

# SUSANIN WIDMAN & BRENNAN, PC

COUNSELLORS AT LAW

DANIEL J. BRENNAN dbrennan@swbcounsellors.com

August 17, 2018

Via Federal Express

RECEIVED
CASE MANAGEMENT
Twat Thalif
AUG 20 2018

MAIL ROOM

AUG 20 2018

Aida Camacho-Welch Board Secretary New Jersey Board of Public Utilities

DD OF PURILICATION

BOARD OF PUBLIC UTILITIES
TRENTON, NJ

44 South Clinton Avenue Third Floor, Suite 314 Trenton, NJ 08625 BOARD OF PUBLIC UTILITIES TRENTON, NJ

Re:

Petition of PSE&G For Approval of the Second Energy Strong

Program (Energy Strong II)

Docket Nos.: EO 18060629 and GO 18060630

Dear Madam Secretary:

This firm serves as counsel to the Engineers Labor-Employer Cooperative ("ELEC"), the Labor Management Fund of the International Union of Operating Engineers Local 825. I am enclosing for filing an original and eleven (11) copies of ELEC's Motion to Intervene in the above-captioned matter.

Upon filing, kindly return one (1) time-stamped copy of the same in the enclosed, self-addressed stamped envelope.

Should you have any questions, please do not hesitate to contact me.

Sincerely,

Daniel J. Brennan

**Enclosures** 

c: Service List as per Board's July 25, 2018 Order (via electronic mail only)

ENERGY

Legal

DAG

13. K; lan, Energy

D. Brown, Energy

# RECEIVED CASE MANAGEMENT

AUG 2 0 2018

BOARD OF PUBLIC UTILITIES TATE OF NEW JERSEY BOARD OF PUBLIC UTI TRENTON, NJ

> IN THE MATTER OF THE PETITION OF PUBLIC SERVICE ELECTRIC AND: GAS COMPANY FOR APPROVAL OF THE SECOND ENERGY STRONG

Docket Nos. EO18 GO18060630

> RECEIVED MAILROOM

Original, please

Thank you

AUG 20 2018

TRENTON, NJ

PROGRAM (ENERGY STRONG II)

## **MOTION OF BOARD OF PUBLIC UTILITIES ENGINEERS LABOR-EMPLOYER COOPERATIVE** TO INTERVENE

1. The Engineers Labor-Employer Cooperative ("ELEC"), the Labor Management Fund of the International Union of Operating Engineers Local 825, by way of this Motion, and the attached declaration of Mark Longo, request to intervene in the above-captioned Petition for Approval of the Second Energy Strong Program (the "Petition"), filed by Public Service and Gas Company ("PSE&G") pursuant to N.J.A.C. § 1: 1-16.1. All communications and correspondence concerning these proceedings should be directed to:

> Daniel J. Brennan, Esq. Elizabeth K. Schlax, Esq. Susanin, Widman & Brennan, PC 656 East Swedesford Road, Suite 330 Wayne, PA 19087 (610) 710-4510 (610) 710-4520 (f) dbrennan@swbcounsellors.com

#### Ι. Background

2. ELEC is a labor-management organization that promotes economic development, investments in infrastructure and construction to provide opportunities for developers, union contractors, and members of the International Union of Operating

Engineers Local 825 (the "Union"), (heavy equipment operators). ELEC is a unique organization because it is a partnership between employers and the Union, seeking to find common ground and ways to improve the construction industry as a whole for the benefit of both labor and management.

- 3. On or about June 8, 2018, PSE&G filed the Petition with the New Jersey Board of Public Utilities (the "Board") seeking approval of PSE&G's Energy Strong II Program (the "Program) at a cost of \$1.503 billion in electric infrastructure over five (5) years and \$0.999 billion in gas infrastructure over five (5) years.
- 4. The Program seeks to build on the Energy Strong Program I ("ES I Program"), which was approved by a Board order dated May 21, 2014 and is a request by PSE&G for approval of both the elements of a second phase of the ES I Program and the cost recovery mechanisms for the Program. It is described by PSE&G as a series of investments to improve the reliability and resiliency of its electric and gas distribution infrastructure by rebuilding critical electrical equipment, installing stronger poles, deploying advanced technology, building backup pipes, modernizing critical gas equipment, and improving customer service.
- 5. The Program is expected to continue economic development and create enhanced employment opportunities in New Jersey, many of them in the construction industry.
- 6. The Program is a continuation of PSE&G's efforts to stabilize and modernize New Jersey's energy infrastructure. In 2014, the Board approved PSE&G's petition for the ES I Program allocating \$1 billion toward infrastructure projects over 10 years. ELEC sent letters of support, testified before the Board and filed a brief on behalf

of PSE&G. ELEC member contractors and operating engineers also played a key role in the construction work performed under the ES I Program. Additionally, from 2015 through the present, ELEC has been a participant in PSE&G's Petition before the Board seeking approval of a Gas Modernization Program ("GSMP II")

