have all-electric range of up to 402 miles per charge 14 (Model S), and industry leading performance and safety ratings. In 2019, Tesla delivered 15 more than 365,000 vehicles globally. In the coming months and years, Tesla is also 16 planning to launch the Cybertruck pickup, Roadster sports car, and a Class 8 Semi truck. 17 18 Tesla also owns and operates an extensive Supercharger network of direct current fast chargers ("DCFC") with over 2,100 stations and 18,650 Supercharger connectors 19 deployed globally. 20

21 Q. PLEASE DESCRIBE YOUR EXPERIENCE AND QUALIFICATIONS.

1	А.	I have ten years of experience in the energy field, my experience spans solar
2		photovoltaics, traditional electrical construction, energy storage, and electric vehicles
3		("EV") with a specific focus on EV utility rates. Currently I lead Tesla's electric vehicle
4		rate design efforts. Previous to Tesla, I provided in-house rate expertise at EVgo for
5		policy efforts related to their nationwide network of DC fast chargers. My statement of
6		qualifications is attached as Appendix A.
7	Q.	HAVE YOU TESTIFIED BEFORE THE NEW JERSEY BOARD OF PUBLIC
8		UTILITIES PREVIOUSLY?
9	A.	No, I have not.
10	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
11	A.	I review the EV goals put forth in New Jersey Senate Bill 2252 ¹ and the level of EV
12		infrastructure deployment necessary in Public Service Electric and Gas's ("PSE&G's)
13		service territory to support the EV goals laid out in the legislation. More specifically, I
14		assess what would constitute efficient EV infrastructure investments in PSE&G territory
15		congruent with the "shared responsibility" model for EV infrastructure laid out in the
16		Board of Public Utilities ("BPU") Straw Proposal. ² I focus on PSE&G's Clean Energy
17		Future – Electric Vehicle and Energy Storage Program ("CEF-EVES Program") EV
18		subprogram 3 ("Public DCFC subprogram") related to utility and third-party owned

 ¹ <u>https://www.njleg.state.nj.us/2018/Bills/S2500/2252_U2.PDF</u>
 ² New Jersey Electric Vehicles Infrastructure Ecosystem 2020 Straw Proposal. Filed 5/18/20 in BPU Docket No. QO20050357: In the Matter of Straw Proposal on Electric Vehicle Infrastructure Build Out.

1	DCFC charging infrastructure since robust DCFC coverage allows travel for EV drivers
2	across the state and also enables new segments of the population to become EV drivers
3	who might not otherwise have access to charging at home.

Based on Tesla's experience as a DCFC network operator, a provider of Level 2 ("L2") 4 charging equipment, and Tesla's involvement in utility programs across the country I 5 recommend several modifications to the Public DC Fast Charging Subprogram. These 6 7 modifications will make Subprogram more effective at spurring private investment in 8 DCFC infrastructure in PSE&G's service territory and can reduce the cost burden on PSE&G's ratepayers by applying the principles of the BPU's "shared responsibility" 9 10 model. In the Public DC Fast Charging Subprogram, PSE&G proposes two different ownership models. The "Third-Party Ownership Model" and "The Utility Ownership 11 Model"³ which seeks approval for utility investment and ownership of DCFCs under 12 certain circumstances. As the DC Fast Charging market matures, PSE&G anticipates that 13 the Third-Party Ownership Model will be the predominant model. 14

15

Q.

WHAT IS THE THIRD-PARTY OWNERSHIP MODEL?

16 A. In the Third-Party Ownership Model, PSE&G will deploy Make-Ready Infrastructure,

17 while a third party will install, own, maintain and operate the DC Fast Charging stations.

18 Q. WHAT IS THE UTILITY-OWNERSHIP MODEL?

³ Testimony of Karen Reif, p. 19.

