



Elizabethtown Gas™

An *AGL Resources Company*

520 Green Lane
Union, NJ 07083

908 289 5000 phone
www.elizabethtowngas.com

September 22, 2015

Irene Kim Asbury
Secretary
New Jersey Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton, New Jersey 08625-0350

Re: In The Matter Of The Petition Of Pivotal Utility Holdings, Inc. d/b/a Elizabethtown Gas For Approval Of A Safety, Modernization And Reliability Program And Associated Cost Recovery Mechanism BPU Docket No. _____

Dear Secretary Asbury:

Enclosed for filing are an original and ten copies of the Petition of Pivotal Utility Holdings, Inc. d/b/a Elizabethtown Gas (“Elizabethtown” or “Company”) for approval of a safety, modernization and reliability program and a related rider to the Company’s tariff – the Safety, Modernization and Reliability Tariff – to permit the Company to recover the costs of the program. Collectively, the proposed program and Tariff rider will be referred to as the SMART Program. The Company’s Petition is accompanied by the testimony and supporting schedules of the following witnesses:

1. Brian MacLean – President of Elizabethtown
2. Michael P. Scacifero – Elizabethtown’s Director of Engineering Services
3. Thomas Kaufmann – Elizabethtown’s Manager of Rates and Tariffs
4. Salvatore D. Marano – Jacobs Consultancy
5. Daniel P. Yardley – Yardley Associates

Under the SMART Program, Elizabethtown proposes over a ten-year period to modernize and enhance the safety and reliability of its gas distribution system by replacing its vintage, at-risk facilities which include aging cast iron mains, unprotected and bare steel mains and services, ductile iron, copper and vintage plastic mains and vintage plastic and copper services. Elizabethtown also proposes to locate inside meter sets outside, to upgrade its legacy low pressure system to an elevated pressure system and, as a consequence, to install excess flow

valves and to retire district regulators that are presently required to operate the low pressure system. The total expenditures associated with the SMART Program are projected to approximate \$1,102 million in 2014 dollars. Elizabethtown projects that these expenditures will enable the Company to replace approximately 630 miles of main and approximately 67,000 services.

Elizabethtown is not proposing a rate change at this time to recover the costs of the SMART Program and there is no immediate rate impact associated with this Petition. Elizabethtown is proposing to include a rider to its Tariff that will enable the Company to obtain timely recovery of its SMART Program costs when those costs are incurred. The rates to be established under the rider will be determined in future proceedings before the Board.

Elizabethtown respectfully requests the Board to retain this matter and to establish a procedural schedule that will permit the Board to issue a final order in this proceeding no later than March 31, 2016.

Please contact the undersigned if you have any questions or require further information.

Respectfully submitted,



Mary Patricia Keefe
Vice President, Regulatory Affairs
And Business Support

Enclosures

cc: Richard Mroz, President
Upendra Chivukula, Commissioner
Joseph L. Fiordaliso, Commissioner
Mary-Anna Holden, Commissioner
Dianne Solomon, Commissioner
Paul Flanagan, Executive Director
Jerome May, Division of Energy
Stefanie A. Brand, Director, Rate Counsel
Felicia Thomas-Friel, Division of Rate Counsel (6 copies)

**STATE OF NEW JERSEY
BOARD OF PUBLIC UTILITIES**

-----X
In The Matter Of The Petition Of Pivotal Utility : **BPU Docket No. GR**
Holdings, Inc. d/b/a Elizabethtown Gas For Approval :
Of A Safety, Modernization And Reliability Program :
And Associated Cost Recovery Mechanism : **PETITION**
-----X

To The Honorable Board of Public Utilities:

Introduction

Pursuant to *N.J.S.A.* 48:2-21 and 48:2-21.1, Pivotal Utility Holdings, Inc. d/b/a Elizabethtown Gas (“Petitioner,” “Elizabethtown” or “Company”), a public utility corporation duly organized under the laws of the State of New Jersey subject to the jurisdiction of the Board, respectfully states:

1. Petitioner’s principal business office is located at 520 Green Lane, Union, New Jersey 07083.
2. Communications and correspondence concerning these proceedings should be sent as follows:

Mary Patricia Keefe
Vice President, Regulatory Affairs
and Business Support
Pivotal Utility Holdings, Inc.
d/b/a Elizabethtown Gas
520 Green Lane
Union, New Jersey 07083
Tel. No. (908) 662-8452
mkeefe@aglresources.com

Erica McGill, Esq.
AGL Resources Inc.
Ten Peachtree Place
Atlanta, Georgia 30309
Tel. No. (404) 584-3682
emcgill@aglresources.com

Kenneth T. Maloney
Cullen and Dykman LLP
1101 Fourteenth Street, N.W., Suite 550
Washington, DC 20005
Tel. No. (202) 223-8890
kmaloney@cullydyk.com

Deborah M. Franco, Esq.
Cullen and Dykman LLP
Garden City Center
100 Quentin Roosevelt Boulevard
Garden City, New York 11530-4850
Tel. No. (516) 357-3878
dfranco@cullydyk.com

3. Petitioner is engaged in the business of transmission and distribution of natural gas to approximately 280,000 customers in its service territory located principally in Hunterdon, Mercer, Middlesex, Morris, Sussex, Union and Warren Counties.

The Proposed SMART Program

4. Petitioner is filing this Petition to request Board approval of a safety, modernization and reliability construction program and a related rider to the Company's Tariff for Gas Service ("Tariff")¹ -- the Safety, Modernization and Reliability Tariff -- to permit Petitioner to recover the costs of the proposed program (collectively, the program and proposed Tariff rider will be referred to as the "SMART Program"). Under the SMART Program, Elizabethtown proposes to undertake and implement a ten-year program to modernize and enhance the reliability and safety of its gas distribution system by replacing and retiring its vintage, at-risk facilities which include aging cast iron mains, unprotected and bare steel² mains and services, ductile iron, vintage plastic and copper mains, and vintage plastic and copper services. As part of the SMART Program, Elizabethtown also proposes to relocate inside meter sets outside, to upgrade its legacy low pressure system to an elevated pressure system, and, as a consequence, to install excess flow valves and retire district regulators that are presently required

¹ Elizabethtown's currently effective Tariff is designated as "BPU No. 14."

² Unprotected steel facilities are facilities that are not cathodically protected and include both bare steel and coated steel.

to operate the existing low pressure system.³ Elizabethtown proposes to commence investment under the Program on the first day of the month following Board approval of this Petition and continue the Program for a period of ten years. The total expenditures associated with the Program are projected to approximate \$1,102 million in 2014 dollars.⁴ Elizabethtown anticipates that these expenditures will enable the Company to replace and retire approximately 630 miles of main that consists primarily of vintage, at-risk pipe and approximately 67,000 services, which would include all existing unprotected steel and copper services.

5. Under the SMART Program, the Company will effectuate the retirement of vintage, at-risk facilities utilizing an analytical approach that will balance customers' needs against risks. Specifically, in advance of each year, the Company will identify specific retirement/replacement projects using an analytical approach that considers:

- (i) prioritization of selected facilities for safety and reliability;
- (ii) the latest technologies for system design and materials;
- (iii) the potential for environmentally friendly construction;
- (iv) the impact on customers and communities;
- (v) the ability to upgrade system pressures for increased reliability;
- (vi) opportunities to utilize existing embedded system components that do not need to be replaced;
- (vii) opportunities to "right size" new facilities for cost effectiveness;
- (viii) opportunities to maximize the ratio of retirements to new installations; and
- (ix) opportunities to coordinate work among other Company programs, work by other utilities and municipal pavement work.

³ In this Petition, references to low pressure facilities refer to facilities that operate at pressures less than 1 psig. Elevated pressure facilities refer to facilities operated at between 10 psig and 60 psig.

⁴ The total expenditures include the cost of removing the facilities that will be retired.

The Justification For The SMART Program

6. Elizabethtown was formed in 1854. The Company's original gas distribution system in the eastern part of its service territory located in Union and Middlesex Counties was constructed to distribute gas manufactured from coal at low pressures. Some of Elizabethtown's existing low pressure mains date back to the 1890s. From the 1890s to the 1960s, the principle material used for distribution mains was cast iron while unprotected steel was used for services. In the 1950s, unprotected steel also began to be used for mains. Elizabethtown's current distribution system includes (i) mains constructed of cast iron, ductile iron, unprotected and protected steel, copper and plastic, and (ii) services constructed of protected and unprotected steel, plastic, and in a very small percentage of cases, copper. Most of the cast iron, ductile iron, unprotected steel and copper facilities are located in Union County.

7. Since the late 1990s, Elizabethtown has undertaken a number of infrastructure replacement programs that have enabled it to retire all elevated pressure cast iron mains up to 12" diameter as well as portions of its low pressure cast iron main. Currently, as part of the Board-approved Accelerated Infrastructure Replacement ("AIR") and Elizabethtown Natural gas Distribution Utility Reinforcement Effort ("ENDURE") programs, the Company is retiring approximately 74 miles of low pressure cast iron main under the AIR Program, and approximately 10 miles of such main under ENDURE.⁵ These programs have enhanced, and will continue to enhance, the safety and reliability of Elizabethtown's distribution system in an efficient manner while also providing economic development, job growth and retention, and environmental benefits.

8. The SMART Program is intended to permit Elizabethtown to continue to proceed with the modernization of its system in an efficient and cost effective manner over the next ten

⁵ The ENDURE Program projects are designed to replace and retire main in flood prone areas.

years and to enable the Company to continue to provide the economic stimulus associated with an ongoing infrastructure replacement program. The SMART Program is designed in a manner that will enable Elizabethtown to comprehensively modernize its system while minimizing the adverse impact of necessary modernization activities on the communities that Elizabethtown serves. The implementation of the SMART Program will also provide environmental benefits to the State. Methane emission reduction associated with the SMART Program is estimated at approximately 58,100 metric tons of CO₂ equivalent per year once the program is completed.⁶

9. Elizabethtown submits that the continued modernization of its distribution facilities is supported by Federal and State policy. Specifically in 2011, the United States Secretary of the Department of Transportation (“DOT”) and the Pipeline and Hazardous Materials Safety Administration (“PHMSA”) announced a “Call to Action”⁷ to pipeline operators and other stakeholders to conduct a comprehensive review of pipeline facilities, identify areas representing greater risk, and accelerate repair and replacement efforts. This “Call to Action” recognized that investments in modernizing pipeline infrastructure enhance public safety and reliability both immediately and well into the future. Elizabethtown’s proposed SMART Program is intended to respond to and achieve the goals of the “Call to Action” and other relevant policies.

10. Adoption of a 10-year program to replace the remaining vintage at-risk pipe facilities on Elizabethtown’s system is consistent with previous Board decisions that have approved infrastructure replacement programs for Elizabethtown and other New Jersey utilities. A systematic long-term approach to infrastructure replacement will permit the Company to execute the replacement of aging facilities more efficiently, attain greater economies of scope

⁶ This estimate was determined using the AGA Energy Analysis Study, April 2014

⁷ http://www.phmsa.dot.gov/staticfiles/PHMSA/DownloadableFiles/110404%20Action%20Plan%20Executive%20Version%20_2.pdf

and scale, and avoid unnecessary disruption in the communities that will be affected by the construction of replacement facilities.

**The Proposed SMART Program Is A Logical Extension
Of Elizabethtown's Recent Infrastructure Modernization Programs**

11. In 2008, the State of New Jersey called upon its energy utilities to play a role in assisting in the economic recovery of the State by increasing investments in necessary and beneficial energy infrastructure. In response, Elizabethtown submitted a Utility Infrastructure Enhancement (“UIE”) program that was approved by the Board by Orders dated April 28, 2009 in BPU Docket Nos. EO09010049 and GO09010053 *et al* and May 16, 2011 in BPU Docket Nos. GO10120969 and GR09030195. Pursuant to those Orders, Elizabethtown completed certain UIE I and UIE II projects that included:

- (i) the replacement of approximately 29 miles of elevated pressure, ten to twelve-inch cast iron main;
- (ii) the replacement of approximately 36 miles of low pressure, four-inch cast iron main.

12. At the UIE program’s conclusion, Elizabethtown received approval from the Board by Order dated August 21, 2013 in BPU Docket No. GO12070693 (“August 21 Order”) to implement the four-year AIR program that authorized the Company to invest over \$115 million to, *inter alia*, continue replacement of bare steel, cast iron and other facilities. The AIR program will expire September 1, 2017.⁸ The Company projects that the AIR program will effectuate the replacement of approximately 74 miles of low pressure cast iron main and 5 miles of elevated pressure cast iron main.

⁸ The Board’s August 21 Order became effective September 1, 2013.

13. Finally, in response to the Board's March 20, 2013 Order in BPU Docket No. AX13030197, which invited the submission of proposals for infrastructure upgrades designed to protect the State's utility infrastructure from major storm events, Elizabethtown sought and received approval from the Board to implement the ENDURE program which, *inter alia*, will permit the Company to replace approximately 600 inside meter sets and approximately 10 miles of low pressure cast iron main with facilities updated to elevated pressure. The Company's ENDURE projects were authorized by the Board by Order dated July 23, 2014 in BPU Docket Nos. AX13030197 and GO13090826.

14. While the UIE, AIR and ENDURE programs, as well as other efforts undertaken by Elizabethtown in the past to replace cast iron mains,⁹ have resulted in the replacement of a significant amount of Elizabethtown's vintage, at-risk pipe materials, the Company nonetheless, at the completion of the AIR and ENDURE programs, will continue to operate (i) approximately 630 miles of main in low pressure areas of its distribution system that consists primarily of vintage, at-risk pipe, (ii) approximately 67,000 bare steel and copper services, and (iii) approximately 84,000 inside meter sets. As discussed more fully by Company witnesses Brian MacLean, Michael Scacifero, Salvatore D. Marano and Daniel P. Yardley, the establishment of the SMART Program to replace these facilities with a modern system will enhance the reliability and safety of Elizabethtown's distribution system by building upon the previous infrastructure replacement programs approved by the Board and is therefore in the public interest.

⁹ By Order dated August 18, 2006 in BPU Docket No. GR05040371, the Board approved a stipulation that committed the Company to use its commercially reasonable best efforts to replace approximately 60 miles of elevated pressure, 8-inch cast iron main by June 30, 2010. Prior to that order, the Company had systematically replaced its 4 to 6-inch elevated pressure cast iron main over a number of years.

Applicable Federal And State Policies Support The SMART Program

15. The proposed SMART program will help Elizabethtown achieve important safety and reliability objectives in a manner consistent with applicable Federal and State policies. As discussed supra, in 2011 the DOT and PHMSA issued a “Call to Action” that sought more aggressive action on the part of pipeline operators to repair and replace infrastructure that is determined to be at-risk. PHMSA specifically characterized cast iron and unprotected steel pipe as categories of infrastructure that require attention. The “Call to Action” was followed by an advisory bulletin issued by PHMSA on March 23, 2012 to owners and operators of natural gas cast iron distribution pipelines and state pipeline safety representatives. The bulletin urged operators of natural gas distribution systems to accelerate replacement of aging infrastructure to enhance safety and requested state agencies to consider enhancements to cast iron replacement plans and programs. In addition, in 2015, the White House released a “New Agenda To Modernize Energy Infrastructure” in the Quadrennial Energy Review, specifically calling for programs to accelerate pipeline replacement in natural gas distribution systems. Retirement and replacement of aging gas distribution infrastructure are also supported by Federal and State policies reflected in (i) PHMSA’s requirement that all gas distribution operators implement a Distribution Integrity Management Plan, and (ii) the New Jersey Energy Master Plan, which supports investments in natural gas infrastructure as a means of reducing energy costs and enhancing energy security. The applicability of these policies is further discussed in the attached testimony of Company witnesses Scacifero, Marano and Yardley.

**The SMART Program Will Provide
Significant Benefits To Customers And New Jersey**

16. The proposed SMART Program, like the previous UIE, AIR and ENDURE programs, will provide benefits to both Elizabethtown’s customers and the State of New Jersey.

In addition to the obvious enhancements to the safety and reliability of Elizabethtown's distribution system, such benefits include, (i) the ability to achieve economies of scope and scale in implementing the Program, (ii) the ability to attain scheduling efficiencies by executing a multi-year coordinated infrastructure replacement program, (iii) environmental benefits associated with reduced methane emissions, (iv) the upgrading of Elizabethtown's existing low pressure system to elevated pressure to permit the installation of smaller size pipe, excess flow valve safety devices, and the increased use of high efficiency appliances by Elizabethtown's customers, and (v) the economic benefits associated with maintaining and utilizing a significant workforce of contractors to carry out the Program. Many of these benefits, which are discussed more fully in the testimony of Witnesses MacLean, Scacifero, and Marano , will exist for decades to come.

17. While Elizabethtown acknowledges that the proposed SMART program will, all else being equal, result in increases in customers' bills. Elizabethtown believes that these increases are reasonable and necessary to obtain the safety, reliability and other societal benefits of the SMART Program. In addition, given that commodity gas prices are considerably lower than they were a few years ago, it is an opportune time to implement the SMART program.

Cost Recovery

18. As explained more fully in the accompanying testimony of Thomas Kaufmann, Elizabethtown is proposing to recover the revenue requirements associated with the SMART Program through a combination of traditional base rate recovery and the operation of a tariff rider comparable to that approved by the Board for Elizabethtown's UIE program in BPU Docket Nos. EO09010049 and GO09010053. Under the Board's Order dated August 21, 2013 in BPU Docket No. GO12070693 that authorized Elizabethtown's AIR Program, Elizabethtown

is required to file a base rate case no later than September 1, 2016. That case will be based on a test year consisting of three months of actual data and nine months of projected data. Elizabethtown proposes that the costs associated with all SMART Program investments placed in service as of the end of the test year of the 2016 rate case should be reflected in the Company's base rates as approved by the Board in that case. Elizabethtown further submits that the prudence of SMART Program investments placed in service by the end of the test year can be examined in the 2016 rate case.

19. For the revenue requirement associated with SMART programs placed in service after the end of the 2016 rate case test year, Elizabethtown proposes to recover such revenue requirements through the operation of a tariff rider similar to that approved by the Board in its April 28, 2009 Order in Elizabethtown's UIE proceeding in BPU Docket Nos. EO09010049 and GO09010053. Specifically, the proposed rider is designed to permit Elizabethtown to recover (i) the after-tax return on capital associated with its SMART projects, grossed up for the appropriate revenue expansion factor, (ii) depreciation expense associated with such projects, (iii) carrying costs on the over and under recovery balances resulting from the operation of the SMART rider, and (iv) all applicable taxes and assessments. To determine the revenue requirement that the SMART rider will be designed to recover, the Company will multiply the after-tax return on capital by the gross plant additions¹⁰ associated with SMART Program projects projected to be placed in service less the accumulated depreciation and accumulated deferred taxes associated with such projects. The applicable after-tax cost of capital, depreciation rates and revenue expansion factor applicable to the SMART rider will be determined initially by the Board in Elizabethtown's 2016 rate case and will be subject to prospective adjustment in any future

¹⁰ Such plant additions would include an accrued Allowance for Funds Used During Construction ("AFUDC") until they are placed in service. The AFUDC rate applied to SMART projects would be based upon the modified Federal Energy Regulatory Commission method used by Elizabethtown.

Elizabethtown base rate case during the term of the SMART Program. Elizabethtown proposes that the SMART rider rate would be assessed to all firm customers served under Service Classifications RDS, SGS, GDS, LVD, EGF, GLS, NGV and FTS.

20. Elizabethtown proposes that the initial SMART rider rate be established by the Board in Elizabethtown's 2016 rate case based on the projected SMART Program costs for the period April 1, 2017 through March 31, 2018. All costs and cost recoveries through the SMART Rider will be subject to a full annual reconciliation. The monthly over and under recovery balance will be determined on the basis of a comparison of the actual revenues billed under the SMART Rider and the actual revenue requirement for SMART Projects each month. The monthly interest on net over and under recoveries will be based upon the Company's actual interest rate on its commercial paper and/or bank credit lines, or if such commercial paper and/or bank credit lines have been fully utilized, the interest rate will be equal to the Company's pre-tax return as established in its most recent rate case.

21. Elizabethtown proposes to file an annual petition to adjust the SMART rider rate no later than January 1 of each year. Such filing will reflect a reconciliation of actual and projected SMART Program costs through March 31 of the same year as well as a projection of SMART Program costs for the next succeeding April 1 through March 31 period. The first SMART filing would be made January 1, 2018. The Company's proposed SMART rider rates would be recovered on a provisional basis but would only be subject to a disallowance if the Board found that specific SMART Program expenditures were imprudently incurred. The prudence of SMART Program investments would be reviewed in Elizabethtown's periodic base rate cases, or if a base rate case were not filed within two years of the completion of the SMART Program, through a reopener of Elizabethtown's then-most recent base rate proceeding.

22. Although Elizabethtown is not proposing any change in rates associated with the SMART Program at this time, Mr. Kaufmann's testimony sets forth the illustrative bill impacts associated with the SMART Program. These illustrative bill impacts were calculated using the following inputs:

- (i) a composite depreciation rate of 1.94%, the rate that is currently being utilized to determine Elizabethtown's AIR Program deferral balance;
- (ii) a weighted average after-tax cost of capital of 6.53% as established in Elizabethtown's most recent base rate case; and
- (iii) a revenue expansion factor of 1.72431, which is the factor established in Elizabethtown's most recent rate case adjusted for the change in the Corporate Business Tax rate that took effect in 2010.

Mr. Kaufmann's analysis shows estimates that the operation of the SMART Rider will result in annual rate adjustments of between 1.4% and 3.2% to the Company's residential heating customers over the life of the Program.

Management Plan

23. Elizabethtown is developing a detailed plan for managing the SMART Program. It will provide a detailed description of the SMART Program and its objectives, how it will be managed and how it will be executed. It will discuss the internal and external resources available to administer the Program and explain why those resources are sufficient to effectively administer the Program. It will also set forth detailed processes to be followed in managing the Program. To the extent that the Company incurs incremental operation and maintenance expenses to administer the Program, Elizabethtown will seek to recover such costs in future base rates, not through the operation of the SMART rider.

Communications Plan

24. Implementation of the SMART Program will require Elizabethtown to engage in extensive construction in the portion of its service territory located in Union and Middlesex Counties over the next ten years.¹¹ To facilitate the Program, Elizabethtown will develop a comprehensive communications and public outreach program for the purpose of communicating details about the Program and obtaining input from governmental officials, affected business communities and local citizens about anticipated construction activities. Elizabethtown submits that a proactive, interactive program of community outreach will help the Company to maximize support for the Program and minimize disruptions in local communities.

Government Funding

25. If Elizabethtown receives any federal, state, county or municipal funds or credits directly applicable to SMART projects, it will use such funding to offset its SMART Program costs to the extent permitted by law.

Reporting Requirements

26. Elizabethtown will provide the Board and parties to this proceeding with reports concerning the SMART Program in the same format as the Company's reports concerning the AIR and ENDURE programs. Elizabethtown submits that its reports, coupled with its annual SMART Rider reconciliation filings, will keep the Board and all parties fully informed concerning the progress of the SMART Program.

Public Notice And Hearings

27. This Petition does not propose any rate increase, and, for that reason, no public hearings are required. Nonetheless, Elizabethtown proposes public hearings similar to those that

¹¹ A small portion of the SMART Program construction will also take place in the Northwest portion of the Company's service territory.

are held when rate increases are proposed. A proposed Form of Public Notice, including the proposed rates and bill impacts attributable to the SMART program, is attached to this Petition as Exhibit P-6. Elizabethtown proposes that the form of notice be placed in newspapers having circulation within the Company's gas service territory to provide notice of public hearings that will be held in Elizabethtown's Union and Northwest service territories. A copy of this Notice will be served on the County Executives and Clerks of any municipalities within the Company's service territory once public hearing dates are established.

Miscellaneous

28. Attached to and made a part of this Petition are the following exhibits and schedules which Petitioner suggests be marked as indicated:

Exhibit P-1	Testimony and Schedules of Brian MacLean
Exhibit P-2	Testimony and Schedules of Michael P. Scacifero
Exhibit P-3	Testimony and Schedules of Salvatore A. Marano
Exhibit P-4	Testimony and Schedules of Daniel P. Yardley
Exhibit P-5	Testimony and Schedules of Thomas Kaufmann
Exhibit P-6	Draft Public Notice

29. Seven copies of this Petition are being served on Stefanie A. Brand, Director, Rate Counsel, 140 East Front Street, Trenton, New Jersey, 08625 and as otherwise required under *N.J.A.C. 1:5-12*¹² and on the individuals identified below.

30. Given the significance of the proposed SMART program and Petitioner's desire to implement the program as quickly as possible, Elizabethtown respectfully requests the Board

¹² Although this filing proposes no increase in rates, it is nonetheless being served in the manner required by *N.J.A.C. 14:1-5.12*.

to retain this matter and establish a procedural schedule that will permit the Board to issue a final order in this proceeding no later than March 31, 2016.

Conclusion

For the foregoing reasons, Elizabethtown respectfully requests the Board to issue an order approving this Petition no later than March 31, 2016 and specifically find that:

(1) the SMART program is in the public interest, and that it is reasonable and prudent for Elizabethtown to proceed with the SMART Program as described herein,

(2) Elizabethtown will be permitted to recover SMART program costs incurred after the test year of its 2016 rate case through the operation of the SMART rider as described in the Petition and Mr. Kaufmann's testimony.