- 7. ELEC represents more than 7,000 experienced operating engineers and over 1,000 contractors throughout the state of New Jersey and the lower counties of New York state. These operating engineers operate cranes, bulldozers, front-end loaders, backhoes and graders. Representatives from large New Jersey construction contractors sit on ELEC's Board. These contractors regularly perform work for private and public entities in New Jersey, including PSE&G. For example, ELEC member contractors performed work for PSE&G in the recovery efforts from Superstorm Sandy, the \$2 billion High Line Project and the ES I Program.
- 8. ELEC regularly partners with New Jersey business and trade organizations and offers professional support to union contractors. ELEC regularly meets with local officials throughout New Jersey and county governments to identify issues in the construction industry and opportunities for ELEC to positively impact Union operating engineers and their employers.
- 9. ELEC also supports ongoing training for Union operating engineers to ensure higher levels of productivity, improved safety records, and greater profitability for contractors and project owners.
- 10. ELEC is in a unique position to provide insight on the impact of the Program from both a contractor and operating engineer perspective, speaking to the costs and feasibility of the continued energy infrastructure improvements, the related

economic impact, and the impact of the future and long-term costs of the Program, in addition to providing insight on manpower requirements of the project, the market for operating engineers and any additional specific training that may be necessary for operating engineers to perform work under the Program.

## II. Legal Standard

11. Under N.J.A.C. § 1: 1-16.1(a), any person or entity substantially, specifically, or directly affected by the outcome of a contested case, may on motion, seek leave to intervene. N.J.A.C. § 1: 1-16.3(a) provides that, in ruling on a motion to intervene, consideration should be made of the nature and extent of the movant's interest in the outcome of the case, whether or not the movant's interest is sufficiently different from that of any party so as to add measurably and constructively to the scope of the case, the prospect of confusion or delay arising from the movant's inclusion, and other appropriate matters.

# III. Argument

12. The members of ELEC will be substantially, specifically, and directly affected by the outcome of this proceeding, ELEC's interest in the case differs from that of any other party, ELEC's interest will add measurably and constructively to the scope of the case, and inclusion of ELEC as an intervenor will not cause confusion or delay.

## Direct Impact to ELEC members

13. ELEC represents more than 7,000 experienced operating engineers and over 1,00 contractors throughout the state of New Jersey and the lower counties of New York state. Representatives from large New Jersey construction contractors sit on ELEC's Board. These operating engineers and construction contractors performed

substantial work on the ES I Program and PSE&G has stated in its petition for the Program that the Program is designed to support additional skilled jobs, many of which ELEC believes will be available to operating engineers, as was the case with the ES I Program.

14. ELEC's member contractors and operating engineers will be directly impacted by the Program because ELEC member contractors and operating engineers will be performing work called for in PSE&G's petition.

# ELEC's Interest will Add Measurably and Constructively to Proceeding

- 15. As an intervenor, ELEC has a substantial interest in knowing, understanding, and reviewing the intricacies of the Program as discussed in this proceeding, so it has the opportunity to provide input on the manpower requirements of the project, the market for operating engineers, and so ELEC member contractors who are likely to be used for the construction work performed under the project can provide input on the costs and scope of the project.
- 16. Given ELEC's support for additional training for operating engineers, ELEC also has a substantial interest in knowing, understanding, and reviewing the intricacies of the Program as discussed in this proceeding, so it has the opportunity to provide input on any additional or specialized training necessary for completing the work.
- 17. ELEC has a history of successful efforts on behalf of PSE&G and other energy and pipeline projects, including supporting PSE&G and testifying before the Board in the 2014 Energy Strong Initiative, participating in PSE&G's GSMP II proceedings, routinely attending public meetings, and supporting new pipelines

throughout the region including the SpectraEnergy Algonquin Incremental Market project, the PennEast Pipeline, the Pilgrim Pipeline, the New Jersey Natural Gas Southern Reliability Link and the Construction Line. Through this work, ELEC has gained a profound understanding of the impact of energy infrastructure projects on the construction industry and the economy of the region.