1	A.	In the Utility-Ownership Model, PSE&G will deploy Make-Ready Infrastructure and
2		install, own, maintain and operate the DC Fast Charging stations. This model will only be
3		utilized if the competitive market is unable to support the DC Fast Charging station
4		development using the Third-Party Ownership Model.
5	Q.	WHAT ARE YOUR RECOMMENDATIONS FOR THE PUBLIC DC FAST
6		CHARGING SUBPROGRAM?
7	A.	I have five primary recommendations related to the Public DC Fast Charging
8		subprogram:
9		• First, the eligibility for off-bill rebates to offset electricity bill expenses should be
10		extended to existing charging station accounts and should not be capped to a
11		specific number of chargers, a specific capacity of chargers, a specific number of
12		sites, nor a specific number of chargers per site.
13		• Second, the "target rate" is an imperfect mechanism and as proposed, is at the
14		discretion of PSE&G. If a target rate mechanism is desired, I recommend the
15		value be set to the commercial customer class average price of electricity, or at
16		least the commercial customer class average cost per kilowatt hour ("kWh") of
17		rate components billed on a demand basis (i.e. per kW or per kVA).
18		• Third, the target rate mechanism and the make-ready program should be
19		disassociated from each other. Both should remain optional and it is appropriate
20		for the make-ready program to only apply to new stations whereas any

1	commercial charging rate mechanism developed as part	of this docket should be
2	available to all DCFC stations, existing and new.	
3	• Fourth, in the absence of a permanent commercial EV r	ate created in this docket,
4	a term limited pilot mechanism should be adopted in or	der to collect data that can
5	inform the creation of a permanent rate option in the fut	ure. In particular, PSE&G
6	should commit to designing a permanent EV rate after o	lata has been collected
7	over the six-year CEF-EVES program period. The perm	anent EV rate should be
8	available to all separately metered commercial EV char	ging infrastructure,
9	including public DCFC stations, medium- and heavy-du	ity fleets, and workplaces.
10	• Finally, if the target rate mechanism proposal is approve	ed as the interim EV rate
11	substitute, the rebate should be provided as an "on-bill"	credit rather than an "off-
12	bill" rebate check.	

13 Q.

WHY ARE YOU MAKING THESE RECOMMENDATIONS?

As previously noted, Tesla's mission is to accelerate the world's transition to sustainable 14 A. 15 energy. A key part of that transition is to electrify the transportation sector. Access to convenient and affordable charging infrastructure that provides a great customer 16 experience is a critical component necessary for that transition. The addition of an EV 17 18 rate option in PSE&G's territory will allow for the sustainable operation of EV charging infrastructure as well as signal to the marketplace that PSE&G territory provides near 19 term rate certainty for private investments in EV charging infrastructure. EV rates for 20 21 DCFC and Level 2 charging are the foundational piece to encourage private investment

1	in public infrastructure. The other recommended modifications seek to provide equal
2	access to an EV rate option for all commercial DCFC customers which can help
3	encourage additional charging investments in PSE&G's territory while providing a fair
4	playing field for all EV charging station developers, owners, and operators. My
5	recommendations are relatively straightforward and are intended to ensure that charging
6	operators, charging site hosts, and fleet customers can quickly and confidently scale EV
7	infrastructure deployments.

8 II. ABOUT TESLA'S DCFC SUPERCHARGER NETWORK

9 Q. CAN YOU PLEASE DESCRIBE TESLA'S SUPERCHARGER NETWORK?

A. Tesla Superchargers are DCFC stations conveniently located near desirable amenities like
 restaurants, shops and WiFi hot spots. Each station contains multiple Superchargers to get
 customers back on the road quickly. Currently, the Supercharger network is primarily
 composed of two types of customer facing hardware. The first are stations often referred
 to as V2 Superchargers that currently operate up to 150 kW per charge stall.

The second are stations typically referred to as Urban Superchargers because of their compact design with reduced clearance requirements. Urban Superchargers can deliver up to approximately 75 kW per stall. For both of the aforementioned applications, two charge stalls are connected to a single charging cabinet capable of 150 kW of direct current output, and the two stalls share the power. For example, an 8 stall V2 Supercharger station has a maximum DC output of 600 kW (4 charging cabinets multiplied by 150 kW per cabinet).