Respectfully submitted,

By: /s/ Mary Patricia Keefe
Mary Patricia Keefe, Esq.
Vice President, Regulatory Affairs
And Business Support
Pivotal Utility Holdings, Inc.
d/b/a Elizabethtown Gas
520 Green Lane
Union, New Jersey 07083
(908) 662-8452

Dated: September 22, 2015


VERIFICATION

STATE OF NEW JERSEY)
)
COUNTY OF UNION) ss:


I, Thomas Kaufmann, being duly sworn according to law, upon his oath, deposes and says:

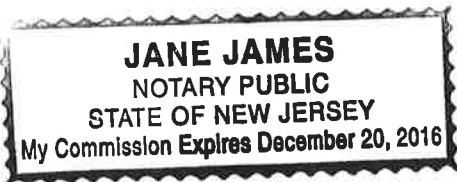
1. I am Manager of Rates and Tariffs for the Petitioner in the foregoing Petition and I am authorized to make this Affidavit on behalf of the Petitioner.

2. The statements made in the foregoing Petition and exhibits and schedules submitted therewith correctly portray the information set forth therein, to the best of my knowledge, information and belief.


Thomas Kaufmann
Manager of Rates and Tariffs

Sworn to and subscribed before me this
21st day of Sept., 2015.


Notary Public



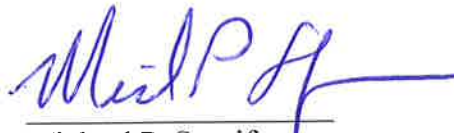
VERIFICATION

STATE OF NEW JERSEY)
)
COUNTY OF UNION) ss:

I, Michael P. Scacifero, being duly sworn according to law, upon his oath, deposes and says:


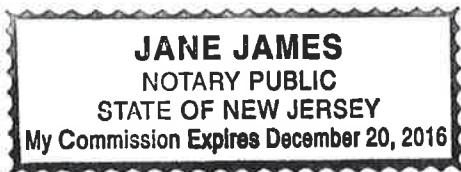
1. I am Director of Engineering Services for the Petitioner in the foregoing Petition and I am authorized to make this Affidavit on behalf of the Petitioner.

2. The statements made in the foregoing Petition and the exhibits and schedules submitted therewith correctly portray the information set forth therein, to the best of my knowledge, information and belief.



Michael P. Scacifero
Director of Engineering Services

Sworn to and subscribed to before me this
22 day of Sept., 2015.


Notary Public

**STATE OF NEW JERSEY
BOARD OF PUBLIC UTILITIES**

-----X
In the Matter of the Petition of Pivotal Utility : **Docket No.**
Holdings, Inc. d/b/a Elizabethtown Gas For :
Approval Of A Safety, Modernization And :
Reliability Program And Associated Cost :
Recovery Mechanism : **SUMMARY SHEET**
-----X

This Petition presents the request of Pivotal Utility Holdings, Ind. d/b/a Elizabethtown Gas (“Elizabethtown” or “Company”) for approval by the Board of Public Utilities (“Board”) of a safety, modernization and reliability construction program and a related rider to the Company’s Tariff – the Safety, Modernization and Reliability Tariff – to permit Elizabethtown to recover the costs of the proposed program (collectively the program and proposed Tariff rider will be referred to as “the SMART Program”). Under the SMART Program, Elizabethtown proposes, over a ten-year period, to modernize and enhance the reliability and safety of its gas distribution system by replacing its vintage, at-risk facilities which include aging cast iron mains, unprotected and bare steel mains and services, ductile iron, copper and vintage plastic mains and vintage plastic and copper services. Elizabethtown also proposes to relocate inside meter sets outside, to upgrade its legacy low pressure system to an elevated pressure system and, as a consequence, to install excess flow valves and retire district regulators that are presently required to operate the existing low pressure system. The total expenditures associated with the SMART Program are projected to approximate \$1,102 million in 2014 dollars. Elizabethtown projects that these expenditures will enable the Company to replace approximately 630 miles of main and approximately 67,000 services.

Elizabethtown is not proposing a rate change at this time and therefore there is no immediate rate impact associated with this Petition. Elizabethtown is proposing to include a rider to its Tariff that will enable the Company to obtain timely recovery of its SMART Program costs when those costs are incurred. The rates to be established under the rider will be determined in future proceedings before the Board.

PIVOTAL UTILITY HOLDINGS, INC.
d/b/a ELIZABETHTOWN GAS
DIRECT TESTIMONY OF
BRIAN MACLEAN

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Brian MacLean. My business address is 520
3 Green Lane, Union, New Jersey 07083.

4

5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

6 A. I am employed by Pivotal Utility Holdings, Inc. d/b/a
7 Elizabethtown Gas ("Elizabethtown" or "Company") as
8 President.

9

10 Q. PLEASE DESCRIBE YOUR PROFESSIONAL RESPONSIBILITIES.

11 A. As President of Elizabethtown, I am responsible for the
12 day-to-day operations of Elizabethtown including ensuring
13 safety, compliance, operational excellence and financial
14 integrity. In this capacity, I oversee all aspects of
15 Elizabethtown's operations, including all infrastructure
16 replacement efforts

17

18 Q. PLEASE DESCRIBE YOUR PROFESSIONAL QUALIFICATIONS AND
19 BUSINESS EXPERIENCE.

20 A. I have been employed by AGL Resources Inc. ("AGLR")
21 Elizabethtown's parent company, for more than 19 years.

1 Prior to assuming my current position, I served as the
2 Vice President of Operations for Elizabethtown. In that
3 role, I was responsible for all aspects of local
4 operations, including managing distribution, field
5 service and meter reading functions. Prior to that, I
6 served as Region Manager for Elizabethtown. With a focus
7 on safety, compliance and operational quality, I was
8 responsible for all aspects of local operations,
9 including distribution. Prior to that, I served as a
10 Managing Director, Business Process Improvement and
11 Business Systems Support for AGLR. In this capacity I
12 was responsible for identifying and implementing process
13 improvement initiatives designed to decrease operating
14 expenses while improving safety and customer service.
15 Earlier I served as Managing Director, Operations
16 Management for AGLR. My responsibilities included
17 providing support for AGLR's utilities in six states in
18 areas such as preventative and corrective maintenance
19 programs for transmission and distribution systems, and
20 the development of safety, risk management and total
21 quality programs. I began my career with AGLR by working
22 in various roles at Virginia Natural Gas, including
23 Region Manager, Southern Operations.

1 I earned my undergraduate degree from the University of
2 Prince Edward Island. I also completed an Electrical
3 Engineering Technology Co-Op program at NASA Langley
4 Research Center. I also hold multiple professional
5 certifications in corrosion control, process control &
6 instrumentation and information technology from NACE
7 International, the Instrument Society of America and
8 Microsoft.

9

10 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

11 **A.** The purpose of my testimony is to provide an overview of
12 the need for the Safety, Modernization and Reliability
13 Tariff ("SMART") Program and associated cost recovery
14 mechanism that the Company is seeking to implement. I
15 explain why it is in the public interest for
16 Elizabethtown to undertake a comprehensive program to
17 modernize the Company's utility infrastructure over a
18 ten-year period at this time and to allow for prompt
19 recovery of the associated costs.

20

21 **Q. PLEASE DESCRIBE THE COMPANY'S PROPOSED SMART PROGRAM.**

22 **A.** The proposed SMART Program is designed to facilitate the
23 retirement of Elizabethtown's vintage, at-risk facilities
24 and their replacement with modern infrastructure over a

1 ten-year period to enhance the safety, reliability and
2 integrity of the Company's distribution system.
3 Specifically, the Company is proposing to (i) retire
4 approximately 630 miles of vintage, at-risk mains and
5 associated customer services, and (ii) retire and replace
6 certain appurtenances, including inside meter sets and
7 district regulators. The proposed SMART Program will
8 enable Elizabethtown to upgrade its legacy low pressure
9 system to elevated pressure and enable the Company to
10 install excess flow valves throughout the upgraded
11 system. The Company projects that the proposed SMART
12 Program will require expenditures of approximately \$1,102
13 million in 2014 dollars over the next ten years. Further
14 details concerning the scope and costs of the proposed
15 SMART Program are described by Company witnesses Michael
16 P. Scacifero and Salvatore D. Marano.

17

18 **Q. PLEASE EXPLAIN WHY ELIZABETHTOWN IS SEEKING APPROVAL OF**
19 **THE SMART PROGRAM.**

20 **A.** Safety and reliability are essential elements of the AGLR
21 corporate culture and we work very hard to ensure that
22 all of our gas utilities, including Elizabethtown, are
23 committed to the safe and reliable operation of their
24 individual distribution systems. The safe operation of

1 our system is a core value to AGLR. We work closely with
2 industry associations and regulators to continually
3 assess and improve the infrastructure safety of our
4 operations. Over the years, Elizabethtown and other AGLR
5 affiliates have undertaken a number of accelerated
6 infrastructure programs to enhance the safe and reliable
7 operation of AGLR's natural gas distribution systems.
8 While Elizabethtown's efforts in this regard have enabled
9 the Company to provide safe and reliable service for many
10 years, the practical reality is that portions of
11 Elizabethtown's infrastructure are very old and factors
12 beyond Elizabethtown's control make these facilities
13 subject to corrosion, unpredictable breakage and leaks.
14 Although the Company believes that it is managing its
15 system in a reasonable and prudent manner, the
16 distribution system is aging and the Company must manage
17 a mix of several types of vintage, at-risk materials.
18 Our proposed SMART Program is designed to facilitate a
19 safer and more reliable system by accelerating the
20 replacement of vintage, at-risk infrastructure.
21 Notwithstanding our continue efforts to manage the risks
22 posed by our legacy system, the probability of a failure
23 remains as the system ages. The Company is seeking to

1 implement the SMART Program to minimize risk
2 prospectively.

3

4 **Q. WHY IS IT APPROPRIATE TO UNDERTAKE THE PROPOSED SMART**
5 **PROGRAM AT THIS TIME?**

6 **A.** Eventually all the vintage, at-risk material will require
7 replacement and the costs associated with doing so will
8 only increase as Elizabethtown's system continues to age.
9 In the face of these circumstances, we are seeking to
10 implement a proactive, planned and managed approach over
11 a ten-year period to replacing vintage, at-risk
12 facilities rather than a reactive approach, which would
13 likely prove, in the long run, to be more costly,
14 difficult to manage and disruptive to customers and the
15 communities served.

16

17 **Q. ARE THERE FEDERAL AND STATE POLICIES THAT HAVE PROMPTED**
18 **THE COMPANY TO MAKE THESE PROPOSALS?**

19 **A.** Yes. Company witnesses Scacifero, Marano and Daniel P.
20 Yardley describe in detail the federal and state policy
21 pronouncements that support enhanced efforts to replace
22 aging natural gas pipeline infrastructures and the use of
23 innovative cost recovery mechanisms to facilitate those
24 efforts. The proposed SMART Program is intended to

1 achieve the goals that federal and state policymakers are
2 encouraging and actively recommending.

3

4 **Q. BESIDES THE SAFETY AND RELIABILITY BENEFITS ASSOCIATED**
5 **WITH THE SMART PROGRAM, ARE THERE OTHER BENEFITS THAT**
6 **SUPPORT THE APPROVAL OF THE SMART PROGRAM?**

7 **A.** While the safety and reliability benefits associated with
8 the proposed SMART Program are the paramount reason why
9 the Board should approve the Program, there are several
10 other benefits that also support its approval. These
11 additional benefits include:

12 • **Customer benefits**

- 13 ○ Increased consumer appliance choice and use of
- 14 higher-efficiency and other gas utilization
- 15 equipment;
- 16 ○ Conveniences and safety enhancements associated
- 17 with outside meters; and
- 18 ○ Greater application of residential service line
- 19 excess flow valves.

20

21 • **Community benefits**

- 22 ○ Economic benefits from increased permits and
- 23 street restoration;
- 24 ○ Greater first responder access to above ground
- 25 outside service shut-off valves and meter sets;
- 26 ○ Less disruption from maintenance activities;
- 27 ○ Potential job growth and stimulation of the
- 28 economy; and
- 29 ○ Reduced greenhouse gas emissions.

30

31 • **Elizabethtown benefits**

- 1 o Improved resiliency and efficiency;
- 2 o Fewer unplanned responses to insufficient
- 3 delivery pressure and odor of gas reports; and
- 4 o Simplification of operation and maintenance.
- 5

6 These benefits are discussed in detail by Company
7 witnesses Scacifero and Marano.

8

9 **Q. PLEASE DESCRIBE THE POTENTIAL AVOIDED COST SAVINGS**
10 **ASSOCIATED WITH THE PROPOSED SMART PROGRAM.**

11 **A.** As noted earlier, in the long run, the vintage, at-risk
12 facilities that we propose to replace through the SMART
13 Program will need to be replaced. By replacing those
14 facilities now using a planned multi-year approach, we
15 have the opportunity to obtain increased economies of
16 scale and scope that can result from bulk purchases of
17 materials, the ability to efficiently utilize experienced
18 internal and contractor employees who are already working
19 on our other infrastructure projects, greater
20 coordination with municipalities, and the ability to
21 enter into longer-term arrangements with outside
22 contractors. In addition, the replacement of
23 Elizabethtown's vintage, at-risk infrastructure will
24 reduce leaks on mains and service and enable the Company
25 to avoid the greater costs associated with unplanned
26 replacements of leaking or broken pipe. Once a

1 significant amount of the Company's vintage, at-risk
2 infrastructure is replaced, the Company should also avoid
3 a portion of the costs associated with identifying,
4 repairing and/or monitoring leaks.

5

6 **Q. WILL PROCEEDING WITH A PLANNED INFRASTRUCTURE REPLACEMENT**
7 **PROGRAM LIKELY HAVE COMMUNITY RELATIONS AND CUSTOMER**
8 **SATISFACTION BENEFITS?**

9 **A.** Yes, the proposed SMART Program will result in a more
10 coordinated infrastructure replacement effort that will
11 minimize disruptions to counties and municipalities we
12 serve and the businesses and residents of those
13 communities. These and other benefits are discussed in
14 further detail by Company witnesses Scacifero and Marano.

15

16 **Q. WHY IS THE COMPANY PROPOSING TO COMPLETE THE SMART**
17 **PROGRAM OVER A TEN-YEAR PERIOD?**

18 **A.** The proposed timing of the SMART Program is the product
19 of a balancing of several factors. First, as I discussed
20 previously, we recognize that Elizabethtown's vintage,
21 at-risk infrastructure is susceptible to unpredictable
22 breaks and leaks. Second, we need to propose a time
23 frame that would enable us to manage the program
24 effectively and efficiently and allow the Company to have

1 a realistic opportunity to work with the communities it
2 serves to complete the construction required without
3 undue disruption in any one year or period of years.
4 Third, a long term construction program allows third
5 party contractors to better plan asset and qualified
6 labor deployment and will enable Elizabethtown to better
7 control program costs and quality. Finally, we believe
8 that our program will not have an unreasonable bill
9 impact on our customers. As discussed by Company witness
10 Thomas Kaufmann, we currently estimate that the operation
11 of the SMART Rider cost recovery mechanism will result in
12 annual rate adjustments to our residential heating
13 customers of between 1.4% and 3.2% annually over the life
14 of the program.

15
16 **Q. HOW WILL THE COMPANY MANAGE THE SMART PROGRAM?**

17 **A.** Elizabethtown is developing a detailed plan for managing
18 the SMART Program to ensure that the Company has
19 sufficient internal and external resources available and
20 processes in place to manage and implement the SMART
21 Program. This plan is intended to establish procedures
22 for the proper planning, design, construction, project
23 management, communication (both public and governmental)

1 and record keeping needed to implement and manage the
2 SMART Program.

3

4 **Q. WHAT RESOURCES ARE REQUIRED TO SUCCESSFULLY IMPLEMENT THE**
5 **SMART PROGRAM?**

6 **A.** The Company will require a mix of external and internal
7 resources to effectively implement the proposed SMART
8 Program. Specifically, the Company will need to utilize
9 outside contractors for the majority of the planned
10 replacement work under the program. Many of these
11 contractors are the same ones currently working on our
12 main replacement projects. We will also need to ensure
13 that we have sufficient internal labor to implement and
14 manage the SMART Program, including a sufficient number
15 of engineers, project managers, analysts and financial
16 staff.

17

18 **Q. IS THE COMPANY'S PROPOSED COST RECOVERY MECHANISM AN**
19 **ESSENTIAL COMPONENT OF THE SMART PROGRAM?**

20 **A.** Yes. It is prudent for the Company to make SMART Program
21 investments at this time and it is essential that
22 Elizabethtown be able to recover the associated costs in
23 a timely manner. The SMART Program will require
24 significant investment of incremental capital and it is

1 essential to the Company's efforts to continue to raise
2 necessary capital in a cost-effective manner that the
3 Company is afforded full and timely recovery of the costs
4 of its SMART Program investments. As described in detail
5 by Company witnesses Kaufmann and Yardley, Elizabethtown
6 is proposing a cost recovery mechanism that will allow it
7 to recover the SMART Program costs through a tariff
8 adjustment rider to be effective after the conclusion of
9 the Company's next base rate case to be filed by
10 September 1, 2016. Approval of this cost recovery
11 mechanism will provide a fair and efficient means of
12 enabling the Company to timely recover costs associated
13 with the substantial SMART Program investments that are
14 largely non-revenue producing and will not materially
15 contribute incremental base rate revenues or result in an
16 immediate reduction in O&M costs.

17

18 **Q. PLEASE EXPLAIN WHY TRADITIONAL BASE RATE CASE RECOVERY IS**
19 **NOT THE APPROPRIATE MEANS OF RECOVERING SMART PROGRAM**
20 **COSTS?**

21 **A.** Traditional base rate recovery does not provide the
22 timely recovery needed to support the level of
23 infrastructure investment required by the type of program
24 proposed here. Embarking upon a long-term, large

1 infrastructure replacement program where the only
2 available way of recovering the associated costs is
3 through base rate filings could result in a significant
4 lag between the expenditure of capital and the
5 effectiveness of new base rates. This has the potential
6 to harm a utility's financial condition and can increase
7 the cost to borrow money. By contrast, the proposed cost
8 recovery mechanism facilitates the Company's investments
9 in the SMART Program by helping to ensure that the
10 Company can continue to raise necessary capital in an
11 efficient manner. Moreover, obtaining even a
12 significantly lagged recovery of SMART Program costs
13 through the traditional base rate process could require
14 Elizabethtown to file multiple rate cases that are
15 expensive and time consuming not only for the Company but
16 also for the other parties that participate. Frequent
17 base rate case filings are not efficient or otherwise in
18 the interest of the utility, its customers or the public.
19 The cost recovery methodology that Elizabethtown is
20 proposing will enable a more efficient process than the
21 traditional base rate case proceeding and has the
22 potential added benefit of reducing the burdens that
23 frequent full blown rate case proceedings would otherwise
24 place on Staff, Rate Counsel and other parties. Federal

1 and State policymakers and regulators have recognized
2 that alternative cost recovery approaches can facilitate
3 investment in natural gas infrastructure replacement.
4 The Company's proposed cost recovery mechanism is
5 designed to permit it to recover no more than its actual
6 costs associated with investments that will benefit its
7 customers and the State of New Jersey for many years.

8

9 **Q. ARE THERE DIFFERENCES BETWEEN THE TYPES OF COSTS THAT THE**
10 **COMPANY PROPOSES TO INCUR AS A RESULT OF THE SMART**
11 **PROGRAM AND THE TYPES OF COSTS THAT ARE TYPICALLY**
12 **RECOVERED THROUGH BASE RATES?**

13 **A.** Yes. As I mentioned before, the safety and reliability
14 enhancing investments that the Company proposes to make
15 through the SMART Program do not help the Company
16 generate a material increase in revenues or immediate
17 operating efficiencies that act to substantially offset
18 the costs. Where, as here, the Company is proposing to
19 make a significant investment in plant that creates
20 almost no immediate offsetting cost savings or
21 significant revenue growth opportunities, it is
22 appropriate to permit the use of the type of cost
23 recovery mechanism Elizabethtown seeks to establish here.

24

1 Q. WILL THE PROPOSED COST RECOVERY MECHANISM FOR THE SMART
2 PROGRAM ELIMINATE THE NEED FOR THE COMPANY TO FILE RATE
3 CASES IN THE FUTURE?

4 A. No. While capital costs associated with the replacement
5 of aging infrastructure represent a large component of
6 the Company's cost of service, they are still only one
7 piece of Elizabethtown's overall costs. While the
8 proposed cost recovery mechanism may reduce the frequency
9 of base rate case filings, it will not eliminate the need
10 for periodic base rate cases. Indeed, under
11 Elizabethtown's proposal, the Company will use the base
12 rate case process to obtain a final determination of the
13 prudence of its SMART Program investments.

14

15 Q. WILL ELIZABETHTOWN'S COST RECOVERY PROPOSAL DIMINISH
16 REGULATORY OVERSIGHT OF THE COMPANY'S INFRASTRUCTURE
17 INVESTMENTS?

18 A. No. If anything, Elizabethtown's cost recovery proposal
19 will result in enhanced regulatory oversight of the SMART
20 Program. Each annual tariff rider reconciliation will be
21 subject to full review by Board Staff and Rate Counsel.
22 Moreover, as discussed by Company witness Scacifero, the
23 Company is proposing to file detailed periodic reports
24 concerning the SMART Program. Finally, the Company

1 proposes that the prudence of the SMART Program costs
2 will be examined in the Company's periodic base rate
3 cases.

4

5 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

6 **A. Yes, it does.**

PIVOTAL UTILITY HOLDINGS, INC.
d/b/a ELIZABETHTOWN GAS
DIRECT TESTIMONY OF
MICHAEL P. SCACIFERO

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Michael P. Scacifero. My business address is
3 520 Green Lane, Union, New Jersey 07083.

4

5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

6 A. I am employed by Pivotal Utility Holdings, Inc. d/b/a
7 Elizabethtown Gas ("Elizabethtown" or "Company") as
8 Director of Engineering Services.

9

10 Q. PLEASE DESCRIBE YOUR PROFESSIONAL RESPONSIBILITIES.

11 A. As Director of Engineering Services for Elizabethtown, I
12 oversee the following activities: engineering planning
13 design and budgeting for all of Elizabethtown's
14 distribution system improvements, renewals, pressure
15 improvements, Department of Transportation projects and
16 large new business projects. I am responsible for
17 conducting system modeling and analysis and providing
18 engineering support to Field Operations and Construction
19 Operations. In addition, I oversee Elizabethtown's
20 Corrosion Department, Asset Protection, and Regulatory
21 Compliance. I am also involved with the development of

1 Elizabethtown's capital budget and am familiar with its
2 components.

3

4 **Q. WHAT ARE YOUR PROFESSIONAL AND EDUCATIONAL**
5 **QUALIFICATIONS?**

6 **A.** I received a B.S. in Civil Engineering from New Jersey
7 Institute of Technology in 1988. I am a Licensed
8 Professional Engineer in the State of New Jersey. I have
9 been employed by Elizabethtown for 24 years in
10 Engineering and Operations. Two of those years were
11 spent as a Project Engineer, five years as a Division
12 Engineer, and fourteen years as Manager of Engineering,
13 Manager of Operations and, currently, Director of
14 Engineering Services. Prior to joining Elizabethtown, I
15 was a Project Engineer for four years with Johnson
16 Engineering Inc. specializing in highway and
17 infrastructure design. Prior to that, I was employed for
18 three years by the Township of Warren, New Jersey as a
19 Staff Engineer specializing in municipal engineering.

20 I am a member of American Society of Civil Engineers and
21 the New Jersey Utilities Association.

22

23 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

1 **A.** The purpose of my testimony is to support Elizabethtown's
2 petition in this proceeding to establish a Safety,
3 Modernization and Reliability Tariff ("SMART") Program
4 that will permit the Company to implement a strategic
5 vision to modernize and enhance the reliability and
6 safety of its gas distribution system over a ten-year
7 period and obtain timely recovery of the costs associated
8 with the Program. Specifically, I provide an overview of
9 (i) Elizabethtown's proposal to accelerate the
10 replacement of certain types of vintage, at-risk
11 facilities in its service territory, including a
12 discussion of the need for and associated benefits of the
13 SMART Program and (ii) the associated estimated costs.
14 My testimony complements the testimony of Company witness
15 Salvatore D. Marano and Brian MacLean who are providing
16 additional details about these topics.

17
18 **Q. PLEASE PROVIDE AN OVERVIEW OF THE COMPANY'S SMART PROGRAM**
19 **PROPOSAL.**

20 **A.** With the SMART Program, the Company proposes to invest an
21 estimated \$1,102 million (in 2014 dollars including the
22 cost of removal) to (i) replace and retire approximately
23 630 miles of vintage, at-risk mains and associated
24 customer services, (ii) upgrade the legacy low-pressure

1 system located primarily in the eastern portion of the
2 service territory to elevated pressure, (iii) relocate
3 approximately 84,000 inside meter sets outside, (iv)
4 install excess flow valves on the upgraded system, and
5 (v) retire approximately 210 district regulators that
6 will no longer be needed once the existing low pressure
7 system is upgraded. The proposed SMART Program would
8 proceed over a period of ten years commencing on the
9 first day of the month following the New Jersey Board of
10 Public Utilities ("Board" or "BPU") approval of the
11 Program. For the purposes of project planning and
12 reporting, subsequent program years would continue on a
13 calendar year basis starting on the first January 1 after
14 Board approval.

15
16 **Q. WHAT FACILITIES DO YOU CHARACTERIZE AS VINTAGE, AT-RISK**
17 **FACILITIES?**

18 **A.** Such facilities include aging cast iron main, unprotected
19 and bare steel mains and services, copper mains and
20 services and certain older plastic mains and services.
21 The characteristics of these facilities are described in
22 greater detail in the testimony of Company witness
23 Marano.