- 18. ELEC's member contractors have significant experience in large-scale, long-term construction projects, including previous energy infrastructure projects working with PSE&G, as described above, and can provide information on the financial markets for borrowing for large-scale construction projects and the cost feasibility of large-scale construction projects, such as the Program.
- 19. Permitting ELEC to intervene so it can offer input on the market for operating engineers which will be used in the construction work under the Program, the economic impact on contractors, operating engineers and the construction industry, as well as the financial aspects of the Program, will add measurably and constructively to the scope of this proceeding and provide a substantial benefit to this Board in deciding the prudence and reasonableness of the Program.

## ELEC's Interests are Not Adequately Represented

20. The above-referenced interests of ELEC's membership are not adequately represented by any other Party to these proceedings. As a partnership between employers and the Union, ELEC is in a unique position to provide insight on the impact of the Program from both a contractor and operating engineer perspective, with each constituency having an interest in the outcome of this proceeding, as demonstrated above.

Inclusion of ELEC as an Intervenor will Not Cause Delay or Confusion

21. Intervention of ELEC will not cause undue delay. This Motion is being

made in accordance with the August 17, 2018 deadline for motions to intervene.

Additionally, no prospect of confusion arises from allowing ELEC to intervene. While

ELEC's interest in the outcome of the petition is distinct from other Parties and potential

Intervenors, ELEC will cooperate with other Parties to the proceeding to ensure a

decision is made in full view of all relevant facts.

WHEREFORE, pursuant to N.J.A.C. 1:1-16, ELEC respectfully requests it be

permitted to intervene in this matter.

Date: August 17, 2018

Respectfully submitted,

Daniel J. Brennan

NJ Attorney I.D. No: 017251993

Elizabeth K. Schlax

NJ Attorney I.D. No: 901272012 Susanin, Widman & Brennan, P.C. 656 E. Swedesford Road, Suite 330

Wayne, PA 19087

dbrennan@swbcounsellors.com eschlax@swbcounsellors.com

7

# **DECLARATION OF MARK LONGO**

- I, Mark Longo, declare as follows:
  - 1. I am the Director of ELEC.
  - 2. I have read the herein motion and hereby certify that the statements contained therein are true and accurate to the best of my knowledge.

Mark Longo, Director

**ELEC** 

Dated: August 17, 2018

# **CERTIFICATE OF SERVICE**

I, Daniel J. Brennan, hereby certify that copies of the herein motion were sent to all parties on the attached service list by electronic mail.

Date: August 17, 2018

Daniel J. Brennan

Susanin, Widman & Brennan, P.C. 656 East Swedesford Road, Suite 330

Wayne, PA 19087

dbrennan@swbcounsellors.com

P: (610) 710-4510 F: (610) 710-4520

## Public Service Electric and Gas Company Energy Strong II EO18060629

#### BPU

Aida Camacho-Welch Board of Public Utilities 44 South Clinton Avenue, 3rd Floor, Suite 314 Post Office Box 350 Trenton NJ 08625-0350 aida.camacho@bpu.nj.gov

### BPU

Noreen M. Giblin Esq. Board of Public Utilities 44 South Clinton Avenue, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 noreen.giblin@bpu.nj.gov

#### **BPU**

Megan Lupo Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 megan.lupo@bpu.nj.gov

## <u>BPU</u>

Stacy Peterson
Board of Public Utilities
44 South Clinton Avenue
3rd Floor, Suite 314
P.O. Box 350
Trenton NJ 08625-0350
(609) 292-4517
stacy.peterson@bpu.nj.gov

## <u>BPU</u>

Scott Sumliner
Board of Public Utilities
44 South Clinton Avenue
3rd Floor, Suite 314
P.O. Box 350
Trenton NJ 08625-0350
(609) 292-4519
scott.sumliner@bpu.nj.gov

## <u>DAG</u>

Alex Moreau DAG
NJ Dept. of Law & Public Safety
Division of Law
124 Halsey Street, 5th Flr.
P.O. Box 45029
Newark NJ 07101
(973) 648-3762
Alex.Moreau@dol.lps.state.nj.us

#### BPU

Joe Costa Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 (609) 984-4558 joe.costa@bpu.nj.gov

### <u>BPU</u>

Son Lin Lai Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 (609) 292-2098 son-lin.lai@bpu.nj.gov