1		Since March 2019, Tesla has started deploying its V3 Supercharger product that supports
2		up to 250 kW charge rates per car and can power share across all of the stalls on the site
3		rather than in pairs like the V2 product. At 250 kW, a Model 3 can recover up to 172
4		miles of charge in 15 minutes, and charge at rates up to 1,000 miles per hour. A
5		customer's time charging is expected to be cut by 50 percent to about 15 minutes on a V3
6		Supercharger.
7	Q.	DOES TESLA OWN AND OPERATE THE SUPERCHARGERS?
8	A.	Yes, Tesla owns and operates the Supercharging equipment and is the customer of record
9		with the electric utility.
10	Q.	HOW MANY PUBLICLY ACCESSIBLE SUPERCHARGERS ARE
11		OPERATIONAL IN PSE&G'S TERRITORY?
12	A.	There are currently seventeen Supercharger locations with a total of 132 Supercharger
13		stalls in PSE&G's territory.
14	<u>III. F</u>	EV GOALS OF SENATE BILL 2252 AND BPU STRAW PROPOSAL
15	Q.	HOW MANY ELECTRIC VEHICLES DOES NEW JERSEY PLAN TO HAVE
16		ON THE ROAD IN 2025?

1	A.	The State goal from Senate Bill 2252 ("SB 2252") is for "at least 330,000 of the total
2		number of registered light duty vehicles in the State shall be plug-in electric vehicles by
3		December 31, 2025." ⁴
4	Q.	HOW MANY DC FAST CHARGERS ARE NEEDED IN THE STATE TO
5		SUPPORT THE 330,000 PLUG-IN ELECTRIC VEHICLES IN 2025
6		ACCORDING TO SB 2252?
7	A.	The stated goal in Senate Bill 2252 is "By December 31, 2025, at least 400 DC Fast
8		Chargers shall be available for public use at no fewer than 200 charging locations in the
9		State." ⁵
10	Q.	HOW MANY PLUG-IN ELECTRIC VEHICLES ARE CURRENTLY IN
11		OPERATING IN NEW JERSEY?
12	A.	At the end of 2019 there were 30,017 Plug-in electric vehicles (PIVs) operating in New
13		Jersey. ⁶
14	Q.	OUT OF THOSE PLUG-IN ELECTRIC VEHICLES HOW MANY ARE
15	-	CAPABLE OF FAST CHARGING?

⁴ Senate Bill 2252 Section 3(1).
⁵ Ibid Section 3(4)a.
⁶ New Jersey Department of Environmental Protection: Alternative Fuel Vehicle Report. <u>https://www.drivegreen.nj.gov/dg-electric-vehicles-basics.html</u>

1	A.	At the end of 2019, out of 30,017 PIVs there were 11,519 Plug-in Hybrid Electric
2		Vehicles (PHEVs) and 18,498 Zero Emission Vehicles (ZEVs). ⁷ With the exception of
3		the Mitsubishi Outlander PHEV, only ZEVs are capable of DC fast charging. There were
4		only 107 Mitsubishi PHEVs included in the count.
5	Q.	OUT OF THOSE DC FAST CHARGE CAPABLE ELECTRIC VEHICLES,
6		WHAT PERCENT ARE TESLA MODELS?
7	A.	Of the 18,498 ZEVs in New Jersey, 15,380 are Tesla vehicles for 83% of the total ZEVs
8		in New Jersey. ⁸
9	Q.	WHAT IS THE APPROPRIATE MODEL FOR COLLABORATION BETWEEN
10		ELECTRIC DISTRIBUTION COMPANIES AND PRIVATE INVESTMENT TO
10 11		ELECTRIC DISTRIBUTION COMPANIES AND PRIVATE INVESTMENT TO BUILD OUT EV CHARGING INFRASTRUCTURE IN NEW JERSEY?
10 11 12	A.	ELECTRIC DISTRIBUTION COMPANIES AND PRIVATE INVESTMENT TO BUILD OUT EV CHARGING INFRASTRUCTURE IN NEW JERSEY? The "shared responsibility" model for EV infrastructure as laid out in the BPU Straw
10 11 12 13	A.	ELECTRIC DISTRIBUTION COMPANIES AND PRIVATE INVESTMENT TO BUILD OUT EV CHARGING INFRASTRUCTURE IN NEW JERSEY? The "shared responsibility" model for EV infrastructure as laid out in the BPU Straw Proposal ⁹ promotes appropriate roles for both the electric distribution company ("EDC")
10 11 12 13 14	A.	ELECTRIC DISTRIBUTION COMPANIES AND PRIVATE INVESTMENT TO BUILD OUT EV CHARGING INFRASTRUCTURE IN NEW JERSEY? The "shared responsibility" model for EV infrastructure as laid out in the BPU Straw Proposal ⁹ promotes appropriate roles for both the electric distribution company ("EDC") and private investors. Under this framework Tesla would be considered an electric
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10 11 12 13 14 15 16	A.	ELECTRIC DISTRIBUTION COMPANIES AND PRIVATE INVESTMENT TO BUILD OUT EV CHARGING INFRASTRUCTURE IN NEW JERSEY? The "shared responsibility" model for EV infrastructure as laid out in the BPU Straw Proposal ⁹ promotes appropriate roles for both the electric distribution company ("EDC") and private investors. Under this framework Tesla would be considered an electric vehicle service equipment ("EVSE") infrastructure company and would be primarily responsible for installing, owning, operating, and marketing EVSE using private capital.