24

1 Q. WOULD THE AMOUNT OF NEW MAIN TO BE INSTALLED BE THE SAME
2 AS THE AMOUNT OF MAIN BEING RETIRED?

3 A. No. While the Company is proposing to retire
4 approximately 630 miles of vintage, at-risk main, the
5 amount of new main to be installed to replace the
6 existing vintage infrastructure will be approximately 5%
7 less (or about 600 miles). This reduction is due to
8 certain areas of the Company's distribution system having
9 existing redundant mains. Therefore, in some cases only
10 customer service work would be performed on a particular
11 street along with the vintage main being retired. The
12 cost estimates for the SMART Program reflect this
13 assumption. In addition, all footages used in the
14 estimate are based on pre-design projections based on the
15 Company's main and service records and Geographic
16 Information System ("GIS"). As the scope of the projects
17 develops and plans are designed, the footage numbers will
18 be adjusted accordingly.

19

20 Q. PLEASE PROVIDE AN OVERVIEW OF ELIZABETHTOWN'S
21 DISTRIBUTION SYSTEM.

22 A. Elizabethtown provides natural gas service to
23 approximately 280,000 customers in two areas of New
24 Jersey: the eastern portion of the service territory

1 consists of 131 square miles and covers portions of Union
2 and Middlesex Counties ("the Union Division"). The Union
3 Division is a relatively mature service area where the
4 majority of Elizabethtown's capital expenditures are made
5 to replace and upgrade aging infrastructure. In contrast,
6 the northwest portion of the Company's service territory,
7 which consists of 1,373 square miles and covers portions
8 of Sussex, Warren, Hunterdon, Mercer and Morris counties
9 ("Northwest Division"), contains relatively newer
10 facilities. Therefore, most of this area's capital
11 expenditures are associated with new business and work
12 required by municipalities and/or the New Jersey
13 Department of Transportation. Company witness Marano
14 provides further details regarding the Company's current
15 distribution system infrastructure.

16

17 **Q. WHERE ARE THE FACILITIES THAT ELIZABETHTOWN SEEKS TO**
18 **REPLACE AND RETIRE THROUGH THE SMART PROGRAM PRIMARILY**
19 **LOCATED?**

20 **A.** The majority of the vintage, at-risk main that
21 Elizabethtown proposes to replace and retire under the
22 SMART Program are located in the Union Division, with, a
23 small percentage located in the Northwest Division.

24

1 Q. WHAT TYPES OF CAPITAL PROJECTS ARE OUTSIDE THE SCOPE OF
2 THE PROPOSED SMART PROGRAM?

3 A. Capital projects that are not within the scope of the
4 proposed SMART Program include projects associated with
5 new business, work required by municipalities or the New
6 Jersey Department of Transportation, information
7 technology-related investments, the replacement of larger
8 diameter main, and associated services and meter sets,
9 and investments in office and storage facilities and
10 vehicles. These types of capital projects will continue
11 to be funded through the Company's normal capital budget.

12

13 Q. WHY DOES THE COMPANY BELIEVE THAT IT IS IN THE PUBLIC
14 INTEREST TO PROCEED WITH THE SMART PROGRAM?

15 A. The Company believes that the proposed SMART Program is
16 in the public interest because it will result in a safer
17 and more reliable distribution system. For many years,
18 the Company has had programs dedicated to replacing
19 portions of its vintage, at-risk and in particular, cast
20 iron main infrastructure. This type of infrastructure is
21 very old and in some cases dates back to the pre-1900s.
22 While this main has enabled the Company to provide safe
23 and adequate utility service for many years, cast iron
24 main can, under certain conditions, be prone to graphitic

1 corrosion and breakage. Breaks in smaller diameter cast
2 iron facilities occur because of ground movement near the
3 pipe that may be caused by seasonal ground freezing and
4 thawing, and/or construction activities near and around
5 the pipe. These breakages are unpredictable.

6
7 Cast iron facilities are not only prone to leaks as a
8 result of breakage, they are also prone to leaks from
9 joints. As compared to other types of main, cast iron
10 mains were typically installed in relatively smaller
11 sections, and therefore they rely on various couplings or
12 joints that have become susceptible to leaks at the point
13 where one segment is connected to another. In addition,
14 much of the remaining cast iron mains have old steel
15 services connected to them. These old services also are
16 more prone to leaks. The proposed SMART Program will
17 enable the Company to replace and retire its vintage, at-
18 risk facilities with modern facilities that are less
19 likely to experience breaks and leaks.

20
21 **Q. DO INCREASED LEAK RATES INCREASE GREENHOUSE GAS**
22 **EMISSIONS?**

23 **A.** Yes. Natural gas is commonly identified as a greenhouse
24 gas. When leaks occur on a pipeline, greenhouse gas

1 emissions increase. Thus, as Elizabethtown replaces its
2 vintage, at-risk mains it will, all other things being
3 equal, reduce the amount of greenhouse gases released by
4 its system.

5

6 **Q. PLEASE DESCRIBE THE RELIABILITY BENEFITS ASSOCIATED WITH**
7 **THE PROPOSED SMART PROGRAM.**

8 **A.** From the reliability and integrity perspectives, the
9 benefits of replacing aging infrastructure are clear and
10 compelling. First, if approved, the SMART Program will
11 enable Elizabethtown to retire portions of the Company's
12 pipe inventory that are more susceptible to leaks and
13 breaks over the ten year period. Any leak increases the
14 potential for an incident and leads to higher operating
15 costs associated with leak management. Second, in
16 addition to the elimination of a significant source of
17 leaks and breaks, the proposed SMART Program would
18 replace the existing at-risk vintage facilities with
19 state-of-the-art materials that would provide reliability
20 advantages. These advantages include reduced outages
21 due to water infiltration and the ability to more readily
22 isolate and shut off a smaller area of main when damage
23 occurs, minimizing the impact on customers.

24

1 Q. HAS THE COMPANY PREVIOUSLY UNDERTAKEN PROGRAMS DESIGNED
2 TO ACHIEVE THE REPLACEMENT OF CAST IRON FACILITIES?

3 A. Yes. In the late 1990s, the Company undertook a program
4 of replacing all elevated pressure ("EP") cast iron mains
5 that were six inches or less in diameter. In 2006, this
6 program was expanded to include the replacement of 8-inch
7 EP main, which was completed in 2009. In the first two
8 phases of its Utility Infrastructure Enhancement ("UIE")
9 Program, the Company completed the replacement of all 10-
10 inch and 12-inch EP cast iron main.

11

12 With respect to low pressure ("LP") cast iron main, the
13 Company presently has approximately 550 miles of such
14 main in service on its system. In 2012, the Company
15 commenced the Accelerated Infrastructure Replacement
16 ("AIR") Program to replace portions of its LP cast iron
17 system as well as portions of its remaining large
18 diameter (16-inch and greater) EP cast iron system.

19 Under the UIE program, the Company retired
20 approximately 36 miles of LP cast iron main. Under the
21 AIR Program, to date, the Company retired approximately
22 37 additional miles of LP cast iron pipe and expects to
23 retire approximately another 37 miles by August 2017.
24 Finally, in 2014, the Company commenced its ENDURE

1 Program pursuant to which the Company will retire
2 approximately 10 miles of LP cast iron main located
3 within designated Federal Emergency Management Agency
4 flood zones.

5
6 As a result of these programs and additional capital
7 projects, by the end of the AIR Program in 2017 the
8 Company expects to have retired approximately 55 miles of
9 the 550 miles of LP cast iron main that are currently on
10 its system, bringing the total remaining amount of LP
11 cast iron main to approximately 495 miles. The proposed
12 SMART Program would retire this remaining amount of cast
13 iron main along with other LP main, including steel,
14 ductile iron and vintage plastic and copper, bringing the
15 total LP SMART retirement mileage to approximately 630
16 miles.

17
18 **Q. IS THE PROPOSED SMART PROGRAM CONSISTENT WITH FEDERAL AND**
19 **STATE POLICIES?**

20 **A.** Yes, the proposed SMART Program is consistent with the
21 safety and reliability goals identified in various
22 federal and state policies. Pipelines are regulated by
23 both federal and state agencies. The United States
24 Department of Transportation ("DOT") is responsible for

1 overseeing pipeline safety at the federal level. The
2 Pipeline and Hazardous Materials Safety Administration
3 ("PHMSA"), a branch of DOT, establishes many of the
4 regulations that apply to natural gas transmission and
5 distribution systems. In New Jersey, the BPU administers
6 pipeline safety requirements. Both state and federal
7 regulators have consistently indicated that they support
8 the replacement of aging gas distribution infrastructure.
9 For example, in 2011 the former Secretary of
10 Transportation announced a Pipeline Safety Action Plan
11 that included a call to accelerate the replacement of
12 aging pipeline infrastructure. With this "Call to
13 Action" the then Secretary recommended that pipeline
14 operators and other affected parties conduct a
15 comprehensive review of their pipeline facilities and
16 accelerate their repair and replacement efforts. In
17 addition, PHMSA requires all gas distribution system
18 operators to develop and implement a distribution
19 integrity management plan ("DIMP"). DIMP requires all
20 operators to adopt risk-based approaches to managing the
21 integrity of their facilities. The requirements of DIMP
22 are further described in Company witness Marano's
23 testimony. In addition, on April 21, 2015, the White
24 House released a New Agenda to Modernize Energy

1 Infrastructure in the Quadrennial Energy Review and
2 called for programs to accelerate pipeline replacement in
3 natural gas distribution systems. Finally, the New
4 Jersey Energy Master Plan supports investments in natural
5 gas infrastructure as a way to reduce energy costs and
6 enhance energy security.

7

8 **Q. HOW WILL ELIZABETHTOWN INCORPORATE ITS DIMP INTO ITS**
9 **SMART PROGRAM?**

10 **A.** Elizabethtown will continue to utilize its DIMP as the
11 foundation for prioritizing projects that will be
12 undertaken through the SMART Program. DIMP requirements
13 are performance-based and require operators to:

- 14 • Know their systems;
- 15 • Identify threats;
- 16 • Evaluate and rank risks;
- 17 • Identify and implement measures to address risks;
- 18 • Measure performance, monitor results, and evaluate
19 effectiveness;
- 20 • Make periodic evaluations and improvements; and
- 21 • Report results.

22 Thus, the DIMP compliance framework provides an ideal
23 vehicle for identifying the replacement projects that
24 should be undertaken through the SMART Program. As

1 discussed by Company witness Marano, the Company will
2 employ the following considerations to identify
3 replacement projects as part of the SMART Program, which
4 include DIMP (the first bullet below) and other factors:

- 5 • Prioritization of selected facilities for safety and
6 reliability - DIMP;
- 7 • Incorporation of the latest technologies for system
8 design and materials;
- 9 • Undertaking environmentally friendly construction
10 where applicable;
- 11 • Assessment of the impact on customers and
12 communities;
- 13 • Leveraging existing embedded system components
14 instead of replacing them, e.g., uprating existing
15 plastic systems;
- 16 • Right sizing new facilities for cost effectiveness
17 and to reduce impact as the new pipe will generally
18 be smaller in diameter;
- 19 • Maximizing the retire/install ratio;
- 20 • Coordinating work with other company programs; and
- 21 • Coordinating work with programs by other utilities
22 and with municipal paving projects, where
23 applicable.

24

1 Q. IN ADDITION TO REPLACING VINTAGE, AT-RISK MAIN AND
2 ASSOCIATED SERVICES, WILL THE COMPANY ALSO BE REPLACING
3 OTHER APPURTENANCES AS PART OF THE SMART PROGRAM?

4 A. Yes, as indicated earlier, as part of the SMART Program,
5 Elizabethtown also proposes to replace and relocate
6 approximately 84,000 inside meters to an outside
7 location, install approximately 67,000 excess flow valves
8 and retire approximately 210 district regulator stations
9 that are presently required to operate the existing low
10 pressure system.

11

12 Q. WHAT ARE SOME OF THE BENEFITS ASSOCIATED WITH THE METER
13 RELOCATION AND OTHER WORK BEING PROPOSED AS PART OF THE
14 SMART PROGRAM?

15 A. There are several benefits associated with an "all-
16 outside" distribution system, including the potential to
17 avoid water damage due to flooding to meter sets by
18 removing them from basements and relocating them outside.
19 In addition, the Company will no longer have to
20 coordinate appointment times to gain access to a premise
21 for maintenance and inspection. Also, the installation
22 of excess flow valves will enable automatic shut-off in
23 the event of a service line failure.

24

1 Q. HOW DID THE COMPANY DEVELOP THE \$1,102 MILLION SMART
2 PROGRAM COST ESTIMATE?

3 A. This bottom-up cost estimate is based on the Company's
4 2014 contractor unit pricing, material costs and project
5 estimating practices. The model used to estimate the
6 SMART Program costs was developed with the assistance of
7 Jacobs Consultancy, Inc., an internationally recognized
8 expert in utility infrastructure replacement, after
9 extensive consultation. The budget cost model used to
10 develop the cost estimate is discussed in greater detail
11 in the testimony of Company witness Marano.

12

13 Q. WILL A MULTI-YEAR REPLACEMENT PROGRAM ENABLE THE COMPANY
14 TO DEPLOY ITS INVESTMENT CAPITAL MORE EFFICIENTLY?

15 A. Yes. Implementing a multi-year program will allow
16 Elizabethtown to address larger sections of pipe within a
17 single construction project, which in turn can lead to
18 lower costs per mile as the costs of engineering and
19 construction mobilization efforts are spread over a
20 larger project. Additionally, over time, the program
21 will reduce the number of unplanned replacements, which
22 have substantially higher costs per mile than planned
23 replacements. As a result, the percentage of
24 replacements that are unplanned should decrease,

1 enhancing the efficient use of capital to address
2 reliability risks associated with aging infrastructure.

3

4 **Q. WHAT IMPACT WILL THE SMART PROGRAM HAVE ON THE COMPANY'S**
5 **OPERATING AND MAINTENANCE ("O&M") EXPENSES?**

6 **A.** Once the Program is substantially completed,
7 Elizabethtown anticipates that it will be able to avoid
8 certain costs associated with the operation and
9 maintenance of the system. For example, replacing the
10 aging infrastructure with newer material will help to
11 avoid certain costs that may otherwise be incurred to
12 perform leak surveys and repairs. While the impact is
13 not expected to result in a decrease in the absolute
14 level of annual leak repair work included in the O&M
15 budget in the near term, there may be a reduction in the
16 later years of the program once all older infrastructure
17 is replaced. This issue is addressed further by Company
18 witness Marano.

19

20 **Q. WHAT RESOURCES ARE REQUIRED TO SUCCESSFULLY IMPLEMENT THE**
21 **SMART PROGRAM?**

22 **A.** The Company will require a mix of external and internal
23 resources to effectively implement the proposed SMART
24 Program. The Company will utilize outside contractors

1 for the majority of the planned replacement work under
2 the program. While many of these contractors may be the
3 same ones who are currently working on AIR projects,
4 these contractors may require incremental staff and
5 equipment to complete the program. The Company will also
6 need a sufficient number of engineers, project managers,
7 analysts and financial staff to implement the SMART
8 Program. We are developing a detailed plan for managing
9 the SMART Program.

10
11 The implementation of a multi-year program offers
12 important opportunities for outside contractors to plan
13 more effectively to meet increased work requirements.
14 The increased level of work will require contractors to
15 add construction jobs, acquire additional equipment and
16 support necessary operator qualifications. Board
17 approval of the Company's ten-year SMART Program will
18 allow Elizabethtown to make a longer commitment to
19 contractors, which, in turn may enable contractors to
20 amortize the costs of additional staff and equipment over
21 a longer period. This has the potential to translate
22 into lower costs for Elizabethtown and a more productive
23 work effort, providing benefits to the New Jersey
24 economy.

1 Q. DOES THE COMPANY INTEND TO PROVIDE REGULAR REPORTS TO THE
2 BOARD CONCERNING ITS PROGRESS?

3 A. Yes. Elizabethtown will provide the BPU quarterly
4 reports similar to those used in the AIR and ENDURE
5 Programs. These reports will provide information on the
6 length and location of the infrastructure that has been
7 retired and will indicate which areas the Company expects
8 to retire in the next quarter. The Company will document
9 the costs incurred for the year as part of an annual
10 SMART cost recovery filing that is described in greater
11 detail in Company witness Thomas Kaufmann's testimony.

12

13 Q. WHY IS THE SMART PROGRAM NECESSARY NOW?

14 A. The time is ripe for the SMART Program because of the age
15 and material composition of the vintage, at-risk elements
16 of the Company's distribution infrastructure. Decades-
17 old cast iron pipe poses the most significant reliability
18 risks associated with the operation of the system;
19 accordingly, eliminating these risks through accelerated
20 replacement will produce an even safer and more reliable
21 system for ETG's customers. Additionally, acting now to
22 accelerate the replacement of these facilities is
23 consistent with the aforementioned state and federal
24 regulatory policies, including the DOT's Call to Action,

1 the general requirements of DIMP, the Company's specific
2 DIMP, recent pronouncements by PHMSA concerning the
3 importance of addressing reliability concerns in a timely
4 manner, and the National Association of Regulatory
5 Utility Commissioners' expanded emphasis on pipeline
6 safety and infrastructure replacement.

7
8 **Q. HOW WILL CUSTOMERS BENEFIT FROM THE BOARD'S APPROVAL OF**
9 **THE SMART PROGRAM?**

10 **A.** Customers will enjoy the enhanced reliability of modern
11 facilities in proximity to their homes and businesses.
12 In addition, by reducing the frequency of leaks and the
13 need for constant repair work, the Program will improve
14 customer satisfaction. Also, the accelerated replacement
15 of vintage infrastructure will enable customers located
16 on the current LP system to have increased options when
17 it comes to selecting appliances and higher efficiency
18 gas utilization equipment. Furthermore, by switching to
19 an "all-outside" distribution system, neither the Company
20 nor its customers will be burdened with having to make
21 appointments so that the Company can gain access to the
22 customer's premises for maintenance and periodic
23 inspections of inside meter sets. Also, the flow of gas
24 to the customer will now be able to be shut off in two

1 different ways; (1) automatically by an excess flow valve
2 in the event of a service line failure, or (2) manually
3 by the outside meter set. In addition, many of the
4 current inside meters are located below ground level;
5 therefore, moving the meters outside above grade will
6 provide additional protection from flood damage. All of
7 these improvements also have the potential to create O&M
8 savings that are associated with the implementation of an
9 all-outside distribution system.

10

11 **Q. HOW WILL THE PROGRAM BENEFIT COMMUNITIES SERVED BY THE**
12 **SMART PROGRAM?**

13 **A.** The communities served by the SMART Program will benefit
14 from replacement infrastructure that is capable of
15 meeting current and future needs. The proposed ten-year
16 program and increased scope can also enable Elizabethtown
17 to work with affected communities to plan construction in
18 ways that minimize overall disruption to the community
19 because the Company will have the opportunity to plan the
20 work at times that may be more convenient to all affected
21 parties. A reduction in the level of unplanned repair
22 and replacement work is beneficial to the affected
23 communities as well, because unplanned work leads to

1 undesirable traffic and business disruptions and the
2 opening of paved streets.

3

4 **Q.** **DOES THIS CONCLUDE YOUR TESTIMONY?**

5 **A.** Yes, it does.

State of New Jersey
New Jersey Board of Public Utilities

In the Matter of the Petition of	:	
Pivotal Utility Holdings, Inc.	:	
d/b/a Elizabethtown Gas For	:	
Approval Of A Safety,	:	
Modernization And Reliability	:	BPU DOCKET NO. _____
Program And Associated Cost	:	
Recovery Mechanism	:	

Direct Testimony of

SALVATORE D. MARANO

Managing Director, Jacobs Utilities Practice

On Behalf of

Pivotal Utility Holdings, Inc.

d/b/a Elizabethtown Gas

Table of Contents

I. INTRODUCTION 1

 A. Identification of Witness 1

 B. Purpose of Testimony..... 6

II. GENERAL AND BACKGROUND INFORMATION 12

III. SMART MODERNIZATION AND ETG'S PROPOSED SMART PROGRAM 40

IV. COST ANALYSIS..... 57

V. PROGRAM BENEFITS 68

PIVOTAL UTILITY HOLDINGS, INC.
d/b/a ELIZABETHTOWN GAS
DIRECT TESTIMONY OF
SALVATORE D. MARANO
MANAGING DIRECTOR, JACOBS UTILITIES PRACTICE

1 I. INTRODUCTION

2 A. Identification of Witness

3 Q. Please state your name, employer and business address.

4 A. My name is Salvatore D. Marano. I am employed by Jacobs
5 Consultancy, Inc. ("Jacobs Consultancy"). My business
6 address is 5995 Rogerdale Road, Houston, TX 77072.

7

8 Q. What position do you hold at Jacobs Consultancy?

9 A. I am currently the Managing Director of Jacobs
10 Consultancy's Utilities Practice.

11

12 Q. Please describe the activities of Jacobs Consultancy.

13 A. Jacobs Engineering Group is one of the largest
14 professional service organizations in the world with over
15 73,000 employees worldwide. Jacobs Consultancy is part
16 of the Jacobs Engineering Group. Jacobs Consultancy's
17 Utilities Practice serves both the public and private
18 sectors, providing management, engineering and operations
19 related advisory services to clients globally.
20 Engagements in the gas and electric utility industries

1 include capital investment analysis, litigation support,
2 asset integrity, merger and acquisition assistance,
3 management audits, budget reviews, and policy and
4 procedure reviews.

5

6 **Q. Please summarize your professional background and your**
7 **experience in the utility industry.**

8 **A.** I hold a Bachelor of Science degree in Mechanical
9 Engineering from Fairleigh Dickinson University and
10 Master's of Science from New Jersey Institute of
11 Technology. I was a registered Professional Engineer in
12 the State of New Jersey from 1975 until 2013 when I
13 retired that license.

14

15 I began my career in the Gas Engineering Department at
16 Consolidated Edison Company of New York, Inc. (Con
17 Edison). I then moved to Elizabethtown Gas Company
18 (Elizabethtown Gas) in New Jersey where I spent 16 years
19 in various operating and engineering positions. I then
20 became a Vice President of the parent company of
21 Elizabethtown Gas, NUI Corporation. I have spent the

1 past 20 years in consulting positions, five years at
2 Stone & Webster Consultants as the Vice President of the
3 Gas Consulting Group and the past 15 years as Director
4 and now Managing Director of Jacobs Consultancy's
5 Utilities Practice. During these consulting assignments,
6 I have led engagements both domestically and
7 internationally, performing numerous asset and capital
8 investment reviews and merger and acquisition due
9 diligence assessments for gas and electric utilities for
10 both potential buyers and government agencies. I have
11 led assignments related to cast iron, ductile iron, steel
12 and plastic replacement programs and risk model
13 assessments, and I have advised on policy decisions
14 relating to the management of those materials. I have
15 also managed numerous assignments related to operations
16 and system safety improvements for gas and electric
17 utilities.

18

19 **Q. What is your direct experience relating to operating and**
20 **maintaining cast iron and bare and unprotected steel**
21 **natural gas distribution systems?**

1 **A.** During my career I have been intimately involved with the
2 direct management of gas systems at both Con Edison and
3 Elizabethtown Gas that operated in very dense urban areas
4 and contained large amounts of cast iron, bare and
5 unprotected steel, ductile iron, and various other
6 materials.

7
8 Internationally, I have performed numerous assignments
9 for British Gas, Transco (now National Grid UK), which
10 was the largest natural gas operator of cast iron and
11 ductile iron mains in the world. These assignments
12 included: a review of British Gas' risk models for both
13 cast iron and ductile iron; a critique of a proposed 30-
14 year replacement program for cast iron and ductile iron
15 that the United Kingdom (UK) regulator requested British
16 Gas to undertake; and involvement in litigation involving
17 the failure of cast iron and ductile iron pipe. I
18 performed a review of the cast iron gas distribution
19 system for a potential buyer of Coordenadoria Especial de
20 Gestao Institucional (CEGI) in Rio de Janeiro. I also
21 conducted a review of the cast iron zonal replacement

1 program for the government of the State of Victoria in
2 Australia prior to its privatization of the gas
3 distribution network. In addition, I reviewed and
4 advised Scotia Gas Networks (an operator with 5.9 million
5 customers in the UK) regarding its business case for its
6 8-year price control (rate case) and a new cast iron
7 replacement regime proposed by the regulator.

8

9 My domestic experience includes due diligence reviews of
10 the management and operation of the cast iron gas systems
11 of MichCon Corporation and KeySpan Corporation. I have
12 conducted system safety reviews of Puget Sound Energy
13 (collaboratively with Puget Sound Energy) for the
14 Washington Utilities and Transportation Commission, and
15 UGI Utilities, Inc. (UGI) collaboratively with UGI and
16 the Pennsylvania Public Utility Commission. I recently
17 advised the SourceGas Board of Directors regarding their
18 gas infrastructure capital investment plan.
19 Additionally, in 2008 I presented testimony to the
20 Illinois Commerce Commission in support of a filing,
21 which was successful, for funding for a 20-year capital

1 investment program to replace nearly 2,000 miles of aging
2 cast and ductile iron on behalf of Peoples Gas Light and
3 Coke of Chicago. Recently, I submitted testimony to the
4 New Jersey Board of Public Utilities on behalf of Public
5 Service Electric & Gas Company in support of its
6 infrastructure replacement program termed the Gas System
7 Modernization Program.

8

9 In summary, my background includes 18 years of operating
10 experience in gas utility engineering and operations and
11 20 years of consulting assignments in the gas and
12 electric utility industries. Many of those assignments,
13 both international and domestic, were focused on assets
14 such as cast iron, bare and unprotected steel, and
15 ductile iron mains.

16

17 **B. Purpose of Testimony**

18 **Q. Please describe the purpose of your testimony.**

19 **A.** The purpose of my testimony is to provide evidence and
20 analysis in support of Pivotal Utility Holdings, Inc.
21 d/b/a Elizabethtown Gas' ("ETG" or "Company") proposed

1 Safety, Modernization and Reliability Tariff Program,
2 ("SMART" or "the Program"). ETG's vision for the Program
3 is that it will effectuate the retirement of vintage, at-
4 risk pipe materials on ETG's system, and the replacement
5 of those materials with a modern system.