#### BPU

John Masiello
Board of Public Utilities
44 South Clinton Avenue
3rd Floor, Suite 314
P.O. Box 350
Trenton NJ 08635-0350
john.masiello@bpu.nj.gov

## <u>BPU</u>

Bethany Rocque-Romaine Esq. Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 (609) 292-1496 bethany.romaine@bpu.nj.gov

#### DAG

Jenique Jones
NJ Dept. of Law & Public Safety
Division of Law
124 Halsey Street, 5th Flr.
P.O. Box 45029
Newark NJ 07101
jenique.jones@dol.lps.state.nj.us

## <u>DAG</u>

Caroline Vachier DAG
NJ Dept. of Law & Public Safety
Division of Law
124 Halsey Street, 5th Flr.
P.O. Box 45029
Newark NJ 07101
(973) 648-3709
caroline.vachier@dol.lps.state.nj.us

#### BPU

Paul Flanagan Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-2836 paul.flanagan@bpu.nj.gov

#### **BPU**

Christine Lin
Board of Public Utilities
44 South Clinton Avenue
3rd Floor, Suite 314
P.O. Box 350
Trenton NJ 08625-0350
(609) 292-2956
christine.lin@bpu.nj.gov

#### **BPU**

Jacqueline O'Grady Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 (609) 292-2947 jackie.ogrady@bpu.nj.gov

### <u>BPU</u>

Michael Stonack Board of Public Utilities 44 South Clinton Avenue 3rd Floor, Suite 314 P.O. Box 350 Trenton NJ 08625-0350 (609) 777-0192 michael.stonack@bpu.nj.gov

### DAG

Patricia A. Krogman DAG
NJ Dept of Law & Public Safety
Division of Law
124 Halsey Street, 5th Ffr.
P.O. Box 45029
Newark NJ 07101
(973) 648-3441
patricia.krogman@dol.lps.state.nj.us

### DAG

Emma Xiao DAG
NJ Dept of Law & Public Safety
Division of Law
124 Halsey Street, 2nd Floor
Newark NJ 07101
emma.xiao@law.njoag.gov

## Public Service Electric and Gas Company Energy Strong II EO18060629

### PSE&G

Michele Falcao PSEG Services Corporation 80 Park Plaza, T5 P.O. Box 570 Newark NJ 07102 (973) 430-6119 michele.falcao@pseg.com

### PSE&G

Bernard Smalls PSEG Services Corporation 80 Park Plaza-T5 Newark NJ 07102-4194 (973) 430-5930 bernard.smalls@pseg.com

#### Rate Counsel

Stefanie A. Brand
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
sbrand@rpa.state.nj.us

## Rate Counsel

Brian O. Lipman
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
blipman@rpa.nj.gov

## Rate Counsel

Felicia Thomas-Friel Division of Rate Counsel 140 East Front Street, 4th Flr. P.O. Box 003 Trenton NJ 08625 (609) 984-1460 fthomas@rpa.nj.gov

#### PSE&G

Danielle Lopez Esq.
Public Services Corporation
80 Park Plaza, T5
P.O. Box 570
Newark NJ 07102
973-430-6479
danielle.lopez@pseg.com

### PSE&G

Matthew M. Weissman Esq. PSEG Services Corporation 80 Park Plaza, T5 P.O. Box 570 Newark NJ 07102 (973) 430-7052 matthew.weissman@pseg.com

### Rate Counsel

Lisa Gurkas
Division of Rate Counsel
140 East Front Street, 4th Fir.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
lgurkas@rpa.state.nj.us

## Rate Counsel

Ami Morita
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
amorita@rpa.state.nj.us

#### PSE&G

Martin C. Rothfelder Esq.
Rothfelder Stern, L.L.C.
407 Greenwood Avenue
Suite 301
Trenton NJ 08609-2158
(609) 394-1000
mrothfelder@rothfelderstern.com

#### PSE&G

Caitlyn White PSEG Services Corporation 80 Park Plaza, T-5 P.O. Box 570 Newark NJ 07102 (973)-430-5659 caitlyn.white@pseg.com

### Rate Counsel

Kurt Lewandowski Esq. Division of Rate Counsel 140 East Front Street, 4th Flr. P.O. Box 003 Trenton NJ 08625 (609) 984-1460 klewando@rpa.state.nj.us

## Rate Counsel

Diane Schulze Esq.
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
dschulze@rpa.state.nj.us