⁷ Ibid.

⁸ Ibid.

 ⁹ New Jersey Electric Vehicles Infrastructure Ecosystem 2020 Straw Proposal. Filed 5/18/20 in BPU Docket No.
 QO20050357: In the Matter of Straw Proposal on Electric Vehicle Infrastructure Build Out, page 2.

necessary to make locations Charger Ready as well as on any Board-approved EVSE
 owned by the EDCs.

3 Q. DO YOU OPPOSE UTILITY OWNERSHIP OF EVSE INFRASTRUCTURE?

A. I do not oppose utility ownership of EVSE infrastructure in principle, but utility
ownership warrants scrutiny and the development of appropriate guardrails that ensure
that private EVSE owners are not at an unfair disadvantage to utility owned stations. The
"shared responsibility" framework provides initial "guard-rails" to utility ownership and
provides guidelines for specific circumstances whereby utility ownership may be the
most efficient way to provide charging infrastructure in certain geographic locations.

10 Q. UNDER WHAT CONDITIONS WOULD UTILITY OWNERSHIP OF EVSE 11 INFRASTRUCTURE BE INAPPROPRIATE?

A. There may be several scenarios under which utility ownership of EVSE should be 12 scrutinized and evaluated further. However, it is clear that any situation where a utility is 13 setting their own price for charging services while simultaneously setting the price for 14 third-party charging networks above the commercial customer class average cost of 15 electricity raises concerns about uncompetitive behavior and the potential for there to be 16 an uneven playing field which would stymy private investment. Placing EV charging 17 load on existing commercial tariffs can see third-party charging networks paying far 18 above other commercial customers due to the low load factor of separately metered EV 19 charging load when compared to commercial customer class average load factors. 20

1	Q.	WHAT IS THE SOLUTION TO ALLOW FOR A FAIR PLAYING FIELD
2		BETWEEN UTILITY OWNED EV CHARGING INFRASTRUCTURE AND
3		THIRD-PARTY OWNED EV CHARGING INFRASTRUCTURE WHEN
4		EVALUATING COMMERICAL EV RATES?

- A. In the context of public charging infrastructure, the solution is commercial EV tariffs
 developed based on the unique load characteristics of separately metered EV charging
 load which can have characteristically lower load factor than an average commercial
 customer. In PSE&G's proposal, the Public DCFC subprogram includes their version of a
- 9 commercial EV tariff and it takes the form of a target rate, off-bill rebate mechanism.

10 Q. DO YOU HAVE ANY RECOMMENDATIONS ABOUT HOW TO IMPROVE

11 THE PUBLIC DCFC SUBPROGRAM TARGET RATE MECHANISM AS A

- 12 COMMERCIAL EV TARIFF SOLUTION?
- 13 A. Yes.

14 IV. RECOMMENDED MODIFICATIONS TO THE PUBLIC DCFC SUBPROGRAM

15 A. PUBLIC DCFC SUBPROGRAM ELIGIBILITY RECOMMENDATION

Q. WHAT IS THE CURRENT ELIGIBILITY REQUIREMENT FOR THE PUBLIC DCFC SUBPROGRAM?

- 18 A. As proposed, only new sites would be eligible for the benefits of the Public DCFC
- 19 subprogram and would be required to go through an application process subject to final