6 ETG seeks to modernize its gas distribution system by
7 replacing its vintage, at-risk materials which include
8 aging cast iron (CI) mains, unprotected and bare steel
9 (US) mains and services, low pressure ductile iron mains,
10 vintage plastic and copper mains and services. The SMART
11 Program also includes relocating inside meter sets
12 outside, and upgrading ETG's legacy low pressure system
13 to an elevated pressure system, which as a consequence
14 will provide the opportunity to install excess flow
15 valves and retire district regulators. In the course of
16 retiring approximately 630 miles of primarily vintage,
17 at-risk facilities that will remain at the completion of
18 ETG's existing Accelerated Infrastructure Replacement
19 ("AIR") program, ETG will either uprate or remove
20 approximately 80 miles of post-1983 plastic and protected
21 steel main which would otherwise be all that remained of

1 the low pressure system. For reasons discussed later in
2 this testimony, it makes sense to address this material
3 so as not to deprive the customers served by this
4 remaining pipe of the benefits of elevated pressure.

5

6 **Q. Do you sponsor any schedules as part of your testimony?**

7 **A.** Yes, I am sponsoring eight schedules that were prepared
8 or compiled under my direction and supervision. These
9 schedules support the SMART Program costs and avoided
10 capital and operation & maintenance (O&M) cost estimates.

11 These schedules are as follows:

12 1) Schedule SDM-1 - AACE Estimating Classifications

13 2) Schedule SDM-2 - Detailed SMART Program Summary

14 3) Schedule SDM-3 - Annual SMART Program Summary

15 4) Schedule SDM-4 - Mains - Construction Unit Cost
16 Summary

17 5) Schedule SDM-5 - Services - Construction Unit Cost
18 Summary

19 6) Schedule SDM-6 - Meter Relocation - Construction
20 Unit Cost Summary

1 7) Schedule SDM-7 - Regulator Station - Construction
2 Unit Cost Summary

3 8) Schedule SDM-8 - Estimate of Avoided Costs
4

5 **Q.** Does the proposed program represent a change in ETG's
6 approach to replacing vintage, at-risk pipe materials?

7 **A.** Yes. ETG has to date replaced a significant amount of
8 its vintage, at-risk pipe materials, but now wishes to
9 undertake a ten-year plan to replace the remaining at-
10 risk pipe, and, in so doing enhance safety and
11 reliability and make significant strides toward achieving
12 the modernization of its gas distribution system. ETG
13 has prudently managed its existing system and its
14 inherent risks, even though some of its infrastructure is
15 very old. ETG's performance in this area is consistent
16 with acceptable industry measures; however, it would be
17 appropriate during a period in which gas commodity prices
18 are considerably lower than they were a few years ago and
19 there is a national emphasis on replacing aging
20 infrastructure for Elizabethtown to pursue a proactive
21 and more accelerated approach to upgrading its system.

1 The SMART Program will enable Elizabethtown to improve
2 the reliability of the service ETG provides and mitigate
3 foreseeable future risk of system and asset failure,
4 while also providing additional higher-efficiency
5 appliance choices to ETG's customers who are currently
6 not able to receive those benefits.

7 This testimony explains ETG's vision and provides the
8 following:

- 9 • An overview of the proposed ten-year continuous
10 modernization effort;
- 11 • A detailed description and cost analysis of the
12 proposed SMART Program;
- 13 • An explanation of the benefits to be derived by ETG's
14 customers from the SMART Program; and
- 15 • An explanation of the benefits to be derived by the
16 community as a whole from the Program.

17

18 **Q. Please summarize the process that Jacobs Consultancy**
19 **utilized to analyze Elizabethtown's vintage, at-risk pipe**
20 **materials and the appropriateness of the SMART Program.**

1 **A.** The approach to conducting this independent review and
2 analysis included:

3 • Identification and review of relevant documents from
4 previous infrastructure cases for both ETG and other
5 New Jersey gas distribution companies;

6 • Identification and review of ETG records and filings;

7 • Discussions with the appropriate subject matter
8 experts from ETG who have responsibility for gas
9 operations, engineering, and accounting;

10 • Examination of ETG gas operations and engineering
11 policies, procedures and practices regarding the
12 conversion of the low-pressure portion of the system
13 to elevated-pressure, and the replacement of vintage,
14 at-risk pipe materials;

15 • A review of other replacement programs, including
16 those I have worked on; and

17 • Application of my knowledge and experience in the
18 industry generally and, in particular, my experience
19 with specific comparable utilities and their capital
20 investment programs.

21

1 Q. Who assisted you in performing this work?

2 A. This independent review was performed by me and other
3 Jacobs Consultancy professional staff members who, under
4 my direct supervision, supported the review of documents
5 and the development of the system integrity, capital cost
6 and Program benefits analyses.

7

8 **II. GENERAL AND BACKGROUND INFORMATION**

9 Q. Please describe the current distribution system
10 infrastructure that ETG maintains and operates, and the
11 physical characteristics and materials that make up ETG's
12 current distribution system.

13 A. ETG receives odorized gas from interstate pipeline
14 companies at 18 city gate stations, where gas volumes are
15 measured, and the pressure is reduced to distribution
16 pressure. ETG operates an integrated gas distribution
17 network comprised of multiple pressure systems at low
18 pressure (LP) and elevated pressures (EP) (1-15 psig; 20-
19 60 psig, and 120 psig and above).

20

1 As summarized in Table SDM-1.1, the 705.4 mile, low
 2 pressure, 0.25 psig (6 inches of water column) system is
 3 approximately 20 percent of the distribution network, the
 4 2145.1 mile 1-60 psig system is approximately 70 percent,
 5 and the 312.1 mile 120 psig and above system is
 6 approximately 10 percent.

7

8

Table SDM-1.1

9

Gas Distribution Network Pressure Systems (miles)

10

December 31, 2014

Material	Distribution Pressure			High Pressure		Total
	LP	1 to 15 psig	20 to 60 psig	75 to 200 psig	> 200 psig	
Cast Iron	559.7	0.0	20.9	0.0	0.0	580.7
Ductile Iron	19.9	0.2	11.7	0.0	0.0	31.7
Steel	58.5	8.9	648.0	291.0	21.1	1,027.5
Plastic	67.1	6.8	1,448.3	0.0	0.0	1,522.2
Other (Copper)	0.1	0.0	0.4	0.0	0.0	0.5
Total	705.4	15.8	2,129.3	291.0	21.1	3,162.6

11

The step-down in pressure from the elevated pressures to

12

low pressure occurs at district regulator stations. The

13

low pressure system is currently supplied by

1 approximately 210 district regulator stations fed by
2 elevated pressure. In all, ETG operates and maintains
3 approximately 3,163 miles of various pressure gas
4 distribution main, and 223,500 services. ETG serves
5 approximately 280,000 residential, commercial and
6 industrial customers. Table SDM-1.2 shows the various
7 materials that makeup ETG's distribution system.
8 Approximately 19.6 percent of the mains are cast iron,
9 ductile iron and bare and unprotected steel. This data
10 was gathered from the Company's latest report to the
11 PHMSA, which contains system data for the year ending
12 2014.

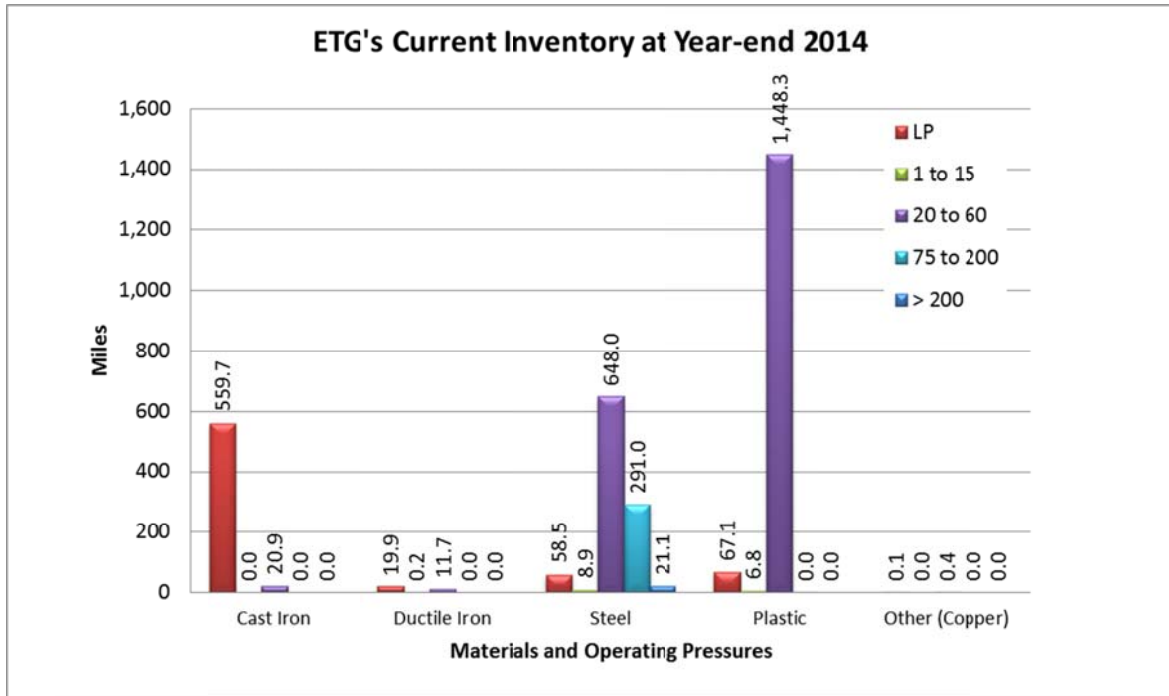
13

2

Table SDM-1.2

3

Materials in ETG's Distribution System and Operating Pressures



4

5

7 Q. What is entailed in operating and maintaining a
8 distribution system like ETG's?

12 A. Although federal and state pipeline safety regulations
13 establish minimum safety standards, operating and
14 maintaining the integrity of assets such as cast iron and
15 bare and unprotected steel pipe necessitates the
16 effective implementation of a robust operating and

1 maintenance ("O&M") plan of policies, processes and
2 procedures. The breadth and depth of ETG's plan is
3 expansive because of the diversity of pipe materials
4 (cast iron, ductile iron, bare steel, coated unprotected
5 steel, vintage plastic, protected steel, polyethylene and
6 copper) and operating pressures (low pressure, 1-15 psig,
7 20-60 psig and 120 psig and above). The prevention and
8 mitigation activities in the plan include, but are not
9 limited to:

- 10 • Instrument surveys for leaks and corrosion;
- 11 • Patrolling for excavation activities;
- 12 • Inspection of exposed pipe and other facilities;
- 13 • Preventative maintenance;
- 14 • Repair, rehabilitation or replacement;
- 15 • Inside safety inspections;
- 16 • Damage prevention programs; and
- 17 • Emergency response.

18 The frequency of ETG's scheduled surveys, inspections,
19 patrols and maintenance range from daily to once every 10
20 years.

21

1 Q. How does ETG's gas distribution system compare to other
2 gas operators in New Jersey?

3 A. There are similarities and differences among the gas
4 systems of the utilities serving New Jersey. My response
5 specifically focuses on the amount of cast iron each of
6 the respective utilities has in its distribution system
7 inventory, as cast iron is the dominant at-risk material
8 common to these systems.

9

10 Referring to Table SDM-1.3, ETG's 581 miles of cast iron
11 are the second largest amount of the four New Jersey gas
12 distribution companies. In addition, cast iron
13 constitutes over 18 percent of ETG's 3,163 mile main
14 system. PSE&G has the largest amount of cast iron by
15 miles of pipe, but is comparable to ETG as a percentage
16 of the system. South Jersey Gas Company and New Jersey
17 Natural Gas Company have between them less than 170 miles
18 of cast iron in their distribution networks.

1
2
3

4
5
6
7
8
9
10
11
12
13
14
15

Table SDM-1.3
New Jersey Utilities Cast Iron Gas Distribution Systems
December 31, 2014

Utility	Total Miles of Main	Miles of Cast Iron Main	% of CI Systems of Total Miles of Main
ELIZABETHTOWN GAS	3,163	581	18.4%
NEW JERSEY NATURAL GAS CO	7,074	16	0.2%
PUBLIC SERVICE ELECTRIC & GAS CO	17,857	4,044	22.6%
SOUTH JERSEY GAS CO	6,339	147	2.3%

- Q. Do you have any concerns about the amount of vintage, at-risk pipe materials in ETG's distribution system?**
- A.** Yes. The large amount of cast iron in the Company's network as a percentage of the total system is a concern and the random, relatively small amounts of bare and unprotected steel, vintage plastic, ductile iron and copper should be replaced when updating the system with industry-recognized, state of the art materials because the vintage materials pose an on-going risk of failure and require considerable maintenance and monitoring.

1 Q. Please describe the relevant characteristics of the
2 vintage, at-risk materials that are in-service on ETG's
3 system.

4 A. The largest amount of ETG's remaining cast iron, bare and
5 unprotected steel, ductile iron, vintage plastic and
6 copper is in service in Union County, which is very
7 densely populated. As shown in Table SDM-1.3, the
8 percentage of these vintage, at-risk materials,
9 particularly cast iron, is similar to PSE&G. In
10 addition, the system originated in the manufactured gas
11 era and contains a variety of outdated pipe materials and
12 sizes, which are subject to weather extremes. Nearly 25
13 percent of ETG's distribution system still operates at
14 low pressure, depriving many customers of better
15 reliability and choice of higher-efficiency appliances.

16

17 Q. Please explain each of these factors in detail.

18 A. **The Genesis of the Low Pressure System** - ETG was formed
19 in 1854 and operated a manufactured gas system, creating
20 gas from coal and supplying it predominantly for
21 lighting. ETG's low-pressure gas distribution system is

1 a legacy of these operations. Some of the older cast-iron
2 pipes in the Company's system date back to the 1890s.

3

4 **The Variety of Pipe Materials and Sizes** - From the 1890s
5 to the 1960s, the principle material used for
6 distribution main pipe was cast iron, and bare and
7 unprotected steel pipe were the primary materials used
8 for services. In the 1950s there was a transition to
9 bare and unprotected steel materials for mains. Cathodic
10 protection of steel pipe became widespread in the 1960s.
11 The 1970s brought a transition from steel to plastic
12 materials for mains and services except for large
13 diameter installations that continued to rely on steel.
14 The Company's current 3,163 mile distribution system
15 includes cast and ductile iron, steel, plastic and copper
16 mains, steel and plastic services, and a very small
17 percentage of copper services that were installed
18 primarily in the 1960s.

19

20 The system design has large diameter trunk mains supplied
21 from a source (initially a manufactured gas plant;

1 subsequently a city gate station) transporting the gas to
2 a connected network of smaller diameter mains that
3 ultimately supply gas to customers through single service
4 lines. Main and service pipe sizes range from 30" to ½"
5 in diameter.

6

7 **Weather Extremes** - New Jersey's climate and geography
8 create strong factors that adversely affect pipe
9 integrity. These include poorly drained soils, large
10 temperature variations, and conditions favorable for
11 frost heave, which occurs when the soil expands and
12 contracts due to freezing and thawing.

13

14 **Densely Populated Area** - ETG serves Union, Middlesex
15 Sussex, Warren, Hunterdon, Mercer and Morris Counties of
16 New Jersey. The bulk of the work proposed in the SMART
17 Program is in Union County, which is very densely
18 populated. New Jersey is the fourth-smallest state, but
19 the 11th-most populous and the most densely populated of
20 the 50 United States.

21

1 Q. How do the combination of at-risk, vintage, materials,
2 weather extremes and population density impact ETG's
3 distribution system?

4 A. It is common knowledge in the natural gas industry that
5 cast iron, which is the predominant vintage, at-risk
6 material in ETG's system, is susceptible to unpredictable
7 breaks and exhibits higher leakage rates than post-1970
8 construction materials. The risks associated with
9 operating and maintaining a legacy cast iron system are
10 exacerbated in a densely populated environment that is
11 subject to climate factors that adversely affect pipeline
12 integrity.

13

14 Q. Are the materials that make up ETG's distribution system
15 the types of materials you would expect in a system of
16 its legacy and vintage?

17 A. Yes. As I described previously, a significant portion of
18 ETG's system was put in place in the first half of the
19 20th century when the primary material used for
20 distribution main pipe was cast-iron, and the primary

1 materials used for services were bare and unprotected
2 steel.

3

4 **Q. Do these legacy materials impact safety or system**
5 **integrity?**

6 **A.** Yes. Generally, the greatest concern is associated with
7 facilities installed prior to 1970 and the adoption of
8 Federal pipeline safety regulations. This concern is not
9 necessarily based on pipe age, but rather the material
10 types that were installed. These pipe segments typically
11 exhibit higher leakage rates and are more susceptible to
12 breaking than post-1970 construction. Pre-1970 materials
13 constitute 37.8 percent of ETG's mains and 44.6 percent
14 of its services.

15

16 **Q. Please explain the potential impacts of these legacy**
17 **materials in more detail.**

18 **A.** Both cast iron pipe and bare and unprotected steel pipe
19 are prone to leaks. Cast iron pipe is also subject to
20 breaks. The amount of cast iron, bare and unprotected
21 steel, ductile iron, vintage plastic and copper that

1 remains in service today represents a current and future
2 concern for ETG. Additionally, from a leak perspective,
3 the bulk of these materials are in the low-pressure
4 system and investigating and repairing leaks,
5 particularly in winter, consumes a significant percentage
6 of ETG's annual O&M budget. The specific issues raised
7 by various types of vintage, at-risk pipe are as follows:

8

9 **Cast Iron Pipe** - The primary problems encountered with
10 cast iron systems are twofold:

- 11 • First, cast iron pipe has little inherent
12 flexibility and is susceptible to breakage due to
13 surface pressures and ground movement, which is most
14 frequently caused by frost or, nowadays, ever
15 increasing construction activity in the vicinity of
16 the pipes. Ground movement creates an excessive
17 bending stress in the pipe that may cause it to fail
18 in an unpredictable circumferential break resulting
19 in a relatively large release of gas at the point of
20 failure. Cast iron pipes with diameters of 12

1 inches or less are more susceptible to these
2 unpredictable breaks.

- 3 • Second, when originally installed in rigid 12 or 18
4 foot lengths, pipe sections were joined either with
5 bell and spigot type connections or mechanical
6 joints. The annular space in bell and spigot
7 connections was packed with jute fiber followed by
8 lead or cement to form a gas tight joint, while
9 mechanical joints were installed with bolted
10 connections with a gasket seal. With time, ground
11 movement and/or drying action of gas can cause a
12 joint to leak. Remedial action in the form of
13 external clamps or internal seals then becomes
14 necessary. ETG reports that the occurrence of cast
15 iron joint leaks is 4 to 5 times greater than cast-
16 iron breaks. The larger the diameter of a cast iron
17 pipe, the less susceptible it is to breaks, with
18 joint leaks being most likely. The risk of breaks
19 progressively diminishes as the diameter, and thus
20 the wall thickness of the pipe, increases to a point
21 where a break is highly unlikely.

1 **Bare and Unprotected Steel Pipe** - The primary problem
2 encountered with bare and unprotected steel pipe is that
3 it will corrode and develop leaks over time.
4 Specifically, steel pipe deteriorates due to contact with
5 moisture present in the soil. The rate of corrosion
6 varies depending on a number of characteristics of the
7 soil, including moisture and acidity ("pH").
8 Uncontrolled corrosion will ultimately result in
9 numerous, relatively small gas leaks.

10

11 Initially, a leak from a bare or unprotected steel pipe
12 starts as a pinhole leak. Over-time metal loss will
13 increase in size and location, allowing more gas to
14 escape, eventually resulting in numerous relatively small
15 gas leaks. Eventually, these small leaks multiply and
16 can grow to the point where they threaten the integrity
17 of the pipe. In general, the deterioration of bare and
18 unprotected steel accelerates as it ages.

19

20 When the coating on a coated, but unprotected, steel pipe
21 is breached, rapid metal loss will be experienced at the

1 location where the coating defects occur, eventually
2 allowing gas to escape.

3

4 **Ductile Iron Pipe** - The primary problem encountered with
5 ductile iron pipe is that it will corrode and develop
6 leaks over time. Specifically, ductile iron deteriorates
7 due to contact with moisture present in the soil. The
8 rate of corrosion varies depending on a number of
9 characteristics of the soil, including moisture and pH,
10 and can ultimately result in the development of a
11 corrosion plug which can unpredictably fail, resulting in
12 a relatively large release of gas at the point of
13 failure. Joints can also be a point of concern as ground
14 movement loosens up and affects their performance.

15

16 **Vintage Plastic Pipe** - The primary problem encountered
17 with vintage plastic pipe is that some of the early
18 products found in systems have an oxidized inner surface
19 that predisposes the inner surface to initiate cracks
20 faster when certain stresses are applied. The resulting
21 shortened crack initiation time leads to dramatically

1 reduced overall pipeline longevity through a predominant
2 failure mechanism known as slow crack growth. This
3 unpredictable failure mode can have catastrophic
4 consequences and was the cause of an incident involving
5 multiple fatalities in Puerto Rico in 1996. Incidents in
6 California lead to the California Public Utilities
7 Commission identifying Aldyl A Polyethylene (PE) pipes as
8 a major potential hazard that is not manageable by leak
9 surveying. Additionally, the United States Department of
10 Transportation (DOT) has issued various PHMSA advisory
11 bulletins about this vintage plastic pipe.

12

13 **Copper Pipe** - The primary problem encountered with copper
14 is that the couplings are susceptible to failure.

15

16 **Q. You mentioned that various types of vintage, at-risk**
17 **materials are susceptible to leaks, are you aware of**
18 **ETG's recent experience with respect to leak management?**

19 **A.** Yes. A disproportionate number of the leaks occurring on
20 ETG's system occur on its cast iron and bare and
21 unprotected steel facilities. ETG's leak repair

1 statistics indicate that the number of leaks repaired on
2 ETG's system are higher than the national average but
3 comparable to the results reported by other LDCs that
4 have comparable percentages of vintage, at-risk materials
5 in their systems. ETG's leak experience is only likely
6 to get worse as its vintage, at-risk facilities continue
7 to age. Implementation of the proposed SMART Program
8 will, once it is completed, likely reduce the incidence
9 of leaks on ETG's system to levels that approximate the
10 national average.

11

12 **Q. Have governmental authorities addressed the issues raised**
13 **by aging natural gas infrastructures?**

14 **A.** Yes. In 2011, under the direction of the then Secretary
15 of Transportation, Ray LaHood, the DOT and PHMSA called
16 for stakeholders to address the fitness for service of
17 the nation's natural gas systems, including the
18 replacement of aging facilities. This is the DOT's "Call
19 to Action" which sought more aggressive actions on the
20 part of pipeline owners and operators to repair and
21 replace infrastructure that is considered at-risk.

1 Secretary LaHood called for an evaluation of the fitness
2 for service of the aging aspects of natural gas
3 infrastructure and for actions to be taken to address
4 safety risks. Such evaluations would involve operators
5 such as Local Distribution Companies (LDCs), utility
6 regulators, safety regulators and other interested
7 stakeholders in the development of a strategy for
8 addressing aging natural gas infrastructure. The "Call
9 to Action" identified the benefits of infrastructure
10 investment to enhance public safety and to provide for
11 the future integrity of the pipeline system. PHMSA
12 specifically included cast iron and unprotected steel
13 pipe as categories of pipeline infrastructure that
14 require repair, rehabilitation and replacement.

15

16 The "Call to Action" was followed by an advisory bulletin
17 issued by PHMSA on March 23, 2012, to owners and
18 operators of natural gas cast iron distribution pipelines
19 and state pipeline safety representatives. The bulletin
20 urged operators of natural gas distribution systems to
21 accelerate the replacement of aging infrastructure to

1 enhance safety, and requests state agencies to consider
2 enhancements to cast iron replacement plans and programs.
3 The focused attention on cast iron pipelines was based
4 upon the agency's assessment of circumstances that may
5 have contributed to recent explosions in Pennsylvania.

6
7 In addition, on April 21, 2015, the White House released
8 a New Agenda to Modernize Energy Infrastructure in the
9 Quadrennial Energy Review, specifically calling for
10 programs to accelerate pipeline replacement in natural
11 gas distribution systems. Since the release of this
12 review, the current Secretary of Energy has made a number
13 of speeches and has written editorial pieces in
14 newspapers in support of accelerated main replacement
15 programs for distribution companies.

16

17 **Q. Please describe ETG's current approach to gas**
18 **distribution pipe replacement.**

19 **A.** ETG's overall approach to distribution replacement is to
20 minimize risk to the public and employees by effectively
21 understanding the condition of its assets and their

1 probability of failure. This enables the Company to
2 manage replacement of assets in a manner designed to
3 avoid sudden or widespread failure within any asset
4 class. Individual main segments are identified for
5 replacement through an ETG prioritization ranking
6 methodology within its Distribution Integrity Management
7 Program, which will be explained in greater detail below.
8 This methodology is based on a model that integrates
9 breaks and leak history with environmental conditions
10 (i.e., building setback, number of underground utilities,
11 demographic area [urban, suburban, rural], and building
12 types [industrial, commercial, or residential]). It also
13 takes into account asset information (pipe diameter and
14 operating pressure).

15

16 **Q. Please describe what the term Distribution Integrity**
17 **Management (DIM) means in relation to the operation of**
18 **LDC facilities.**

19 **A.** DIM is a formal systematic process of identifying,
20 evaluating and addressing direct or potential threats to
21 the safe operation of a gas distribution system. On

1 December 4, 2009, PHMSA amended Federal Pipeline Safety
2 Regulations and required gas distribution operators to
3 develop and implement integrity management programs by
4 August 2, 2011. Such programs set forth an overall
5 approach by an operator to ensure the integrity of its
6 distribution system, including a DIM Program ("DIMP"). A
7 DIMP is a written explanation of the mechanisms the
8 operator uses to implement its integrity management
9 program. The purpose of the program is to enhance safety
10 by identifying threats and reducing risks to the
11 distribution system. ETG operates a DIMP and identifies
12 Subject Matter Experts ("SMEs") to represent ETG in all
13 matters pertaining to the DIMP.

14

15 **Q. Please explain the essential requirements of a DIMP.**

16 **A.** The purpose of the DIMP is to enhance safety by
17 identifying and reducing system risks. At a minimum,
18 each distribution pipeline operator must have a written
19 integrity management plan that contains procedures for
20 developing and implementing seven major elements defined
21 by PHMSA. These elements are:

1 (1) **Knowledge:** Knowledge entails the documentation of
2 information to demonstrate an understanding of the gas
3 distribution system developed from reasonably available
4 data. ETG's DIMP references data pertaining to system
5 design, materials, operating characteristics, and
6 environmental factors contained in the Company's
7 Geographic Information System ("GIS"), main and service
8 records, and leak management and corrosion control
9 records.

10

11 (2) **Identify threats:** Threat identification requires
12 consideration of broad issues that may affect the safe
13 operation of the distribution system. PHMSA identifies
14 potential threats according to the following eight
15 categories: corrosion, natural forces, excavation, other
16 outside force damage, material or welds, equipment,
17 operations, and other.

18

19 (3) **Evaluate and rank risks:** Through the process of
20 evaluating and ranking risks, the company determines the
21 relative importance of all identified risks. This

1 process takes into consideration both likelihood of
2 occurrence and the consequences of occurrence. ETG
3 relies primarily on internal SMEs and on analysis of leak
4 repair data to evaluate and rank risks.

5

6 **(4) Identify and implement measures to address risks:**

7 This element of DIMP documents actions the Company takes
8 to reduce risk of failure. Programs at ETG that address
9 risks include the leak management, damage prevention,
10 corrosion control, public awareness and operator
11 qualification programs. Specific actions include
12 prevention, detection, mitigation and/or replacement and
13 upgrade.

14

15 **(5) Measure performance, monitor results, and evaluate**

16 **effectiveness:** ETG uses monitoring and measurement to
17 evaluate the effectiveness of actions implemented to
18 address risks. ETG measures performance from a variety
19 of information based on completed work, including the
20 collection of data on leak causes, leak classification,
21 and leaks repaired or eliminated. The data is reported

1 and communicated within ETG for evaluation and analysis
2 and to provide input for future planning.

3

4 (6) **Periodic evaluation and improvement:** Periodic
5 evaluation establishes a definitive feedback loop for the
6 overall integrity management process. ETG's written DIMP
7 is reviewed annually and updated as necessary. This is
8 considered DIMP evaluation. Additionally, as knowledge
9 concerning the distribution system or potential threats
10 is gained, the elements of the DIMP or required actions
11 may be revised to take into account the impact of the new
12 information.

13

14 (7) **Report results:** Reporting on integrity management
15 actions and results provides information to ETG's
16 internal management and satisfies federal and state
17 mandated reporting requirements. Annually, ETG reports
18 data to regulators concerning the facilities in service
19 by vintage and material, as well as leaks and associated
20 causes.

21

1 ETG's DIMP comprehensively documents the Company's risk-
2 based approach to distribution integrity management
3 according to the required elements. ETG's risk-based
4 selection process and criteria, employed to manage pipe
5 material risk, are incorporated into the DIMP. The DIMP
6 also outlines ETG's document and record retention
7 process.

8

9 **Q. Has ETG been engaged in replacing vintage, at-risk**
10 **facilities on its system?**

11 **A.** ETG has managed pipe replacement through its normal
12 annual capital spending and through various specific
13 programs such as its Pipeline Replacement Program
14 ("PRP"), Utility Infrastructure Enhancement ("UIE")
15 Program, Accelerated Infrastructure Replacement ("AIR")
16 Program and the Elizabethtown Natural gas Distribution
17 Utility Reinforcement Effort ("ENDURE") Program that have
18 resulted and continue to result in the replacement of
19 vintage, at-risk material and a reduction in the
20 probability of its failure. These programs are discussed

1 in greater detail by Company witness Michael P.
2 Scacifero.

3

4 **Q. Does ETG currently operate and manage its system in a**
5 **safe and reliable manner?**

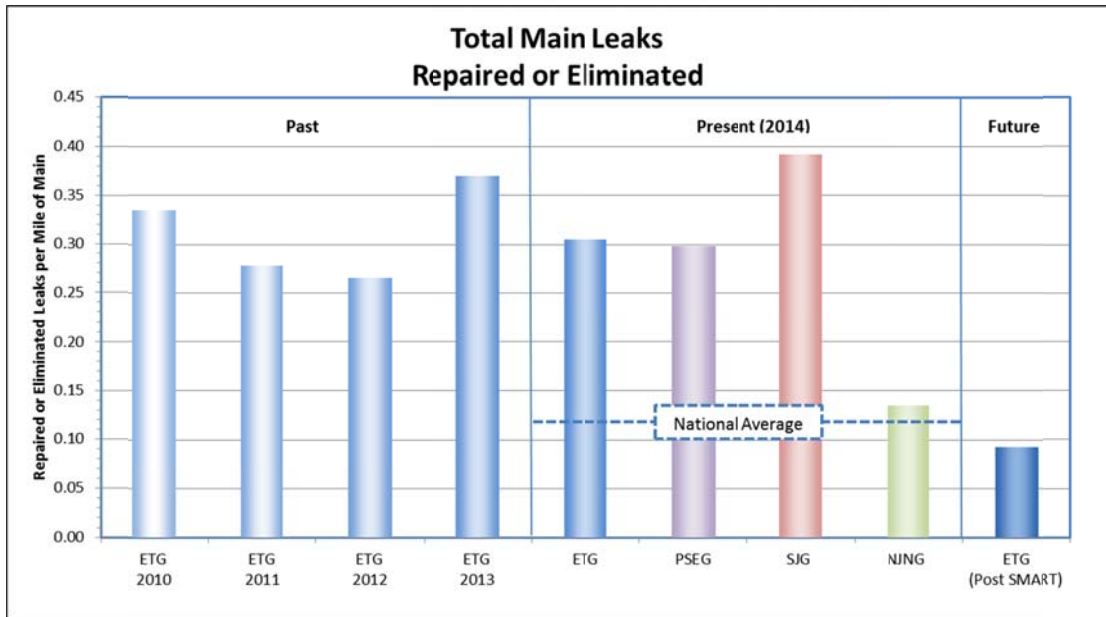
6 **A.** Yes. In my opinion ETG's operation and management of its
7 distribution system has, and currently provides, a level
8 of safety that compares well to industry standards,
9 including other utilities with a large amount of CI mains
10 and unprotected steel services in their systems.

11 Gas system operators are required to report annually to
12 the PHMSA the total number of leaks on mains eliminated
13 by repair, replacement or other actions. Table SDM-1.4
14 compares repaired and eliminated main leaks of ETG, and
15 the other New Jersey gas distribution companies, to that
16 of the national average in 2014. ETG has a greater ratio
17 of main leaks per mile than that of the national average
18 by a factor of more than 2.5; a clear indication that
19 ETG's vintage, at-risk mains and services are leak prone
20 and should be replaced. By the end of the SMART Program,
21 the replacement of the vintage, at-risk low pressure

4 mains is expected to reduce ETG's total repaired and
 5 eliminated mains leaks per mile to a level below that of
 6 the current national average.

5 **Table SDM-1.4**

6 **Comparison of ETG's Mains and Services Leak Rates**



7

10 **Q.** Please discuss the approaches that gas distribution
 11 operators utilize to manage systems that contain vintage,
 12 at-risk materials.

14 **A.** One method gas distribution companies use to manage aging
 15 vintage at-risk material pipe is to repair leaks. While
 16 this is an effective short-term approach, it is not a
 17 long-term solution that provides a proactive, systematic

1 improvement, such as can be achieved by replacing these
2 vintage at-risk pipe materials with modern pipe
3 materials.

4
5 The preferred method of managing vintage at-risk material
6 pipe is to replace these materials. Replacement provides
7 for (i) a long-term, proactive, systematic improvement of
8 a company's distribution network, (ii) continuous removal
9 of the risk of unpredictable failure, and (iii) a
10 reduction of greenhouse gases.

11
12 **III. SMART MODERNIZATION AND ETG'S PROPOSED SMART PROGRAM**

13 **Q. What is SMART Modernization?**

14 **A.** The concept of Smart Modernization arises from the "Call
15 to Action" Plan. The intent of Smart Modernization is to
16 balance risk and customer need. In essence, it is part
17 of the implementation of the Company's DIMP and
18 recognizes that the risks inherent in the system must be
19 balanced against cost and impact on customers and the
20 community. In the UK, this approach is reflected in a
21 principle called ALARP, which means the risk is to be

1 managed at a level that is "as low as reasonably
2 practicable. "Reasonably practicable" in UK law involves
3 weighing a risk against the "trouble, time and money"
4 needed to control it, and this concept is at the heart of
5 UK safety enforcement. It is not prescriptive but
6 instead allows the operator to determine its responses,
7 which it then needs to justify.

8

9 Smart Modernization includes the replacement and
10 upgrading of existing mains, services, and equipment by
11 following a methodological approach that considers:

- 12 • Prioritization of selected facilities for safety and
13 reliability - DIMP;
- 14 • Latest technologies for system design and materials;
- 15 • Environmentally friendly construction where
16 applicable;
- 17 • Impact on customers and communities;
- 18 • Leveraging existing embedded system components
19 instead of replacing them, e.g., uprating existing
20 plastic systems;

- 1 • Right sizing new facilities for cost effectiveness
- 2 and to reduce impact as the new pipe will generally
- 3 be smaller in diameter;
- 4 • Maximizing the retire/install ratio;
- 5 • Coordinating work with other company programs; and
- 6 • Coordinating work with programs by other utilities
- 7 and with municipal paving projects, where
- 8 applicable.

9

10 **Q. Has ETG Incorporated The Concepts Of SMART Modernization**
11 **Into Its Proposed SMART Program?**

12 **A.** Yes, ETG has approached the development and execution of
13 its proposed SMART Program following the principles of
14 Smart Modernization as described above.

15 ETG's proposed SMART Program aims to fulfill the purpose
16 of integrity management by directing resources at
17 reducing system threats associated with the riskiest
18 assets that the DIMP itself outlines in a comprehensive
19 and conscientious manner. It is also aimed at preventing
20 or mitigating threats to the integrity of these

1 distribution system assets by managing discrete cast-iron
2 and unprotected steel risk as it has in the past.

3

4 **Q. What approach does ETG propose to utilize for determining**
5 **pipe replacement levels under the SMART Program?**

6 **A.** Under the SMART Program, the Company proposes to reduce
7 vintage, at-risk pipe in its system by managing the
8 probability of failure and threats to the system, as
9 described below:

10

11 **Identifying Mains for Replacement** - ETG will target the
12 replacement of its highest priority gas assets through
13 the use of a methodology that prioritizes main segments
14 with the highest risk. This ranking method identifies
15 mains with prior breaks as the principal risk to be
16 prioritized for replacement. Mains are then prioritized
17 for replacement based on their break and leak history and
18 environmental conditions. Environmental conditions
19 include considering: building setback, number of
20 underground utilities, geographic area (urban, suburban,
21 rural and commercial), hard surfacing like concrete,

1 building types (industrial, commercial, or residential),
2 asset information (pipe diameter and operating pressure)
3 and other construction activities in the vicinity.

4
5 **Identifying Services for Replacement** - ETG will replace
6 unprotected steel services when any of the following
7 conditions are met: (i) a service reaches the point of
8 failure by exhibiting a leak; (ii) if more than 20% of
9 the unprotected services in a defined area have ever
10 leaked, then all of the services in the defined area will
11 be replaced (as required by the New Jersey Administrative
12 Code Section 14:7-1.20); (iii) in conjunction with a
13 proposed main replacement program; (iv) in advance of
14 road reconstruction projects and; (v) for other reasons
15 determined by the ETG DIMP and Engineering groups.

16

17 **Q. Under the proposed SMART Program, what materials would**
18 **ETG use to replace the vintage, at-risk materials in its**
19 **distribution system, and what are the beneficial**
20 **characteristics of these materials?**

1 A. PE pipe material will be used. Modern PE pipe is the
2 current state-of-the-art for natural gas distribution
3 systems and is the material of choice due to its non-
4 corrosive properties. When additional capacity is
5 sought, or design conditions require, companies use
6 coated and catholically protected steel pipe.

7
8 Plastic systems have far fewer joint connections
9 susceptible to leakage, can withstand ground movement
10 caused by frost, and will not corrode. PE pipe also
11 enables companies to more readily isolate and shutoff
12 smaller areas because it can be "squeezed off," which is
13 a technique that uses a tool that compresses the pipe to
14 stop escaping gas, thus minimizing the number of
15 customers impacted by a shutoff. This occurrence in a
16 modern, well-built PE system mostly occurs when the pipe
17 is hit by a third party in the course of some digging or
18 excavation activity. Additionally, with an elevated
19 pressure system, it would not be possible for a third
20 party, dangerously, to attempt to repair or hide the
21 damage associated with breakage or leaks by use of duct

1 tape or the like, as can be done with low pressure
2 systems. A modern PE system is designed and constructed
3 not to leak because of modern joining techniques and the
4 availability of technology that significantly improves
5 quality control.

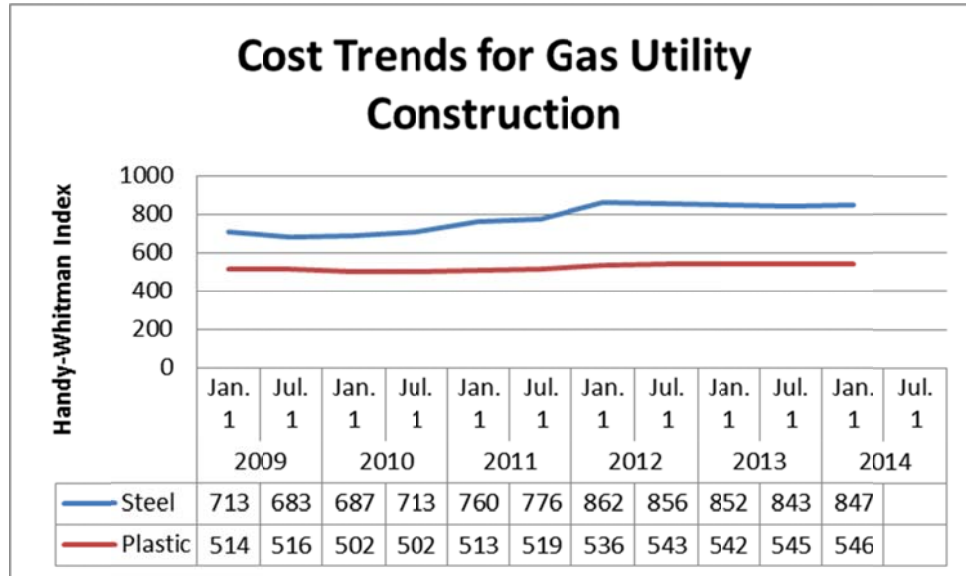
6

7 One additional advantage of using PE materials is
8 construction cost. Based on the Handy-Whitman's North
9 Atlantic Index of Cost Trends for Gas Utility
10 Construction from 2010 to 2014 as shown in Table SDM-1.5,
11 plastic main construction is 1.52 times less costly than
12 steel main (steel main has an average index of 800 and
13 plastic main has a average index of 528). In January
14 2014, the steel-to-plastic main construction cost ratio
15 was 1.55.

2

Table SDM-1.5

Cost Trends for Gas Utility Construction



4 Q. Is it appropriate for ETG to move forward with the SMART
 5 Program to replace vintage, at-risk gas infrastructure?

10 A. Yes. While there is no immediate predictable risk posed
 11 by ETG’s current system and operating practices, the
 12 distribution system is aging and ETG must manage a mix of
 13 several types of proven vintage at-risk materials. The
 14 costs associated with the ongoing management of the risks
 15 posed by ETG’s aging system will increase as the system

1 continues to age. While ETG does a good job managing the
2 risks posed by its legacy system, all non PE and coated
3 cathodically protected materials will eventually require
4 replacement, and materials like vintage Aldyl A and
5 copper are already the target of several other operators.
6 As ETG's system continues to age, the probability of a
7 significant failure on its vintage at-risk facilities
8 increases. In the face of such a probability, ETG can
9 either implement a proactive, planned and managed
10 approach such as the SMART Program or a reactive
11 approach, which would likely prove, in the long run, to
12 be costly, difficult to manage and more disruptive to
13 customers and the communities served.

14

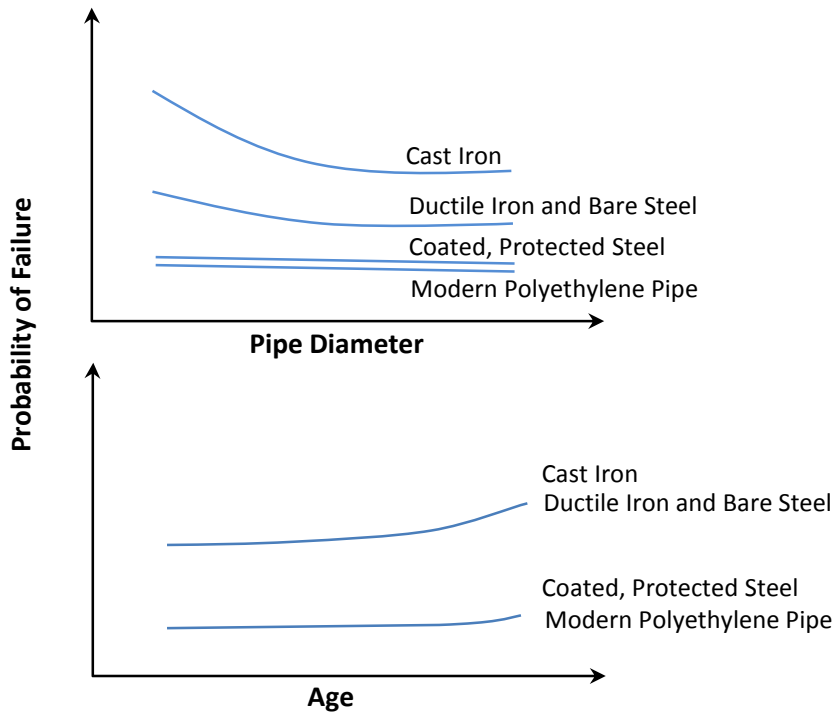
15 **Q. Will the replacement of the vintage, at-risk materials**
16 **under the SMART Program mitigate potential risks and**
17 **enhance the safety aspects of ETG's distribution system?**

18 **A.** Yes. A proactive program to replace the vintage, at-risk
19 materials on the low-pressure system would result in the
20 replacement of small diameter CI, DI, bare and
21 unprotected steel, vintage PE and copper pipe. The system

1 would then have a much greater proportion of modern,
2 smaller PE and protected steel pipes conveying the gas.
3 **Table SDM-1.6** illustrates the relative probability of
4 failure of pipe by material as a function of diameter,
5 and of age. Modern materials like plastic and coated,
6 protected steel pipe demonstrate lower relative
7 probabilities of failure, and are less likely to fail.
8 When properly constructed, modern systems do not fail in
9 an unpredictable manner unless hit by third party
10 activity, nor do they leak unless damaged by third party
11 activity. Based on AGA's annual survey of plastic pipe
12 performance, plastic leakage rates are at least 50 times
13 less than vintage, at-risk materials. ETG's proposed
14 SMART Program may best be described as a precautionary
15 approach to infrastructure replacement. These actions
16 would, in my opinion, further mitigate future potential
17 threats to ETG and its customers and avoid the potential
18 need for a reactive approach in the future. It is my
19 opinion that a potential unpredictable material failure
20 or series of failures could precipitate a reactive
21 approach to accelerating the replacement of these

1 materials which would deprive customers of the benefits
2 and advantages of pursuing a planned program such as the
3 SMART Program.

Table SDM-1.6
Probability of Failure



4 Q. Can you provide examples of other systems that are
5 undergoing or have undergone smart modernization?

1 A. A large portion of the natural gas delivery
2 infrastructure in the United States is already operating
3 at elevated pressure, utilizing plastic pipe and
4 protected steel with outside meters. This is certainly
5 the case in most of the Southern and Western States.
6 Typically the older, low-pressure systems are in the
7 Northeast and the Midwest. No one building a gas
8 distribution system today would construct a low pressure
9 system or one of any material other than modern PE and
10 coated and protected steel, and in modern systems, meters
11 are always sited outside. Also, several large
12 distribution companies in the US have removed or are in
13 the process of removing all cast iron from their systems.
14 Peoples Gas Light and Coke (Peoples Gas) in Chicago is
15 embarking on a 20-year program to replace the low-
16 pressure part of its system consisting of approximately
17 2,000 miles of primarily cast and ductile iron, and the
18 utility has a funding mechanism in place for the first 10
19 years of this program. Specifically, Peoples Gas is
20 upgrading the low pressure system to elevated pressure
21 and is moving meters outside. Similarly, Washington Gas

1 Light has a multi-year program that is reviewed by its
2 regulator in five-year increments, and ETG's affiliate,
3 Atlanta Gas Light Company ("AGLC") completed the removal
4 of 2,700 miles of cast iron and unprotected steel over a
5 15-year plan - an average of 180 miles per year -
6 approved by the Georgia Public Service Commission. AGLC
7 now has a program to remove vintage PE. Southwest Gas
8 Company has aggressively removed other types of vintage,
9 at-risk materials, including Poly Vinyl Chloride, and
10 Pacific Gas and Electric is now removing vintage, at-risk
11 Aldyl A.

12
13 Internationally, cast iron, ductile iron, and unprotected
14 steel have been the subject of replacement programs, some
15 for many years. In the UK, replacement programs have
16 existed for more than 25 years and are based on the
17 systematic replacement of at-risk pipe with plastic.
18 These programs are funded in advance, were reviewed by
19 the Health and Safety Executive ("HSE") and the Financial
20 Regulator every five years, and are now reviewed every
21 eight years.

1 Q. Have other companies with substantial amounts of these
2 materials in their systems taken an approach similar to
3 what ETG is proposing with the SMART Program?

4 A. Yes. One example of a proactive, as opposed to reactive,
5 approach to accelerated replacement of low pressure,
6 higher-risk pipe is the actions taken by British Gas in
7 the UK. Following a review of British Gas's risk based
8 methodology, the UK HSE, which has national pipeline
9 safety responsibility, no longer considered a reactive
10 risk-based program to be an acceptable course of action
11 because it:

- 12 • Did not constitute adequate action to comply with
13 the requirements of health and safety legislation;
14 and
- 15 • Did not address the likelihood and severity of
16 health, safety, social and economic consequences
17 should a rapid deterioration of the network occur.

18
19 In 2001, the HSE and the Office of Gas and Electricity
20 Markets ("OFGEM"), which has price control
21 responsibilities, funded British Gas to complete an HSE

1 requirement to replace 48,625 miles of cast iron and
2 8,125 miles of ductile iron within 30 years. At the
3 previous replacement rate, it would have taken 51 years.
4 The HSE keeps the replacement policy under review as
5 program implementation proceeds.

6

7 **Q. Will the probability of system failure be better managed**
8 **by implementing the SMART Program?**

9 **A.** Yes it will. The main goal of the SMART Program is to
10 deliver the principles set out above in answering the
11 "Call to Action" Plan by enhancing and ensuring the
12 safety, reliability (adequacy of service) and resilience
13 (use of state of the art materials and construction
14 methods) of the ETG gas distribution system. It seeks to
15 do this by removing vintage, at-risk materials from the
16 low-pressure system, prioritized as described above, and
17 concurrently upgrade to elevated pressure to allow all
18 customers of ETG to experience all the benefits of a
19 higher pressure system. Currently, all customers are not
20 able to share in the same benefits. These benefits are
21 addressed in greater detail, later in my testimony, and

1 include access to tankless water heaters; modern cooking
2 equipment; natural gas powered generators, and the
3 knowledge that sufficient natural gas will be available
4 at the burner tip as and when needed, especially in the
5 middle of winter.

6

7 **Q. How was the proposed replacement period determined?**

8 **A.** The proposed replacement period was determined to enable
9 ETG to remove all vintage at-risk materials from the low
10 pressure system and to modernize the system in a managed
11 way with confidence that the available in-house and
12 contractor resources can accomplish the replacement in a
13 cost effective manner while limiting public disruption,
14 minimizing traffic control issues and not overburdening
15 the permitting processes in the various state and local
16 agencies. The proposed 10-year period is in line with
17 the current activities of other operators who are
18 updating and improving infrastructure throughout the
19 nation. The factors considered by the Company in
20 proposing a 10-year period are discussed more fully in
21 the testimony of Company witness Brian MacLean.

1 **Q. Will the new system involve any foregone functionality?**

2 **A.** Eliminating at-risk pipe and the low-pressure system will
3 not result in any foregone system functionality; in fact
4 it will enhance system functionality. ETG has delivered
5 natural gas to customers at elevated pressure through
6 more than 70% of its distribution system for many years.
7 On completion of this program, ETG will be able to
8 deliver the same level of reliability through its entire
9 distribution system.