1		approval or disapproval by PSE&G. Additionally, all of the program benefits, make-
2		ready infrastructure, equipment rebates, and target rate rebate mechanism are all tied
3		together into an all-or-nothing offer without the ability to receive one of these three
4		benefits individually.
5	Q.	WHAT IS YOUR RECOMMENDATION FOR THE PUBLIC DCFC
6		SUBPROGRAM ELIGIBILITY?
7	A.	I recommend all separately metered EV charging stations, existing and new, made up
8		predominantly of DCFC chargers be eligible for the target rate mechanism and all new
9		separately metered EV charging stations made up predominantly of DCFC chargers
10		should be eligible for the make-ready benefit. The application process is understandable
11		and appropriate in the context of direct equipment and installation rebate incentives.
12	Q.	DO YOU RECOMMEND SETTING LIMITS ON THE NUMBER OF
13		CHARGERS ELIGIBLE FOR THE PUBLIC DCFC SUBPROGRAM?
14	A.	No, I recommend the target rate mechanism specifically be made available on an ongoing
15		basis to DCFCs until a permanent commercial EV rate is developed for all separately
16		metered non-residential EV charging load. Third-party EV charging providers should be
17		able to build stations of whatever size is needed to support EV drivers in PSE&G's
18		territory and third-party EV charging companies work very hard to optimally site and
19		"right-size" stations to adequately serve drivers.

Q. DO YOU RECOMMEND A DIFFERENT LIMIT PLACED ON THE PUBLIC DCFC SUBPROGRAM?

3 A. If a limit is to be used, I recommend using the budgeted amount of $62,000,000^{10}$ as the

4 cap for the Public DCFC subprogram and allowing as many DCFCs to be built within the

- 5 budgeted amount over the six-year period following commencement of the CEF-EVES
- 6 program. The caveat to this limit is an additional recommendation of using the data and
- 7 experience gained in the CEF-EVES program to design a permanent commercial EV
- 8 tariff for DCFCs to switch onto at the end of the six-year CEF-EVES program period
- 9 which would provide needed certainty to charging operators.

10 **<u>B. TARGET RATE VALUE RECOMMENDATION</u>**

11 Q. IS THE TARGET RATE AN APPROPRIATE MECHANISM FOR A

12 COMMERCIAL EV TARIFF AS PROPOSED IN THE PUBLIC DCFC

13 SUBPROGRAM?

A. The target rate mechanism is not inappropriate as a rate mechanism but it is imperfect as
a commercial EV charging tariff solution. There was insufficient information provided in
the proposal to assess the actual value of the target rate and limited detail was provide on
the methodology about how the target rate would be set, and whether it would be
different per site or operator because it would partially be based on "local DC Charging
economics."¹¹ It would not be appropriate for utilities to seek information from third

¹⁰ Testimony of Karen Reif, p. 25.

¹¹ Testimony of Karen Reif, p. 23.

1	party charging stations about the economics of their stations, especially if the utility
2	intends to own and operate their own charging stations and compete in the space.

3 Q. HAS THE TARGET RATE MECHANISM BEEN USED ELSEWHERE AS A

4 COMMERCIAL EV TARIFF SOLUTION?

- 5 A. A version of "target rate" has been implemented successfully in Eversource Connecticut
- 6 in their Electric Vehicle Rate Rider¹² (tariff sheet provided in Attachment 1) where if "a
- 7 rate component of such schedule is priced on a demand basis (i.e., per kW or per kVA),
- 8 the EV customer under this Rider will be subject to a charge determined on an equivalent
- 9 *per kWh basis using the corresponding average price of such rate component.* "The
- 10 benefit of Eversource Connecticut's EV Rate Rider is that it is converting rate
- 11 components billed on a demand basis to a customer average kWh value (based on what
- 12 an average customer would pay per kWh for these demand components) and then
- 13 applying the customer average value kWh value to the EV charging customer.

14 Q. DO YOU SUPPORT THIS TYPE OF METHODOLOGY FOR A TARGET RATE 15 MECHANISM?

16 A. Yes.

17 Q. IS THIS DIFFERENT THAN WHAT PSE&G HAS PROPOSED?

¹² <u>https://www.eversource.com/content/ct-c/business/my-account/billing-payments/about-your-bill/rates-tariffs/electric-vehicle-rate-program</u>

1 A. Yes.

2 Q. WHAT IS THE DIFFERENCE?

A. My concern with the target rate proposed by PSE&G, is that it could be a somewhat
arbitrary value above the average commercial customer cost of electricity in PSE&G's
territory which was \$0.1211/kWh for year-end 2018.¹³

Q. WOULD YOU SUPPORT PSE&G USING A TARGET RATE MECHANISM EQUIVALENT TO THEIR COMMERCIAL CUSTOMER CLASS AVERAGE PRICE OF ELECTRICITY UNTIL A PERMANENT EV TARIFF IS DEVELOPED?