10

11 **Q. How will the operating and maintenance functionalities of**
12 **ETG's system differ following program completion?**

13 **A.** Operating the system will be simplified. The elimination
14 of elevated to low-pressure regulator stations will
15 reduce maintenance expenditures and operator training
16 associated with these facilities. Outages caused by
17 water infiltration will no longer occur with a higher-
18 pressure system. Additional valves can be planned to
19 isolate portions of the system, as well as create the
20 ability to isolate smaller sections by use of squeeze
21 off. Meter sets relocated outside provide greater access

1 and improved safety. In a newer system, leaks will be
2 reduced and pipes will be easier to locate, thus
3 minimizing third party damage, and the volume of gas a
4 customer uses will be metered more accurately because the
5 gas volume will be temperature compensated and measured
6 at a constant pressure. The Company and emergency
7 response personnel will be able to shut-off gas to
8 buildings in emergencies, without needing access to the
9 building, and the meter and shutoff valve will be more
10 readily accessible for inspections and surveys.

11

12 **IV. COST ANALYSIS**

13 **Q. What is the cost estimate for the SMART Program?**

14 **A.** The estimated cost of the SMART Program is \$1,102 million
15 (Real 2014 Dollars). Table SDM-1.7 shows a summary of the
16 budget level cost estimate.

17

18

19

20

21

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17

Table SDM-1.7
SMART Program Summary

	Real 2014\$
Program Cost (\$m)	\$ 1,102
Program Miles (Installed)	\$ 602
Average Cost \$/Mile	\$ 1,829,000
Customer Services	\$ 66,808
Relocate Inside Meter Sets	\$ 84,296
Regulator Station (Retired)	\$ 208

This cost estimate is based on a review of ETG contractor unit pricing, material costs, and project estimating practices, built into a budgetary cost model. The SMART Program may encompass a range of construction services and solutions, such as open-cut trenching, directional drilling, insertion, relocation, and pipe upgrading. SMART Program projects are in the process of being defined, so the cost model is based on semi-detailed unit cost and is characteristic of an Association for the Advancement of Cost Engineering International ("AACE") International Class 3 estimate. Class 3, which is at the lower end of the level of project definition, is an appropriate level for submittal for budget approval, whereas a Class 1 estimate is one ready for construction.

1 Schedule SDM-1-AACE Estimating Classifications summarizes
2 the primary and secondary characteristics of each
3 estimate class as set out in the TCM Framework: 7.3 -
4 Cost Estimating and Budgeting AACE International
5 Recommended Practice No. 18R-97.

6 The cost estimate assumes SMART spending will ramp-up in
7 the first year of the pricing and level off over the next
8 eight years, spending will then decrease or ramp-down in
9 the final year of the program. The cost estimate also
10 calls for engineering to begin project design prior to
11 the Program start. Table SDM-1.8 shows the estimate of
12 capital spend in Real 2014 dollars, as well as the miles
13 of main installed. The construction costs recovered
14 during the 10-year program from 2017 through 2026,
15 exclude the pre-construction activities completed in
16 2016.

Table SDM-1.8

SMART Program
Total Construction Costs

PROGRAM COST & MILES	Real 2014\$ Millions	Miles
2016	\$ 38	24
2017	\$ 84	48
2018	\$ 118	66
2019	\$ 120	66
2020	\$ 123	66
2021	\$ 124	66
2022	\$ 124	66
2023	\$ 124	66
2024	\$ 124	66
2025	\$ 124	66
TOTAL	\$ 1,102	602
Difference in totals due to rounding		

1 Q. How were the projected costs developed?

2 A. The bottom-up estimate of projected costs was developed
3 using current unit cost information. This data was used
4 to build-up component level estimates for mains
5 installation, service line installation, meter set and
6 relocation, and pressure reducing station retirement.
7 The cost elements that comprise the component level
8 estimate include materials, installation, tie-in, traffic
9 control, restoration, retirement and other costs. In
10 addition to the construction estimate, supporting service

1 costs were estimated for permitting, engineering, program
2 management, and construction management. These costs
3 were estimated based on a percentage of construction.
4 Schedule SDM-2 - Detailed SMART Program Summary provides
5 a breakdown of the cost elements.

6

7 **Q. What is the basis for the development of this estimate of**
8 **program cost?**

9 **A.** The basis for the cost estimate is the scope of the SMART
10 Program. The program scope is the replacement or
11 upgrading of vintage, at-risk assets over a 10-year
12 period beginning in 2017. The assets included in the
13 scope are mains, services, meters, EP/LP pressure
14 reducing regulator stations and ancillary
15 materials/equipment. Between now and the start of the
16 SMART Program, the replacement of these assets will
17 continue through existing capital investment and through
18 existing ETG infrastructure replacement programs. Table
19 SDM-1.9 provides the baseline 2014 inventory, planned
20 work in 2015 and the estimated SMART Program asset
21 quantities.

Table SDM-1.9

Estimate of Work

Assets	2014 Asset Inventory	2015 Work	SMART Program Estimate
Mains, Miles	705	~103	602
Service Renewal	76,808	~10,000	66,808
Meter Set Relocates	94,296	~10,000	84,296
Regulator Station Retirement	208	~0	208

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15

Where it is practical and economical, portions of the low-pressure PE system may be upgraded, rather than replaced; however, no specific areas have been identified at this time. Upgrading is the process of systematically increasing a portion of the system from low-pressure to elevated pressure. This option may be only considered where the design, construction, operation, and maintenance records are complete, accurate and verified; the material is post-1983 vintage PE; and the upgrading can be completed safely. New HP/EP pressure reducing stations are not expected to be required, nor is it expected that conversions of the pressure reducing stations from EP/LP to HP/EP will be necessary. Replacement of EP mains, services, and meter set

1 relocates or the installation of new assets are outside
2 the scope of the SMART Program cost estimate and will
3 continue to be completed from the Company's traditional
4 annual capital budgets.

5

6 **Q. What are the most significant cost drivers?**

7 **A.** The most significant cost drivers the SMART Program faces
8 are the availability of contractor resources, changes in
9 regulations or municipal requirements and unseasonable or
10 extreme weather. Pipeline and utility contractors are in
11 high demand. Furthermore the pool of experienced,
12 skilled field personnel is decreasing. Exacerbating the
13 problem is the difficulty in recruiting people to the
14 construction labor market when infrastructure replacement
15 is likely to increase regionally, as well as nationally.
16 Another impact on contractor cost is fuel prices. New
17 Jersey also has prevailing wage laws that drive cost, and
18 gas utilities are required only to use construction
19 resources that have operator qualifications ("OQ"),
20 unlike most of the rest of infrastructure construction
21 resources.

1 Changes in regulations and municipal requirements can
2 have a significant impact on program costs. At the
3 Federal level, the Pipeline Safety Act is up for
4 reauthorization, Construction inspection regulations are
5 promulgated and requirements to verify more robust
6 material traceability are anticipated. Local regulations
7 and municipal requirements are also unpredictable and
8 uncertain, such as permitting costs and street
9 restoration requirements.

10

11 Colder than normal winters and wetter than normal summers
12 also have adverse impacts on contractor productivity,
13 increasing project costs

14

15 **Q. Did you attempt to address cost uncertainty in preparing**
16 **the program cost estimate?**

17 **A.** Yes. In order to do so, ETG's approach to main
18 replacement was reviewed, the nature of work to be
19 performed was assessed, including the current status of
20 the project definition, and the cost drivers associated
21 with the SMART Program were considered. Interviews were

1 conducted with ETG management personnel to gain insight
2 into the basis of estimates, assumptions and the overall
3 program/project definition considered in the estimate's
4 development.

5

6 **Q. What were the results of this analysis?**

7 **A.** The basis of the estimate for the SMART Program, the
8 assumptions, and the exclusions were used to establish a
9 basis for contingency requirements. While ETG has
10 historic data on project costs and units replaced,
11 relocated or abandoned, SMART Program projects are likely
12 to be different in size, scope, and complexity.

13

14 Additional allowances are necessary for unknown scope,
15 and unforeseeable events, which allowances require an
16 understanding of the underlying assumptions upon which
17 the estimate is based. The purpose of including a
18 contingency in a project estimate is to provide an
19 allowance for known and unknown factors that could
20 adversely affect the estimated cost of a defined project
21 work scope. According to the U.S. Department of Energy

1 ("DOE"),¹ contingency is a response to the uncertainty
2 inherent in many highly complex projects. This
3 uncertainty is the risk that an event will transpire
4 within the scope of a project that cannot be planned for,
5 estimated or controlled with any certainty.

6

7 For the reasons set out above, a contingency equivalent
8 to approximately 14.1% of the Total Program Cost (in real
9 2014 dollars) has been included in the estimate.

10

11 **Q. What costs are reflected in your model?**

12 **A.** A comprehensive bottom-up budget estimate model comprised
13 of construction costs and other support services costs
14 has been developed.

15 • The construction component is broken into four asset
16 groups: Mains, Services, Meters and Regulator
17 Stations. A unit cost was developed for each of
18 these asset groups, comprised of materials,
19 installation, restoration and other costs. These
20 costs were developed from ETG's construction

¹ Cost Estimating Guide For Program and Project Management, U.S. Department of Energy, Office of Management, Budget and Evaluation, April 2004.

1 contracts and engineering cost estimates. The
2 resulting unit costs were vetted with ETG, and the
3 estimate assumptions and exclusions documented. The
4 construction costs are allocated across the program
5 duration based on a percentage of the program
6 completed each year.

- 7 • The support services component is broken into
8 Permitting, Engineering, Program Management and
9 Construction Management. These costs are estimated
10 based upon a percentage of construction cost. The
11 resulting cost is presented on a total program and
12 cost per mile basis. The ETG figures were vetted
13 with the Company's Engineering and other areas,
14 comparing the costs with current budgets and
15 expenditures. These costs are allocated across the
16 program duration based on the miles of main
17 installed.

- 18 • The cost escalation was estimated on the assumption
19 it would be consistent with the current contractor
20 and company labor escalations of 3%. The cost

1 escalation factor was applied to the construction
2 and support services cost.

3 • A 14.1% contingency was included in the SMART
4 Program cost estimate

5 • Finally, overhead of 10% was included. This
6 percentage was applied to all construction and
7 support services costs.

8 • The SMART Program costs are presented in real and
9 nominal dollars on a cost per mile, program, and
10 annual basis. The costs are also divided into both
11 renewal and removals.

12

13 Schedules SDM-2 and SDM-3 provide a Detailed SMART Program
14 Summary and Annual SMART Program Summary, respectively. The
15 mains, services, meter set relocation and regulator station
16 construction unit cost summaries are provided in Schedules
17 SDM-4, SDM-5, SDM-6 and SDM-7, respectively.

18

19 **V. PROGRAM BENEFITS**

20 **Q. What potential qualitative benefits can Customers and ETG**
21 **expect from the SMART Program?**

1 A. ETG, its customers and the communities served by ETG can
2 expect benefits similar to those of other gas
3 infrastructure replacement programs where vintage, at-
4 risk materials and low-pressure systems were eliminated.

5 There are qualitative benefits, including:

- 6 • Customers benefits
 - 7 o Improved system safety and service reliability;
 - 8 o Increased consumer appliance choice and use of
 - 9 higher-efficiency and other gas utilization
 - 10 equipment;
 - 11
 - 12 o The convenience and safety enhancements of
 - 13 outside meters;
 - 14
 - 15 o Greater application of residential service line
 - 16 excess flow valves; and
 - 17
 - 18 o Reduced greenhouse gas emissions.
- 19 • Community benefits
 - 20 o Economic benefit from increased permits and
 - 21 street restoration;
 - 22
 - 23 o First Responder access to above ground outside
 - 24 service shut-off valves at meter sets;
 - 25
 - 26 o Less disruption from maintenance activities;
 - 27
 - 28 o Reduced greenhouse gas emission; and
 - 29 o Potential job growth and stimulation of the
 - 30 economy;
 - 31
- 32 • ETG benefits

- 1 o Improved system safety, reliability,
2 resilience, and efficiency;
- 3
- 4 o Fewer emergency responses to insufficient
5 delivery pressure and odor of gas reports; and
- 6
- 7 o Simplification of operation and maintenance.
- 8

9 Many of these benefits are derived from the conversion of
10 ETG's low-pressure system to elevated pressure. The
11 system conversion is intended to enable ETG to relocate
12 about 84,000 meters from inside to the outside of
13 buildings; to retire approximately 210 EP/LP pressure
14 reducing stations; and to use much smaller diameter pipe.
15 There are broad economic benefits as well. The 10-year
16 SMART Program will maintain and create jobs, increase
17 spending locally, and generate additional tax revenues.
18 A program specific economic impact assessment was not
19 prepared; however, the American Gas Association, in a
20 1999 Economic Analysis entitled "The Economic Impact of
21 Gas Utilities on the U.S. and State Economies,"
22 demonstrated that the economic benefit for states from a
23 \$1 million increase in the spending of a gas utility is
24 in the range of 1.2 to 2.4, with New Jersey having a 1.4
25 multiplier. The report also indicates that a \$1 million

1 increase in capital spending by a gas utility in New
2 Jersey would create 5.2 jobs in New Jersey.

3

4 **Q. What potential safety benefits are derived from the SMART**
5 **Program?**

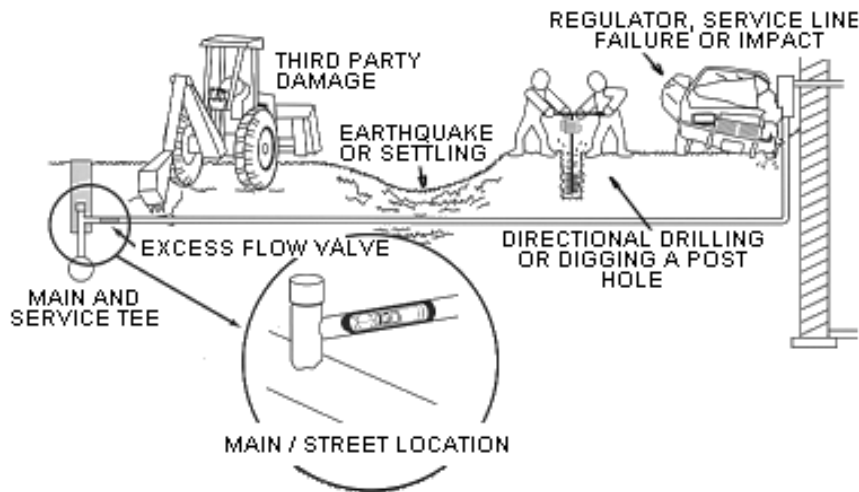
6 **A.** In addition to the elimination of the threat of failure
7 and leaks associated with vintage, at-risk materials,
8 there are other safety benefits that can be realized from
9 the replacement of aging infrastructure.

10 • **Excess Flow Valves** (EFVs) - Replacing the low-pressure
11 system will enable ETG to install approximately 67,000
12 excess flow valves on residential and commercial
13 customer service lines, increasing the number of EFVs
14 to over 115,600, more than doubling the current number
15 of EFVs. An EFV is a device installed on the service
16 line at the point where the service line is connected
17 to the main (See Table SDM-1.10). In the event that
18 the service is cut, the sudden pressure drop and
19 increased flow rate causes the device to be activated,
20 stopping further escape of gas. EFVs cannot be
21 installed on low-pressure systems because the

1 difference between the pressure in the gas main and
2 atmospheric pressure is insufficient for the devices
3 to function. ETG installs EFVs, where operationally
4 permissible, on new single-family services, and when
5 older services are replaced.

6
7 **Table SDM-1.10**

8 **Excess Flow Valve Mitigate Losses**



9

- 10 • **District Regulator Stations** - The elimination of the
11 cast-iron/unprotected steel (CI/US) low-pressure
12 system will enable ETG to simplify its operating and
13 maintenance plan. For example, the entire elevated-to-

1 low-pressure district pressure regulators asset class
2 will be retired, reducing the potential for the
3 overpressure of the low-pressure system due to
4 equipment failure or operator error.

- 5 • **Outside Meters** - Unlike the low-pressure system, an
6 elevated pressure meter set will have a pressure
7 regulator with overpressure relief and a service riser
8 shutoff valve installed before the meter. Outside
9 meters also enable fire departments and other first
10 responders to shut gas off quickly to the property
11 from the outside. Moving meters to the outside of
12 buildings reduces the potential for gas leaks within
13 buildings, improves access for meter reading, and
14 reduces potential theft of gas due to the visibility
15 of the meter location. The service regulator also
16 functions as an additional overpressure protection
17 device in the event of a district regulator equipment
18 failure or operator. Service regulators are typically
19 not available on a low-pressure system.

- 20 • **Outage Restoration** - Eliminating the CI/US low-
21 pressure system will reduce the number of customers

1 impacted and duration of unplanned gas outages.
2 Outages caused by water infiltration will be virtually
3 eliminated. The use of PE pipe enables ETG crews to
4 isolate gas leaks quickly for repair either by closing
5 an existing valve, or squeezing the pipe off upstream
6 and downstream of the leak.

7 • **Service Stubs** - Another safety improvement associated
8 with the SMART Program is the opportunity to eliminate
9 hard-to-locate service stubs, thus reducing the
10 potential of leakage or damage from future
11 construction activity.

12 • **Damage Prevention** - As replacement facilities are
13 installed, the Company has the opportunity for
14 improved main and service records, with precise as-
15 built drawings resulting in more accurate mark-outs
16 and reduced third-party damage.

17
18 **Q. How will the new infrastructure system synergies and**
19 **efficiencies translate into potential benefits for the**
20 **customers?**

1 **A.** Customers on a modernized, elevated-pressure system are
2 unlikely to experience service outages due to water
3 ingress or inadequate pressures. In addition to those
4 public safety and system reliability benefits, a
5 significant benefit to the customer is greater choice in
6 the type and brands of appliances and gas utilization
7 equipment. The benefits of the elevated pressure system
8 would include incremental services made possible by the
9 elevated pressure system's ability to accommodate
10 technologies and appliances not available through the
11 current low-pressure system, including access to many
12 high-efficiency appliances. The inability to provide an
13 elevated pressure system to all customers in ETG's
14 network discriminates against those not currently on EP
15 causing them to have to forego consumer appliance choice,
16 and/or have to suffer inadequate pressures, or water
17 ingress outages. In addition, an elevated pressure
18 system will allow customers to install higher efficiency
19 appliances. The following higher efficiency appliances
20 require inlet pressures that in many cases would require

1 either a costly customer-installed booster, or the
2 provision of an elevated-pressure system:

- 3 • Tankless water heaters;
- 4 • Fan assisted heaters;
- 5 • Natural gas whole-house generators; and
- 6 • Commercial-grade cooking appliances.

7

8 Table SDM-1.11 shows the savings customers enjoy from
9 natural gas. However, the potential savings are less
10 where gas pressure from the low-pressure system is
11 insufficient to permit customers to purchase or to ensure
12 proper operation of high efficiency appliances, such as
13 tankless water heaters. As shown in the table below, a
14 natural gas standard water heater costs \$266 per year to
15 operate, and a natural gas high efficiency tankless water
16 heater costs \$167 per year to operate. Thus, customers
17 who are served from an elevated pressure system can
18 reduce their cost of water heating by \$99 per year.

19

20

21

1

Table SDM-1.11

Consumer Benefits from High-Efficiency Appliances

HOME HEATING	NATURAL GAS	ELECTRICITY	HEATING OIL	PROPANE
STANDARD APPLIANCE	\$644	\$1,301	\$2,126	\$2,438
HIGH EFFICIENCY APPLIANCE	\$583	\$1,252	\$1,815	\$2,078

WATER HEATERS	NATURAL GAS	ELECTRICITY	HEATING OIL	PROPANE
STANDARD EFFICIENCY TANK STYLE	\$266	\$757	**	\$1,096
HIGH PERFORMANCE TANK STYLE	\$235	\$712	**	\$965
HIGH EFFICIENCY TANKLESS	\$167	\$688	**	\$688

* New Jersey energy operating costs only, does not include equipment, installation or maintenance cost.

** Heating oil is seldom used in water heating applications.

*Average residential retail price Winter 2014. Source: EIA.

2
3
4
5
6
7

Table SDM-1.12 illustrates the additional potential savings, from both the State of New Jersey's Clean Energy Program and the ETG's Energy Smart Program that consumers can receive if they can purchase high-efficiency appliances.

1

Table SDM-1.12

2

Consumer Savings from State and ETG Programs

		 Rebates†	 Rebates†	Your Total Cash Back
HEATING	Furnace - Tier 1 AFUE* 95% or greater	\$250	\$250	Up to \$500
	Furnace - Tier 2 AFUE 95% or greater ENERGY STAR®	\$250	\$500	Up to \$750
	Boiler - Hydronic AFUE 85% or greater ENERGY STAR®	\$300	\$300	Up to \$600
	Boiler - Steam AFUE 82% or greater	\$300	\$300	Up to \$600
WATER HEATING	Gas Water Heater EF* .82 or greater ENERGY STAR®	\$200	\$500	Up to \$700
	Gas Water Heater TE* 90% or greater with sealed combustion	\$200	\$500	Up to \$700
COMBINATIONS	Furnace and Water Heater Combination** Qualifying gas furnace (see minimum efficiency above); and either: • A qualifying standalone water heater (see min. efficiency) • OR an indirect-fired water heater attached to the qualifying furnace	\$450	\$1,000	Up to \$1,450
	Boiler and Water Heater Combination Qualifying boiler (see minimum efficiency for boilers above) and water heating as noted below: • Integrated water heating and boiler unit (CombiBoilers) • OR a qualifying stand alone water heater (see minimum efficiency for water heaters) • OR an indirect water heater attached to the qualifying boiler	\$500	\$900	Up to \$1,400

Best Values

* AFUE (Annual Fuel Utilization Efficiency), EF (Energy Factor), TE (Thermal Efficiency).
 ** Tier 2 Qualifying gas furnaces as noted above and either attached to a qualifying standalone water heater OR an indirect-fired water heater are eligible for a \$1,000 rebate.
 † Effective November 1, 2014. Restrictions apply. See elizabethowngas.com/energysmart for terms and conditions.

3

4

1 Commercial customers will also benefit from an increase
2 in system pressure. Current commercial kitchen equipment
3 requires a minimum of about 6 inches of water column as
4 do current rooftop heating systems, which are standard
5 for commercial use. For example, to install a backup
6 electric generator fueled by natural gas, customers on a
7 low pressure system must install costly electric-driven
8 gas boosters to raise the gas pressure, and back-up
9 systems for the pressure boosters as a safeguard against
10 electrical power outages. The cost of these booster
11 systems and back-ups, based on our experience elsewhere
12 in the US, is between \$20,000 and \$50,000 to the
13 customer, depending on commercial building size and back-
14 up configuration. These costs would not need to be
15 incurred by commercial customers on an elevated pressure
16 system.

17

18 The State of New Jersey does not currently require
19 critical facilities such as schools, hospitals, and
20 emergency services providers to have back-up generation
21 installed. However, I understand there is pending

1 legislation before the State Legislature that might lead
2 to such a requirement. While I understand the State
3 practice is not to specify the fuel to be used, the main
4 alternatives to natural gas fired generation are more
5 dangerous and less environmentally-friendly gasoline or
6 diesel-powered versions. The use of gasoline or diesel-
7 powered emergency generators is less safe than a
8 permanently connected natural gas-fueled generator,
9 primarily due to the risks involved in gasoline or diesel
10 fuel storage and transfer, especially in residential
11 situations.

12

13 **Q. Are there potential quantitative and qualitative**
14 **operational benefits inherent in an elevated pressure gas**
15 **distribution system such as the one that would be**
16 **installed under the proposed SMART Program?**

17 **A.** Yes there are both potential qualitative and quantitative
18 operational benefits. Some of these qualitative benefits
19 have been mentioned above in my testimony, but they are
20 worth mentioning again.

- 1 • Simplification of the Company's O&M plan, reducing the
2 cost of maintaining the plan and associated employee
3 training;
- 4 • Elimination of inspection and maintenance of elevated-
5 to low-pressure regulator stations and associated
6 employee training;
- 7 • Reduction in the cost associated with leak surveys;
- 8 • Reduction in the number of emergency calls;
- 9 • Elimination of the freeze-up of low-pressure risers;
- 10 and
- 11 • Reduction in equipment, and emergency materials.

12

13 There are quantitative benefits from the SMART Program
14 approach, which I have estimated, based on the
15 assumptions in my analysis, and the estimates of certain
16 key parameters provided by ETG. For example, the O&M
17 costs associated with cast iron and unprotected steel are
18 significantly higher than the O&M costs associated with
19 the replacement material, PE pipe. Such benefits are
20 described as "avoided O&M costs." The results of my
21 analysis of the SMART Program show that it will have

1 quantifiable avoided cost benefits to ETG and its
 2 customers. These results are summarized in Table SDM-
 3 1.13.

4 **Table SDM-1.13**

5 **Ten Year Estimated Quantifiable Benefits**

6

Cumulative Avoided cost by Activity	Capital	O&M
Leak Repair	\$ 1,409,897	\$ 7,403,863
Leak Rechecks		2,574,617
Inside Leak Survey		4,204,875
Meter Inspections for Corrosion		(1,404,051)
Emergency Response (Below Ground Leak)		37,678
Regulator Station I&M		590,490
Valve Inspection		(41,989)
Drips Drained		436,903
Total	\$ 1,409,897	\$ 13,802,385
Avoided O&M Cost per Mile Retired	\$ 2,224	\$ 21,770

Cumulative Avoided Cost by Year	Capital	O&M
2016	\$ -	\$ -
2017	16,299	108,708
2018	40,748	325,621
2019	69,272	624,181
2020	97,796	923,108
2021	126,320	1,222,035
2022	154,844	1,520,962
2023	183,368	1,819,889
2024	211,892	2,118,816
2025	240,416	2,417,743
2026	268,940	2,721,321
Total	\$ 1,409,897	\$ 13,802,385

7

8

1 Schedule SDM-8 provides an itemized indicative estimate
2 of avoided capital and O&M costs. However, changes in
3 operating policies, processes, and procedures, as well as
4 regulatory changes make quantifying the actual avoided
5 costs very difficult.