A. Yes, if PSE&G desires to use the target rate mechanism this would be a more appropriate 10 solution for the Public DCFC subprogram. There are a variety of factors beyond 11 electricity prices that impact underlying charging station economics. It would be more 12 appropriate to focus on setting a target effective electricity price based on the average 13 commercial class cost of service, rather than trying to control all factors and optimize to a 14 specific level of economic viability for each station. The singular focus on the electricity 15 component would allow charging operators to continue to innovate and explore different 16 business models or practices in order to offer an economically viable and sustainable 17 service. 18

¹³ EIA 2018 Utility Bundled Retail Sales – Commercial. Table T7 Commercial Sector: <u>https://www.eia.gov/electricity/sales_revenue_price/</u>

Q. ARE THERE ALTERNATIVE COMMERCIAL EV RATE DESIGNS THAT COULD ALSO SERVE AS APPROPRIATE MODIFICATIONS OR REPLACEMENTS TO THE TARGET RATE MECHANISM?

4 A. Yes, there are a variety of different rate designs that effectively deal with the issue of low 5 load factors and high demand charges causing electricity cost distortions specifically for separately metered DCFC charging stations. One popular EV rate model is the all-6 7 volumetric, time-of-use ("TOU") rate. Another rate mechanism that is sometimes used to modify existing commercial tariffs to make them more "EV charging friendly" is that of a 8 demand limiter. A demand limiter is a value of hours that serves to limit the billed 9 demand on low load factor meters. If the demand limiter is "200 hours," then a site that 10 only uses 20,000 kWh per month will effectively have a cap placed on their billed 11 demand in the amount of 20,000 kWh / 200 hours = 100 kW. Another variation on this 12 idea is Dominion Virginia's GS-2 tariff¹⁴ which is billed as a non-demand rate for 13 monthly usage below 200 kWh per kW of billed demand and billed as a demand rate for 14 usage above 200 kWh per kW of billed demand. A more simplified solution would be to 15 offer a 50% demand charge credit on billed demand for all separately metered EV 16 charging stations. All of these modifications and rate options are intended to prevent low 17 18 load factor EV charging stations from paying extreme prices for electricity on a \$/kWh basis. 19

¹⁴ <u>https://cdn-dominionenergy-prd-001.azureedge.net/-/media/pdfs/virginia/business-rates/schedule-gs2.pdf</u>

<u>C. OTHER RECOMMENDATIONS FOR THE PUBLIC DCFC SUBPROGRAM</u> Q. SHOULD THE TARGET RATE MECHANISM, MAKE-READY, AND EQUIPMENT REBATES IN THE PUBLIC DCFC SUBPROGRAM BE TIED TOGETHER AS A SINGLE OFFERING?

5 A. No, all three offerings should be offered separately and separately metered DCFC 6 charging stations should have the option to use one or all three of the program benefits as 7 their eligibility allows. The target rate mechanism should be made available to all separately metered EV charging stations made up predominantly of DCFCs, existing and 8 new, and should not require application or use of the make-ready incentive. An 9 enrollment process is understandable for the target rate mechanism but it should not be 10 subject to approval or disapproval by PSE&G in the same way if a customer is eligible 11 for a regular commercial rate, that customer is allowed to enroll in the rate without fear of 12 rejection. The make-ready incentive only makes sense to apply to new stations but also 13 should not be tied to the application for equipment rebates as a requirement for eligibility. 14 Ideally the make-ready incentive would function like the existing line extension policy 15 for new customers where if the new service is a separately metered DCFC station, the 16 customer would be eligible for the make-ready incentive without application and fear of 17 18 rejection. The application process adds an administrative burden but is understandable and appropriate for equipment rebates which should be offered separately from both the 19 target rate mechanism and the make-ready incentive. All three offerings should remain 20 optional to all eligible customers. 21

Q. WHAT WOULD BE AN APPROPRIATE OUTCOME OF THE PUBLIC DCFC SUBPROGRAM?

A. The Public DCFC subprogram should result in the design of a permanent commercial EV
charging tariff following the six-year program period.