6

7 **Q. Are there any potential environmental benefits?**

8 **A.** Yes. There is potential for a significant reduction in
9 greenhouse gas emissions (GHG). We estimated the GHG
10 reduction based on the Title 40 CFR 98 - Mandatory
11 Greenhouse Gas Reporting, Subpart W - Petroleum and
12 Natural Gas System. Our estimate considered the sources
13 of methane emissions for the gas distribution system
14 described below. The emission factors used were the
15 default factors from Table W-7, effective 12/18/11.

- 16 • Below Ground measurement and regulatory Stations
17 (operating pressure < 100 psia);
- 18 • Gas Distribution Mains - bare and unprotected steel,
19 protected steel, plastic, ductile iron, copper, and
20 cast iron; and

- 1 • Gas Service Lines - bare and unprotected steel,
2 protected steel, plastic, and copper.

3

4 The emission reduction was estimated using the
5 construction schedule presented in the cost estimate.
6 Emission reductions were credited in the year following
7 completion of the work. For the proposed ten-year
8 Program, the methane emission reduction would amount to
9 approximately 58,100 metric tons of CO₂ equivalent per
10 year once the program is completed. Another way of
11 looking at this reduction is to consider that the average
12 vehicle over a year of driving has tailpipe CO₂ emissions
13 of about 4.7 metric tons. Elimination of 58,100 metric
14 tons of CO₂ equivalent emissions would equate to removing
15 approximately 12,360 vehicles from the roads.

16

17 **Q.** Does this conclude your testimony?

18 **A.** Yes, it does.

AAE ESTIMATING CLASSIFICATIONS

ESTIMATE CLASS	Primary Characteristic	Secondary Characteristic			
	LEVEL OF PROJECT DEFINITION Expressed as % of complete definition	END USAGE Typical purpose of estimate	METHODOLOGY Typical estimating method	EXPECTED ACCURACY RANGE Typical variation in low and high ranges [a]	PREPARATION EFFORT Typical degree of effort relative to least cost index of 1 [b]
Class 5	0% to 2%	Concept Screening	Capacity Factored, Parametric Models, Judgment, or Analogy	L: -20% to -50% H: +30% to +100%	1
Class 4	1% to 15%	Study or Feasibility	Equipment Factored or Parametric Models	L: -15% to -30% H: +20% to +50%	2 to 4
Class 3	10% to 40%	Budget, Authorization, or Control	Semi-Detailed Unit Costs with Assembly Level Line Items	L: -10% to -20% H: +10% to +30%	3 to 10
Class 2	30% to 70%	Control or Bid/Tender	Detailed Unit Cost with Forced Detailed Take-Off	L: -5% to -15% H: +5% to +20%	4 to 20
Class 1	50% to 100%	Check Estimate or Bid/Tender	Detailed Unit Cost with Detailed Take-Off	L: -3% to -10% H: +3% to +15%	5 to 100

- Notes:
- [a] The state of process technology and availability of applicable reference cost data affect the range markedly. The +/- value represents typical percentage variation of actual costs from the cost estimate after application of contingency (typically at a 50% level of confidence) for given scope.
 - [b] If the range index value of "1" represents 0.005% of project costs, then an index value of 100 represents 0.5%. Estimate preparation effort is highly dependent upon the size of the project and the quality of estimating data and tools.

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Detailed SMART Program Summary

Description	Units	\$/unit	SMART Program Cost	Percent of Total
Construction (Direct Costs)		\$/mile (Installed)		
Materials		\$ 130,090	\$ 78,353,110	7.1%
Installation		802,414	483,294,129.5	43.9%
Restoration		294,987	177,670,664.8	16.1%
Other - Traffic control		80,925	48,741,066.4	4.4%
Subtotal		\$ 1,308,416	\$ 788,058,970	71.5%
Program Support (Indirect Costs)				
Permitting	0.48%	\$ 6,280	\$ 3,782,684	0.3%
Engineering	5.00%	64,767	39,008,919	3.5%
Program Management	2.00%	25,907	15,603,568	1.4%
Construction Management	1.75%	22,668	13,653,122	1.2%
Subtotal		\$ 119,622	\$ 72,048,292	6.5%
Other Costs				
Contingency, includes Constr, Permits, Overhead, excl. escalation and contingency	20.00%	258,035	155,414,575	14.1%
	10.00%	142,804	86,010,726	7.8%
Subtotal		\$ 400,839	\$ 241,425,301	21.9%
SMART Program Cost, with OH (Real 2014 \$)				
Construction				
Renewals	91.4%	\$ 1,694,506	\$ 1,020,601,176	
Removals	8.6%	134,371	80,931,387	
Total Construction (Real 2014 \$)		\$ 1,828,877	\$ 1,101,532,563	100.0%
Cost Escalation	3.00%	332,556	200,298,709	

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Annual SMART Program Summary

Description	2016	2017	2018	2019
Construction (Direct Costs)				
Materials	\$ 3,134,124	\$ 6,268,249	\$ 8,618,842	\$ 8,618,842
Installation	19,331,765	38,663,530	53,162,354	53,162,354
Restoration	4,970,720	11,146,547	16,983,525	18,640,547
Other - Traffic control	1,949,643	3,899,285	5,361,517	5,361,517
Subtotal	\$ 29,386,252	\$ 59,977,612	\$ 84,126,238	\$ 85,783,261
Program Support (Indirect Costs)				
Permitting	\$ 151,307	\$ 302,615	\$ 416,095	\$ 416,095
Engineering	1,182,088	3,152,236	4,334,324	4,334,324
Program Management	472,835	1,260,894	1,733,730	1,733,730
Construction Management	413,731	1,103,283	1,517,014	1,517,014
Subtotal	\$ 2,219,962	\$ 5,819,028	\$ 8,001,163	\$ 8,001,163
Other Costs				
Contingency, includes Constr, Permits, Overhead, excl. escalation and contingency	2,953,756	12,056,045	16,908,467	17,239,871
	3,160,621	6,579,664	9,212,740	9,378,442
Subtotal	\$ 6,114,377	\$ 18,635,709	\$ 26,121,207	\$ 26,618,314
SMART Program Cost, with OH (Real 2014 \$)				
Construction				
Renewals	\$ 34,946,458	\$ 78,253,284	\$ 109,581,827	\$ 111,565,388
Removals	2,774,134	6,179,064	8,666,781	8,837,349
Total Construction (Real 2014 \$)	\$ 37,720,592	\$ 84,432,348	\$ 118,248,608	\$ 120,402,737
Cost Escalation	1,924,818	6,101,125	11,562,800	14,937,427

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Annual SMART Program Summary

Description	2020	2021	2022	2023
Construction (Direct Costs)				
Materials	\$ 8,618,842	\$ 8,618,842	\$ 8,618,842	\$ 8,618,842
Installation	53,162,354	53,162,354	53,162,354	53,162,354
Restoration	20,297,570	21,126,081	21,126,081	21,126,081
Other - Traffic control	5,361,517	5,361,517	5,361,517	5,361,517
Subtotal	\$ 87,440,283	\$ 88,268,794	\$ 88,268,794	\$ 88,268,794
Program Support (Indirect Costs)				
Permitting	\$ 416,095	\$ 416,095	\$ 416,095	\$ 416,095
Engineering	4,334,324	4,334,324	4,334,324	4,334,324
Program Management	1,733,730	1,733,730	1,733,730	1,733,730
Construction Management	1,517,014	1,517,014	1,517,014	1,517,014
Subtotal	\$ 8,001,163	\$ 8,001,163	\$ 8,001,163	\$ 8,001,163
Other Costs				
Contingency, includes Constr, Permits, Overhead, excl. escalation and contingency	17,571,276	17,736,978	17,736,978	17,736,978
	9,544,145	9,626,996	9,626,996	9,626,996
Subtotal	\$ 27,115,420	\$ 27,363,974	\$ 27,363,974	\$ 27,363,974
SMART Program Cost, with OH (Real 2014 \$)				
Construction				
Renewals	\$ 113,548,950	\$ 114,540,730	\$ 114,540,730	\$ 114,540,730
Removals	9,007,917	9,093,201	9,093,201	9,093,201
Total Construction (Real 2014 \$)	\$ 122,556,866	\$ 123,633,931	\$ 123,633,931	\$ 123,633,931
Cost Escalation	18,520,632	22,129,947	25,681,944	29,340,501

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Annual SMART Program Summary

Description	2024	2025	2026	2027
Construction (Direct Costs)				
Materials	\$ 8,618,842	\$ 8,618,842	\$ -	\$ -
Installation	53,162,354	53,162,354	-	-
Restoration	21,126,081	21,127,433	-	-
Other - Traffic control	5,361,517	5,361,517	-	-
Subtotal	\$ 88,268,794	\$ 88,270,146	\$ -	\$ -
Program Support (Indirect Costs)				
Permitting	\$ 416,095	\$ 416,095	\$ -	\$ -
Engineering	4,334,324	4,334,324	-	-
Program Management	1,733,730	1,733,730	-	-
Construction Management	1,517,014	1,517,014	-	-
Subtotal	\$ 8,001,163	\$ 8,001,163	\$ -	
Other Costs				
Contingency, includes Constr, Permits, Overhead, excl. escalation and contingency	17,736,978	17,737,248	-	-
	9,626,996	9,627,131	-	-
Subtotal	\$ 27,363,974	\$ 27,364,379	\$ -	\$ -
SMART Program Cost, with OH (Real 2014 \$)				
Construction				
Renewals	\$ 114,540,730	\$ 114,542,349	\$ -	\$ -
Removals	9,093,201	9,093,340	-	-
Total Construction (Real 2014 \$)	\$ 123,633,931	\$ 123,635,688	\$ -	\$ -
Cost Escalation	33,108,815	36,990,698	-	-

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Mains - Construction Unit Cost Summary

Quantity	Inventory 2014	Adjustment 2015/16	SMART Program
Renewal, miles	705		602
Removal, miles	705	71	634
Total	705	71	634

	2014 \$ / mile	Cost
Renewal		
Materials	\$ 89,743	\$ 54,052,359
Installation	\$ 420,321	\$ 253,159,424
Restoration	\$ 262,429	\$ 166,380,113
Other	\$ 80,925	\$ 48,741,066
	\$ 867,231	\$ 522,332,962
Removal		
Materials	\$ -	\$ -
Installation	\$ 17,160	\$ 10,879,440
Restoration	\$ -	\$ -
Other	\$ -	\$ -
	\$ 17,160	\$ 10,879,440
Total		
Materials	\$ 85,256	\$ 54,052,359
Installation	\$ 416,465	\$ 264,038,864
Restoration	\$ 262,429	\$ 166,380,113
Other	\$ 76,879	\$ 48,741,066
Total	\$ 841,029	\$ 533,212,402

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Services - Construction Unit Cost Summary

Quantity	Inventory 2014	Adjustment 2015/16	SMART Program
Renewal	76,808	10,000	66,808
Removal	76,808	10,000	66,808
Total	76,808	10,000	66,808

	2014 \$/unit		Cost
Renewal			
Materials	\$ 109	\$	7,311,551
Installation	\$ 1,814	\$	121,207,028
Restoration	\$ 169	\$	11,290,552
Other	\$ -	\$	-
	\$ 2,093	\$	139,809,131
Removal			
Materials	\$ -	\$	-
Installation	\$ 780	\$	52,134,048
Restoration	\$ -	\$	-
Other	\$ -	\$	-
	\$ 780	\$	52,134,048
Total			
Materials	\$ 109	\$	7,311,551
Installation	\$ 2,595	\$	173,341,076
Restoration	\$ 169	\$	11,290,552
Other	\$ -	\$	-
Total	\$ 2,873	\$	191,943,179

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Meter Relocation - Construction Unit Cost Summary**Units of Work**

Quantity	Inventory 2014	Adjustment 2015/16	SMART Program
Residential Set	93,646	10,000	83,646
Commercial Set	650		650
Industrial Set	-		-
	94,296	10,000	84,296

Construction Unit Cost Summary

	\$/Relocate		Cost
Residential Set			
Materials	\$ 200		\$ 16,729,200
Installation	\$ 490		\$ 40,986,540
Restoration	\$ -		\$ -
Other	\$ -		\$ -
Total	\$ 690		\$ 57,715,740
Renewal	\$ 690		\$ 57,715,740
Removal	\$ -		\$ -
Commercial Set			
Materials	\$ 400		\$ 260,000
Installation	\$ 525		\$ 341,250
Restoration	\$ -		\$ -
Other	\$ -		\$ -
Total	\$ 925		\$ 601,250
Renewal	\$ 925		\$ 601,250
Removal	\$ -		\$ -
Industrial Set			
Materials	\$ -		\$ -
Installation	\$ -		\$ -
Restoration	\$ -		\$ -
Other	\$ -		\$ -
Total	\$ -		\$ -
Renewal	\$ -		\$ -
Removal	\$ -		\$ -
Average			
Materials	\$ 202		\$ 16,989,200
Installation	\$ 490		\$ 41,327,790
Restoration	\$ -		\$ -
Other	\$ -		\$ -
Total	\$ 692		\$ 58,316,990
Renewal	\$ 692		\$ -
Removal	\$ -		\$ -

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Regulator Station - Construction Unit Cost Summary

Quantity	Inventory 2014	Adjustment 2015/16	SMART Program
New	0	0	0
Renewal	0	0	0
Removal	208	0	208
	208	0	208

	2014 \$ per Station		Cost
New			
Materials	\$ 28,000	\$	-
Installation	\$ 35,000	\$	-
Restoration	\$ 12,600	\$	-
Other	\$ -	\$	-
	\$ 75,600	\$	-
Renewal			
Materials	\$ -	\$	-
Installation	\$ -	\$	-
Restoration	\$ -	\$	-
Other	\$ -	\$	-
	\$ -	\$	-
Removal			
Materials	\$ -	\$	-
Installation	\$ 22,050	\$	4,586,400
Restoration	0	\$	-
Other	\$ -	\$	-
	\$ 22,050	\$	4,586,400
Total			
Materials	\$ -	\$	-
Installation	\$ 22,050	\$	4,586,400
Restoration	\$ -	\$	-
Other	\$ -	\$	-
Total	\$ 22,050	\$	4,586,400

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Estimate of Avoided Costs
Real, 2014\$

Avoided Costs

	2016	2017	2018	2019
Avoided Capital Spending				
Leak Repair ST & CU Services		\$ 16,299	\$ 40,748	\$ 69,272
Avoided O&M Spending		\$ 108,708	\$ 325,621	\$ 624,181
Leak Repairs-Unprotected ST Mains		\$ -	-	-
Leak Repairs- Protected ST Mains		\$ 392	1,160	2,218
Leak Repairs-Plastic Mains		\$ (491)	\$ (978)	\$ (1,345)
Leak Repairs-Copper Mains		\$ -	-	-
Leak Repairs-DI Mains		\$ 3,218	9,653	18,500
Leak Repairs-CI Mains		\$ 55,303	165,908	317,991
Leak Repairs-Plastic Services		\$ (55)	(1,154)	(2,666)
Leak Rechecks		\$ 20,274	\$ 60,819	\$ 116,568
Inside Leak Survey		\$ 33,103	99,319	190,371
Meter Inspections for Corrosion		\$ (11,054)	(33,164)	(63,567)
Emergency Response (Below Ground Leak)		\$ 297	890	1,706
Pressure Regulator Stations		\$ 4,613	13,840	26,526
Valve Inspection		\$ (331)	(992)	(1,902)
Drips Drained		\$ 3,440	10,320	19,781
Cumulative				
Total Avoided Capital Spending		\$ 16,299	\$ 57,048	\$ 126,320
Total Avoided O&M Spending		\$ 108,708	434,330	1,058,511

GHG Emission Reduction	2016	2017	2018	2019
CO2 Reduction (Metric Tons)	2,325	4,650	6,394	6,394
Cumulative Reduction (Metric Tons)	2,325	6,975	13,369	19,762

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Estimate of Avoided Costs
Real, 2014\$

Avoided Costs

	2020	2021	2022	2023
Avoided Capital Spending				
Leak Repair ST & CU Services	\$ 97,796	\$ 126,320	\$ 154,844	\$ 183,368
Avoided O&M Spending	\$ 923,108	\$ 1,222,035	\$ 1,520,962	\$ 1,819,889
Leak Repairs-Unprotected ST Mains	-	-	-	-
Leak Repairs- Protected ST Mains	3,276	4,334	5,392	6,450
Leak Repairs-Plastic Mains	\$ (1,345)	\$ (1,345)	\$ (1,345)	\$ (1,345)
Leak Repairs-Copper Mains	-	-	-	-
Leak Repairs-DI Mains	27,347	36,194	45,041	53,888
Leak Repairs-CI Mains	470,073	622,156	774,238	926,321
Leak Repairs-Plastic Services	(4,177)	(5,689)	(7,200)	(8,712)
Leak Rechecks	\$ 172,318	\$ 228,067	\$ 283,816	\$ 339,565
Inside Leak Survey	281,422	372,473	463,524	554,575
Meter Inspections for Corrosion	(93,970)	(124,372)	(154,775)	(185,178)
Emergency Response (Below Ground Leak)	2,522	3,338	4,153	4,969
Pressure Regulator Stations	39,212	51,899	64,585	77,271
Valve Inspection	(2,811)	(3,720)	(4,629)	(5,538)
Drips Drained	29,241	38,702	48,163	57,623
Cumulative				
Total Avoided Capital Spending	\$ 224,117	\$ 350,437	\$ 505,281	\$ 688,649
Total Avoided O&M Spending	1,981,619	3,203,654	4,724,616	6,544,505
GHG Emission Reduction	2020	2021	2022	2023
CO2 Reduction (Metric Tons)	6,394	6,394	6,394	6,394
Cumulative Reduction (Metric Tons)	26,156	32,550	38,943	45,337

Pivotal Utility Holdings, Inc d/b/a Elizabethtown Gas SMART Program

Estimate of Avoided Costs
Real, 2014\$

Avoided Costs

	2024	2025	2026
Avoided Capital Spending			
Leak Repair ST & CU Services	\$ 211,892	\$ 240,416	\$ 268,940
Avoided O&M Spending	\$ 2,118,816	\$ 2,417,743	\$ 2,721,321
Leak Repairs-Unprotected ST Mains	-	-	-
Leak Repairs- Protected ST Mains	7,508	8,566	9,624
Leak Repairs-Plastic Mains	\$ (1,345)	\$ (1,345)	\$ (1,345)
Leak Repairs-Copper Mains	-	-	-
Leak Repairs-DI Mains	62,735	71,582	80,429
Leak Repairs-CI Mains	1,078,403	1,230,486	1,382,568
Leak Repairs-Plastic Services	(10,223)	(11,735)	(13,248)
Leak Rechecks	\$ 395,314	\$ 451,063	\$ 506,812
Inside Leak Survey	645,626	736,677	827,787
Meter Inspections for Corrosion	(215,581)	(245,984)	(276,407)
Emergency Response (Below Ground Leak)	5,785	6,601	7,417
Pressure Regulator Stations	89,957	102,644	119,943
Valve Inspection	(6,447)	(7,356)	(8,265)
Drips Drained	67,084	76,544	86,005
Cumulative			
Total Avoided Capital Spending	\$ 900,541	\$ 1,140,957	\$ 1,409,897
Total Avoided O&M Spending	8,663,322	11,081,065	13,802,385

GHG Emission Reduction	2024	2025	
CO2 Reduction (Metric Tons)	6,394	6,397	
Cumulative Reduction (Metric Tons)	51,730	58,128	58,128

PIVOTAL UTILITY HOLDINGS, INC.
D/B/A ELIZABETHTOWN GAS
PREPARED DIRECT TESTIMONY OF
DANIEL P. YARDLEY

1 I. INTRODUCTION

2

3 Q. Please state your name, affiliation and business address.

4 A. My name is Daniel P. Yardley. I am Principal, Yardley
5 Associates and my business address is 2409 Providence
6 Hills Drive, Matthews, North Carolina 28105.

7

8 Q. On whose behalf are you testifying?

9 A. I am testifying on behalf of Pivotal Utility Holdings,
10 Inc. d/b/a Elizabethtown Gas ("Elizabethtown" or the
11 "Company").

12

13 Q. Please summarize your professional and educational
14 background.

15 A. I have been employed as a consultant to the natural gas
16 industry for over 25 years. During this period, I have
17 directed or participated in numerous consulting
18 assignments on behalf of local distribution companies
19 ("LDCs"). A number of these assignments involved the
20 development of gas distribution company cost allocation,

1 pricing, service unbundling, revenue decoupling and other
2 tariff analyses. In addition to this work, I have
3 performed interstate pipeline cost of service and rate
4 design analyses, gas supply planning analyses, and
5 financial evaluation analyses. I received a Bachelor of
6 Science Degree in Electrical Engineering from the
7 Massachusetts Institute of Technology in 1988.

8
9 **Q. Have you previously testified before the New Jersey Board
10 of Public Utilities and other regulatory bodies?**

11 **A.** Yes. Over the last 15 years, I have testified before the
12 New Jersey Board of Public Utilities (the "BPU") on
13 various ratemaking and regulatory matters including rate
14 unbundling, cost allocation, service design, rate design,
15 revenue decoupling, cost recovery mechanisms and tariff
16 design. My testimony in various proceedings has been
17 presented on behalf of Elizabethtown, New Jersey Natural
18 Gas Company and South Jersey Gas Company, including
19 testimony on behalf of the Company in its last two base
20 rate proceedings. I have also testified in proceedings
21 before the Florida Public Service Commission, the
22 Massachusetts Department of Public Utilities, the New
23 Hampshire Public Utilities Commission, the North Carolina
24 Utilities Commission, the Rhode Island Public Utilities

1 Commission, the Tennessee Regulatory Authority, the
2 Wisconsin Public Service Commission, the Federal Energy
3 Regulatory Commission and the National Energy Board of
4 Canada on a variety of rate and regulatory topics. A
5 summary of my previous expert testimony is provided as
6 Attachment A to my direct testimony.

7

8 **Q. What is the purpose of your testimony in this proceeding?**

9 **A.** I have been asked by Elizabethtown to evaluate the need
10 for a cost recovery mechanism as a core element of its
11 proposed system modernization and replacement program.
12 My testimony reviews industry and regulatory developments
13 contributing to the need for appropriate cost recovery
14 mechanisms to manage the challenges associated with aging
15 infrastructure. I also comment on important elements of
16 Elizabethtown's specific cost recovery mechanism, the
17 Safety, Modernization and Reliability Tariff ("SMART").
18 The SMART mechanism is described in detail by Company
19 Witness Thomas Kaufmann.

20

21 **Q. Please summarize your recommendations.**

22 **A.** The principal recommendation of my testimony is that
23 Elizabethtown's SMART cost recovery mechanism is an
24 appropriate and necessary element of its proposed ten-

1 year infrastructure replacement and modernization plan.

2 This recommendation is supported by the following:

3 (1) **Planned and aggressive efforts to replace**
4 **vintage, at-risk infrastructure are essential**
5 **to maintaining safe and reliable natural gas**
6 **distribution systems.** Facilities that are most
7 likely to require replacement include pipe
8 constructed using cast iron, bare and
9 unprotected steel and copper, as well as
10 certain early vintage plastic materials, pipe
11 fittings and other infrastructure. In addition
12 to eliminating breakage-related risks,
13 replacement efforts further enhance safety and
14 reliability through the deployment of
15 facilities that employ state-of-the-art design,
16 monitoring, control and maintenance techniques.

17 (2) **Safety regulators are calling for a more**
18 **aggressive approach to replacing aging**
19 **infrastructure in order to maintain safety.**

20 Former U.S. Secretary of Transportation, Ray
21 LaHood, in 2011 issued a Call to Action to
22 pipeline operators and industry stakeholders to
23 achieve the benefits of replacing, on an

1 accelerated basis, older infrastructure that is
2 susceptible to safety hazards.

3 (3) **Relying on traditional base rate case recovery**
4 **for accelerated replacement efforts that**
5 **comprise Elizabethtown's replacement and**
6 **modernization program is inefficient and**
7 **hinders progress.** Infrastructure replacement
8 entails substantial capital investments in non-
9 revenue producing plant. Traditional base rate
10 case recovery represents an impediment to
11 achieving in a timely manner the safety
12 enhancements associated with replacing the
13 Company's vintage, at-risk facilities.

14 (4) **The proposed SMART cost recovery mechanism is a**
15 **necessary component of the proposed program.**
16 The proposed cost recovery mechanism is
17 essential to achieving the cost efficiencies of
18 accelerated replacement efforts by allowing the
19 Company to recover the associated costs in a
20 timely manner. Utility regulators in many
21 jurisdictions, including New Jersey, have
22 approved similar infrastructure replacement
23 cost recovery mechanisms in order to facilitate
24 these important investments.

1 (5) **The Company's SMART cost recovery mechanism**
2 **provides for appropriate oversight and**
3 **safeguards related to the program investments.**

4 Elizabethtown's cost recovery proposal will
5 enhance the BPU's review of infrastructure
6 replacement investments through more regular
7 reporting and opportunity to review the
8 Company's program plans and performance.

9
10 **Q. Do you sponsor any schedules as part of your testimony?**

11 **A.** Yes. I sponsor the following schedules, which I discuss
12 in greater detail later in my testimony:

13 (1) Schedule DPY-1 sets forth information
14 concerning leak prone distribution mains by
15 state;

16 (2) Schedule DPY-2 sets forth information
17 concerning leak prone distribution service
18 lines by state;

19 (3) Schedule DPY-3 is a 2013 resolution by the
20 National Association of Regulatory Utility
21 Commissioners ("NARUC") concerning the
22 replacement of aging utility infrastructure.