Q. IS IT APPROPRIATE TO PROVIDE THE TARGET RATE ADJUSTMENT MECHANISM AS AN OFF-BILL MONTHLY REBATE?

A. No, this type of administration is unduly burdensome for EV charging providers and an
on-bill credit would be a more appropriate way to administer this type of target rate
adjustment mechanism. Eversource Connecticut provides an on-bill credit with its EV
Rate Rider which is simple and allows EV charging providers to accurately track costs
without unnecessary administrative and accounting work.

12 IV. CONCLUSION

13 Q. PLEASE SUMMARIZE YOUR TESTIMONY RECOMMENDATIONS.

14 A. My recommended modifications to the Public DCFC Subprogram include:

Change the eligibility for off-bill rebates to offset electricity bill expenses to include existing chargers.

Adjust the target rate from an unknown and potentially arbitrary value to the
 commercial customer class average cost of electricity until data can provide
 justification for a different value.

1	• Separate the three different proposal offerings: target rate mechanism, make-read
2	incentive, and equipment rebates from each other. Make-ready is only needed for
3	new customers and the equipment rebate is the only benefit that should be subjec
4	to an application process.
5	• Provide the target rate mechanism monthly rebate as an on-bill credit rather than
6	an off-bill payment.
7	• PSE&G should commit to designing a permanent EV rate after data has been
8	collected over the six-year Public DCFC subprogram period. The permanent EV
9	rate should be available to all separately metered commercial EV charging
10	infrastructure, including public DCFC stations, medium- and heavy-duty fleets,
11	and workplaces.

- 12 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 13 A. Yes it does.

1 ATTACHMENT 1 – EVERSOURCE CONNECTICUT EV RATE RIDER

THE CONNECTICUT LIGHT AND POWER COMPANY, DBA EVERSOURCE ENERGY

ELECTRIC VEHICLE RATE RIDER

Page 1 of 1

AVAILABILITY AND APPLICABILITY:

This rider is available to serve the entire requirements of electric vehicle (EV) charging stations, which are available to the public. The Company defines public charging stations as those made available and accessible by, the public and may include on-street parking spaces and public parking spaces in lots or parking garages. Eligibility and acceptance of a customer for service under this rider is subject to the review and approval by the Company.

Service under this rider shall be separately metered and is available only to the load of an electric vehicle charging station approved by the Company.

MONTHLY RATE:

Rates for electric service provided to a facility under this rider shall be determined in accordance with the Company's general service rate schedule that would otherwise apply to the load being served. Where a rate component of such schedule is priced on a demand basis (i.e., per kW or per kVA) the EV customer under this Rider will be subject to a charge determined on an equivalent per kWh basis using the corresponding average price of such rate component.

TERM:

There is no minimum term for customers electing to receive service under this rider.

Supersedes Electric Vehicle Rate Rider Pilot Effective July 1, 2014 by Decision dated June 4, 2014 Docket No. 13-12-11 Revised to Reflect New Trade Name October 1, 2015 Docket No. 14-05-06

Rider EV.04-01-19

Effective April 1, 2019 by Decision dated March 6, 2019 Docket No. 17-10-46RE01

1 <u>APPENDIX A – STATEMENT OF QUALIFICATIONS FOR WILLIAM EHRLICH</u>

William Ehrlich is Senior Policy Advisor for North America Charging Policy and Rates at Tesla. 2 William provides expertise for Tesla's charging infrastructure policy, rate design, energy 3 4 procurement and electric utility engagement efforts. He conducts quantitative analysis of 5 electricity markets and utility rate designs for tariff optimization and to determine opportunities for electric vehicles, charging infrastructure and distributed energy resources. He serves as an 6 7 expert witness in electric vehicle and rate design utility regulatory proceedings. Prior to Tesla, he 8 was Technology Development Manager at EVgo and previously Senior Analyst at Strategen 9 Consulting. William began his energy career ten years ago at a commercial solar company. He 10 has contributed to reports and journal articles about energy topics including utility planning, energy storage, and renewable energy. William has a bachelor's degree in finance from the 11 University of Notre Dame. 12