23
24 **Q. How is the remainder of your testimony organized?**

1 **A.** My testimony is organized into three sections following
2 this Introduction. In Section II, I briefly discuss the
3 context for LDC initiatives to accelerate replacement of
4 vintage, at-risk facilities including the historical
5 development of existing distribution systems and operator
6 and safety regulator efforts to address issues brought
7 about by vintage, at-risk infrastructure. Section III
8 outlines cost recovery alternatives related to
9 accelerated replacement activities and presents
10 information on emerging approaches and trends. Lastly,
11 in Section IV, I review elements of Elizabethtown's SMART
12 cost recovery mechanism and describe the benefits of its
13 approval.

14

15 **II. AGING NATURAL GAS INFRASTRUCTURE CHALLENGES AND SOLUTIONS**

16

17 **Q.** Can you provide an overview of the historical development
18 of natural gas distribution systems in the United States?

19 **A.** The natural gas industry transformed from reliance on
20 localized supply into a major North American energy
21 source over the course of the 20th century. This
22 progression occurred as advances in metallurgical
23 technologies and welding techniques made it possible to
24 construct transmission lines traversing hundreds of

1 miles. Nearly half of the major natural gas transmission
2 facilities in service today in the United States were
3 constructed during the 1950s and 1960s as public policy
4 supported the extension of natural gas to new markets to
5 replace manufactured gas, distributing natural gas
6 through low pressure mains.

7 Prior to the middle of the twentieth century, the primary
8 materials used for distribution pipe were wrought and
9 cast iron. Subsequently, the industry transitioned to
10 steel materials, with ongoing improvements in material
11 strength and ductility and the use of methods to reduce
12 corrosion. The 1970s brought a transition from steel to
13 plastic facilities except for large diameter
14 installations that continue to rely on steel.

15
16 **Q. What critical issues arise out of this historical**
17 **development of natural gas infrastructure in the U.S.?**

18 **A.** Considerable portions of the existing natural gas
19 infrastructure are aging and susceptible to leaks or
20 other failures. Of primary concern are facilities
21 constructed of cast iron, bare and unprotected steel,
22 copper and certain limited categories of older plastic
23 materials, all of which have distinct concerns as they
24 age.

1 One of the present challenges facing LDCs, regulators and
2 other industry stakeholders is the impact of vintage, at-
3 risk infrastructure installed using materials that are
4 susceptible to corrosion or other material failure.
5 While these facilities continue to provide adequate
6 service, they require more extensive integrity management
7 efforts. Issues associated with this infrastructure are
8 discussed in greater detail in the testimony of Company
9 witnesses Salvatore D. Marano, Brian MacLean and Michael
10 P. Scacifero. LDCs are working closely with federal and
11 state regulators to enhance the safety and efficiency of
12 distribution networks by upgrading distribution
13 facilities, including the replacement of vintage, at-risk
14 mains and service lines with plastic pipe materials that
15 represent the current industry standard for most
16 distribution pipe sizes.

17

18 **Q. Are there pipeline safety regulations that are relevant**
19 **to these challenges?**

20 **A.** Yes. Pipeline safety is an important oversight function
21 of both federal and state agencies. The U.S. Department
22 of Transportation ("USDOT") is responsible for pipeline
23 safety at the Federal level. The Pipeline and Hazardous
24 Materials Safety Administration ("PHMSA"), an agency

1 within the USDOT, mandates many requirements related to
2 the safe operation of both natural gas transmission and
3 distribution facilities and networks. Within New Jersey,
4 the BPU is responsible for administering pipeline safety
5 requirements. Federal and state pipeline safety agencies
6 are jointly responsible for inspecting facilities,
7 promulgating pipeline safety rules and requirements, and
8 administering legislative pipeline safety requirements.

9
10 **Q. Have you examined the extent of vintage, at-risk**
11 **facilities that remain in service across the nation?**

12 **A.** Yes. I analyzed data reported by all natural gas
13 distribution system operators in the U.S. to PHMSA to
14 determine the proportion of distribution mains and
15 services that are considered at-risk and candidates for
16 replacement. As of the end of 2014, 101,000 miles or
17 8.0% of in-service distribution mains are constructed of
18 cast or ductile iron, bare or unprotected coated steel or
19 copper. The proportion of vintage, at-risk distribution
20 mains varies considerably by state as indicated by the
21 data presented in Schedule DPY-1, which is sorted from
22 highest to lowest proportion of vintage, at-risk
23 facilities. States in the U.S. Northeast, including New
24 Jersey, have relatively larger proportions of vintage,

1 at-risk distribution mains than do other states. This
2 results from the earlier development of gas distribution
3 systems in these states contributing to older inventories
4 of pipe. Approximately 12,500 miles or 36% of New
5 Jersey's current distribution main was constructed prior
6 to 1970. This compares to the national average of 30% of
7 distribution miles of pipe installed prior to 1970.

8 An analysis of operator data reported to PHMSA pertaining
9 to natural gas service lines indicates similar results.
10 Approximately 4.7 million or 7.0% of natural gas service
11 lines are constructed of vintage, at-risk materials, with
12 the greatest proportions located in the states that
13 comprise the U.S. Northeast. A state-by-state breakdown
14 of service line data is provided in Schedule DPY-2.

15

16 **Q. What are some of the ways that the natural gas**
17 **distribution industry has sought to address the**
18 **challenges of aging infrastructure?**

19 **A.** As discussed by Company witnesses MacLean, Marano and
20 Scacifero, the safe and reliable operation of natural gas
21 distribution facilities always remains the top priority
22 of LDCs. The dedication of LDCs to advancing safety
23 affects all aspects of utility operations including
24 challenges associated with aging pipe and other

1 facilities. LDCs have achieved important safety
2 improvements through the development and promotion of
3 industry standards and best practices that leverage the
4 collective experience and knowledge of industry
5 professionals. The industry also supports important data
6 collection and analysis that provides the basis for
7 research regarding improvements to operator practices,
8 materials and technologies. Many of these collective
9 efforts relate to effectively managing the inventory of
10 aging distribution infrastructure.

11
12 **Q. Please describe the heightened focus on issues related to**
13 **aging natural gas pipe by the USDOT and PHMSA.**

14 **A.** In response to recent pipeline safety incidents, the
15 former U.S. Secretary of Transportation, Ray LaHood,
16 announced a Pipeline Safety Action Plan encompassing many
17 safety initiatives including the need to accelerate the
18 replacement of aging pipeline facilities. Secretary
19 LaHood issued a "Call to Action" to pipeline operators
20 and their stakeholders to conduct a comprehensive review
21 of their pipelines, identify areas representing higher
22 risk and accelerate repair and replacement efforts. The
23 Call to Action explicitly recognized that current
24 investments enhance public safety immediately and lead to

1 reliable pipeline infrastructure well into the future.
2 However, without more aggressive steps, some facilities
3 in need of replacement will remain in service for many
4 more decades.

5 The Call to Action and other regulatory pronouncements
6 discussed more fully by Company witnesses Marano, MacLean
7 and Scacifero have succeeded in focusing industry
8 stakeholders on developing practical approaches to
9 overcoming the challenges associated with aging natural
10 gas facilities. PHMSA organized stakeholder discussions
11 and facilitated the review of ways to overcome
12 impediments to more rapid replacement of aging natural
13 gas infrastructure including the costs involved. While
14 the USDOT does not have jurisdiction over cost recovery
15 for LDC activities that are subject to state regulation,
16 it continues to encourage LDCs and state regulators to
17 consider alternatives and more flexible rate mechanisms
18 in order to support its pipeline safety mandate.

19

20 **Q. What evidence have you seen indicating that the industry**
21 **is making progress in replacing at-risk infrastructure?**

22 **A.** Since 2000, the miles of distribution main composed of
23 cast iron, bare steel, unprotected coated steel and
24 copper remaining in service have declined by 30% from

1 144,000 miles to 101,000 miles. Similarly, the number of
2 distribution services composed of these materials
3 remaining in service has declined by 47% from 8.9 million
4 in 2000 to 4.7 million in 2014. Even so, considerable
5 quantities of at-risk facilities remain, leading to an
6 increase in the scope of LDC-specific plans to accelerate
7 replacement.

8
9 **Q. What are the core elements of plans to accelerate the**
10 **replacement of aging natural gas infrastructure?**

11 **A.** Based on my experience, there are three attributes of
12 effective replacement plans. The first attribute is a
13 set of clearly-defined goals that enable the LDC,
14 regulators and other stakeholders to understand the
15 plan's objectives, and to manage and monitor progress.
16 The infrastructure challenges associated with replacing
17 aging infrastructure are widespread, but reflect many
18 aspects that are utility-specific. For instance, some
19 LDCs that serve urban areas in the Northeast exhibit
20 greater proportions of cast iron mains, while others have
21 little cast iron main in service. The distinctive
22 characteristics of each LDC's existing infrastructure
23 affect its operational risks and should be reflected in
24 the replacement plan. The distinctive characteristics of

1 Elizabethtown's system are discussed more fully in the
2 testimony of Company witnesses Marano, MacLean and
3 Scacifero. The second attribute is that the plan be
4 long-term. A ten-year program achieves greater benefits
5 than a one-to two-year program through enhanced resource
6 management and cost efficiencies as well as through
7 greater certainty. The third attribute is ensuring that
8 an appropriate cost recovery approach is in place. Cost
9 recovery directly impacts an LDC's ability to achieve
10 replacement goals and should be explicitly considered as
11 an element of effective planning.

12

13 **III. COST RECOVERY FOR ACCELERATED INFRASTRUCTURE REPLACEMENT**

14

15 **Q. What cost recovery approaches are being utilized to**
16 **facilitate accelerated replacement of aging gas**
17 **distribution infrastructure?**

18 **A.** The heightened focus on pipeline safety and the need to
19 accelerate capital investments in non-revenue producing
20 replacement facilities has led many jurisdictions,
21 including New Jersey, to implement various forms of
22 targeted cost recovery mechanisms for replacement
23 programs.

24

1 Q. LDCs may change base rates by filing rate cases with
2 their regulators. Why do you believe that base rate
3 cases are not the most appropriate means of providing
4 cost recovery for investments to replace vintage, at-risk
5 infrastructure?

6 A. The public policy imperative underlying the need to
7 replace vintage, at-risk infrastructure leads to
8 considerable upward pressure on rate base associated with
9 accelerated investments that do not generate incremental
10 revenues when they are placed in service. Relying on
11 traditional base rate cases does not provide for timely
12 recovery of needed investments and raises the likelihood
13 of earnings attrition. In many cases, the resulting
14 incentives are contrary to the desired outcome of the
15 replacement plan.

16 A primary concern is that a traditional base rate
17 approach does not provide for timely recovery of costs
18 incurred by the LDC. Although approaches to establishing
19 test year cost levels vary by jurisdiction, the time
20 required for the LDC to prepare its rate case and the
21 commission to issue its decision affect the length of
22 time between when costs are incurred and when cost
23 recovery begins. This timeframe, frequently referred to
24 as "regulatory lag", becomes a material concern for

1 investments, such as replacement pipeline, that do not
2 generate incremental revenue at the time they are placed
3 in service.

4 In addition, LDCs would likely need to file frequent,
5 potentially annual, rate cases in order to avoid
6 undesirable earnings attrition. Frequent rate case
7 filings associated with a distinct, known and reviewable
8 cost are an inefficient use of the base rate case
9 process, require analysis of all aspects of a utility's
10 service, and add to customer costs. Moreover, to the
11 extent that other utilities face similar non-revenue
12 producing capital requirements, frequent base rate cases
13 for multiple utilities would most certainly place a
14 severe strain on existing regulatory resources.

15 Regulatory lag and earnings attrition impede achievement
16 of public and regulatory policy objectives favoring the
17 accelerated replacement of leak-prone infrastructure.
18 Moreover, the opportunity to achieve incremental benefits
19 associated with longer-term replacement programs is
20 foregone as a greater proportion of the replacement
21 activity in any given year is more likely to be reactive
22 rather than proactive. A reactive approach does not
23 achieve the necessary safety enhancements as quickly and
24 leads to higher costs over the long term.

1 Q. Have pipeline safety regulators weighed in on the
2 importance of cost recovery to infrastructure replacement
3 efforts?

4 A. Yes. A significant focus of the USDOT's Call to Action
5 is the recognition that cost recovery mechanisms are
6 necessary to facilitate needed accelerated investments in
7 replacement infrastructure. PHMSA reiterated and
8 expounded on the role of cost recovery mechanisms in
9 meeting the nation's pipeline replacement needs in a
10 white paper summarizing cost recovery approaches¹.
11 Specifically, PHMSA provided information to state utility
12 regulators regarding replacement programs and cost
13 recovery approaches implemented throughout the U.S. as an
14 important component of the Call to Action. The
15 transmittal letter accompanying the PHMSA white paper
16 highlighted the nexus between the imperative to improve
17 safety and providing appropriate cost recovery,
18 encouraging regulators to exercise "continued diligence
19 in promoting rate mechanisms that will encourage and will
20 enable pipeline operators to take reasonable measures to
21 repair, rehabilitate or replace high-risk gas pipeline
22 infrastructure."

¹ *White Paper on State Pipeline Infrastructure Replacement Programs*. Released by PHMSA on December 19, 2011.

1 PHMSA placed greater focus on the replacement of cast
2 iron facilities through a number of actions undertaken
3 during 2012. PHMSA issued a cast iron pipe advisory
4 bulletin to pipe operators and state pipeline safety
5 regulators that encompassed a number of recommendations
6 related to concerns associated specifically with cast
7 iron pipe. In addition to a number of operational
8 recommendations, the PHMSA bulletin encouraged the
9 development of "rate adjustments and flexible rate
10 recovery mechanisms to incentivize pipeline
11 rehabilitation, repair and replacement programs."
12 Subsequent to this bulletin, PHMSA collected information
13 from each state concerning the remaining inventory of
14 cast iron infrastructure and any existing state efforts
15 to address cast iron infrastructure concerns.

16

17 **Q. Has NARUC considered the need to replace natural gas**
18 **infrastructure?**

19 **A.** Yes. NARUC places significant importance on addressing
20 the challenges associated with aging infrastructure and
21 works closely with state safety inspectors and with PHMSA
22 on these issues. As interest in accelerating the
23 replacement of aging infrastructure has grown, NARUC
24 adopted a resolution in 2013 encouraging its member

1 regulators to adopt programs that encourage the
2 development of programs to replace aging facilities as
3 quickly as possible, along with alternative rate
4 mechanisms reflecting the financial realities of the
5 specific utility. The NARUC resolution noted that
6 concerns over timely cost recovery and regulatory lag
7 represent potential impediments to accelerated
8 replacement of at-risk facilities. A copy of the NARUC
9 resolution, which also addressed investments for
10 expansion of the delivery system, is provided as Schedule
11 DPY-3.

12
13 **Q. Has the Board previously approved recovery mechanisms for**
14 **natural gas infrastructure investments?**

15 **A.** Yes. In 2006, the Board approved an infrastructure cost
16 recovery mechanism for Elizabethtown promoting the
17 replacement of a portion of its aging cast iron mains².
18 Additionally, the Board approved infrastructure cost
19 recovery mechanisms for all four gas utilities in New
20 Jersey in 2009 that provided for investment in specified
21 infrastructure projects that enhanced safety³.
22 Subsequently, the Board approved additional utility-

² BPU Docket No. GR05040371.

³ BPU Docket No. EO09010049.

1 specific infrastructure cost recovery mechanisms that
2 addressed ongoing utility-specific infrastructure needs,
3 including the need to replace aging facilities, including
4 the Company's Accelerated Infrastructure Replacement
5 ("AIR")⁴ and Elizabethtown Natural gas Distribution
6 Utility Reinforcement Effort ("ENDURE")⁵ programs.
7

8 **Q. Are state utility regulators across the United States**
9 **implementing alternative cost recovery mechanisms**
10 **applicable to the replacement of aging infrastructure?**

11 **A.** Yes. According to information compiled by the American
12 Gas Association, state regulators in a total of 38 states
13 have approved cost recovery mechanisms that provide for
14 alternative cost recovery approaches to replacement of
15 aging utility infrastructure. This is a substantial
16 increase compared with the 26 states with approved
17 mechanisms just three years ago. The types of mechanisms
18 approved include infrastructure cost trackers,
19 infrastructure base rate surcharges, deferred regulatory
20 assets and broad rate stabilization mechanisms. The
21 majority of states without these types of cost recovery
22 mechanisms have little or no vintage, at-risk mains and

⁴ BPU Docket No. G012070693.

⁵ BPU Docket No. G013090826.

1 services remaining in service⁶. The trend toward use of
2 non-base rate approaches to cost recovery for aging
3 infrastructure demonstrates broad support for these
4 approaches throughout the gas distribution industry in
5 the United States.

6
7 **Q. Please provide an overview of the general benefits of**
8 **alternative cost recovery approaches for recovery of**
9 **accelerated infrastructure replacement programs.**

10 **A.** Alternative cost recovery mechanisms address the
11 regulatory lag and earnings attrition concerns associated
12 with base rate approaches by explicitly recognizing the
13 heightened focus on pipeline safety, the contribution of
14 pipeline replacement efforts to improved safety and
15 reliability, and the challenges to timely cost recovery
16 attributable to large-scale investments in non-revenue
17 producing facilities. Alternative approaches support the
18 increased capital requirements of replacing and
19 modernizing vintage, at-risk infrastructure, while
20 preserving the fundamental elements of the traditional
21 regulatory compact.

⁶ West Virginia, one of the remaining states with a considerable proportion of leak-prone infrastructure, recently passed legislation providing for cost recovery for infrastructure replacement plans.

1 Each cost recovery mechanism reflects the unique
2 operational circumstances of the LDC and the specific
3 underlying approach to rate regulation of the
4 jurisdiction. These various recovery mechanisms share
5 many desirable outcomes related to efforts to address
6 safety and reliability concerns associated with leak-
7 prone elements of distribution systems including:

- 8 ▪ eliminating disincentives to the efficient
9 deployment of capital for safety and reliability
10 through timely cost recovery;
- 11 ▪ enabling accelerated investment in infrastructure
12 replacement and enhancement to achieve benefits more
13 rapidly;
- 14 ▪ providing appropriate, timely and effective
15 regulatory oversight of LDC initiatives to replace
16 and upgrade important infrastructure; and
- 17 ▪ allowing LDCs to reduce investment costs through
18 broad scale, multi-year commitments that lead to
19 maximum efficiency in managing workflow, reduced
20 outside contractor costs, and better coordination
21 with municipalities.

22
23
24

1 **IV. ELIZABETHTOWN SMART COST RECOVERY MECHANISM**

2

3 **Q. Please briefly describe the mechanics of the proposed**
4 **SMART cost recovery mechanism.**

5 **A.** Elizabethtown proposes to recover revenue requirements
6 associated with actual investments in eligible facilities
7 through a tariff adjustment rider to be effective after
8 the Company's next rate case⁷. The revenue requirements
9 include a return based upon net investment and an
10 allowance for depreciation expense adjusted by a revenue
11 factor reflecting income taxes, bad debt recovery and
12 revenue-based assessments. The SMART tariff rider would
13 apply as an equal per-therm rider to the rates for all
14 firm customers.

15 The Company proposes to file with the BPU on or before
16 January 1 of each year for approval to adjust the rider
17 rate effective the subsequent April 1. The proposed rate
18 will reflect projected SMART program revenue requirements
19 and recoveries for the annual period beginning April 1
20 and any over or under-recovery of SMART program costs for
21 the prior recovery period ended March 31. The SMART

⁷ Elizabethtown is required to file a base rate case no later than September 1, 2016. The SMART tariff rider would apply to investments placed into service after the test year of the Company's 2016 rate case.

1 mechanism is described in greater detail in the testimony
2 of Company witness Kaufmann.

3

4 **Q. How does the Company's proposal provide appropriate**
5 **regulatory oversight of the infrastructure investments**
6 **eligible for recovery through the SMART cost recovery**
7 **mechanism?**

8 **A.** In my opinion, the implementation of the SMART cost
9 recovery mechanism actually provides more enhanced
10 regulatory oversight of accelerated program investments
11 when compared with traditional base rate case review.
12 The enhanced oversight results from separating
13 infrastructure replacement investment from all other
14 issues that would be reviewed in a comprehensive base
15 rate case proceeding. This provides for more focused
16 periodic evaluation of the Company's approach to
17 addressing the infrastructure needs of its system. In
18 conjunction with each annual filing, Elizabethtown will
19 provide an update regarding its construction plans prior
20 to the commencement of the next construction cycle.
21 Subsequently, the Company will include actual
22 construction cost information in a later annual filing.
23 These steps facilitate closer ongoing communication and

1 review of infrastructure plans and expenditures than
2 would be the case if relying on base rate cases alone.
3 Additionally, allowing recovery of the costs of SMART-
4 eligible investments through the infrastructure tariff
5 rider cost recovery mechanism does not limit the prudence
6 review that would occur in the Company's periodic rate
7 cases. Therefore, the rights of all parties to challenge
8 the prudence of investments made since the prior rate
9 case are appropriately preserved.

10
11 **Q. What safeguards prevent the Company from spending more**
12 **than is necessary on the infrastructure replacements?**

13 **A.** In the past, opponents of alternative cost recovery
14 mechanisms suggested that the ability to utilize an
15 infrastructure cost recovery mechanism provides an
16 incentive to "gold-plate" the necessary infrastructure.
17 Continued provision of competitively-priced service
18 benefits the Company as well as customers and is a
19 natural incentive to avoid over-spending on
20 infrastructure, even with the implementation of a
21 separate cost recovery mechanism. Moreover, the annual
22 filing procedures that accompany the SMART cost recovery
23 mechanism provide the BPU with more frequent
24 opportunities to evaluate the Company's construction

1 practices and plans to ensure that over-spending is not
2 occurring.

3

4 **Q. What are the benefits of the SMART cost recovery**
5 **mechanism?**

6 **A.** In my opinion, the benefits of the proposed SMART cost
7 recovery mechanism applicable to Elizabethtown's
8 accelerated replacement program are compelling. The most
9 significant benefit of the cost recovery mechanism is
10 that it provides a means to implement the infrastructure
11 replacements the Company requires by providing the
12 Company with an essential revenue base to raise necessary
13 capital for the operational component of the program.
14 Appropriate cost recovery supports a proactive, longer-
15 term plan that is essential to maximizing safety and
16 reliability enhancements quickly, while realizing cost
17 efficiencies associated with greater economies of scale
18 in engineering, construction planning and completion. A
19 longer-term plan also allows the Company to minimize
20 disruptions to the communities where replacement work is
21 needed. Methane emissions associated with newer
22 facilities are lower than the old facilities being
23 replaced, offering important environmental benefits as
24 well.

1 The SMART cost recovery mechanism is essential to the
2 overall approach to the infrastructure challenges faced
3 by Elizabethtown, which is a comprehensive multi-year
4 plan. The cost recovery mechanism appropriately emulates
5 traditional base rate treatment of the investment costs,
6 while ensuring timely recovery of investment costs. I
7 believe that the SMART cost recovery proposal is fully
8 consistent with public policy objectives promoting the
9 consideration of alternative cost recovery mechanisms to
10 facilitate accelerated replacement of aging
11 infrastructure, including as recommended by the USDOT and
12 by NARUC.

13

14 **Q. Does this conclude your prepared direct testimony?**

15 **A. Yes, it does.**

**Prior Testimony of
Daniel P. Yardley**

Jurisdiction	Sponsor	Year	Topics	Docket
Florida	Peoples Gas System	2008	Cost Allocation and Rate Design	Docket No. 080318-GU
Federal Energy Regulatory Commission	Northern Distributor Group	1992	Cost of Service and Cost Allocation	RP92-1
	Northern Distributor Group	1995	Cost of Service and Rate Design	RP95-185
	Atlanta Gas Light, et al.	2001	Storage Cost Allocation	RP01-245
	Bay State Gas and Northern Utilities	2002	Rate Design	RP02-13
New Hampshire	Northern Utilities	2005	Jurisdictional Gas Cost Allocation	DG05-080
Massachusetts	Bay State Gas	1998	Capacity Assignment	D.T.E. 98-32
	Bay State Gas	2001	Contract Approval	D.T.E. 00-99
	Bay State Gas	2006	Declining Use Rate Adjustment	D.T.E. 06-77
	Bay State Gas	2007	Declining Use Rate Adjustment	D.P.U. 07-89
	Bay State Gas	2009	Revenue Decoupling	D.P.U. 09-30
National Energy Board of Canada	Alberta Northeast Gas, Ltd.	2012	TransCanada Pipeline Service Restructuring and Tolls	RH-3-2011
	Alberta Northeast Gas, Ltd.	2013	TransCanada Pipeline Shipper Renewal Rights	RH-1-2013
	Alberta Northeast Gas, Ltd.	2014	TransCanada Pipeline Service Service and Toll Design	RH-1-2014
New Jersey	New Jersey Natural Gas	1999	Rate Unbundling	Docket No. GO99030123
	Elizabethtown Gas, <i>et al.</i>	1999	Customer Account Services	Docket No. EX99090676
	Elizabethtown Gas	2002	Cost Allocation and Rate Design	Docket No. GR02040245
	South Jersey Gas Company	2003	Cost Allocation and Rate Design	Docket No. GR03080683
	South Jersey Gas Company	2004	Capacity Charge	Docket No. GR04060400
	New Jersey Natural Gas	2005	Revenue Decoupling	Docket No. GR0512020
	South Jersey Gas Company	2005	Revenue Decoupling	Docket No. GR0512019
	South Jersey Gas Company	2007	Annual Decoupling Adjustment	Docket No. GR07060354

**Prior Testimony of
Daniel P. Yardley**

Jurisdiction	Sponsor	Year	Topics	Docket
New Jersey cont.	New Jersey Natural Gas	2007	Cost Allocation and Rate Design	Docket No. GR07110889
	South Jersey Gas Company	2008	Annual Decoupling Adjustment	Docket No. GR08050367
	Elizabethtown Gas	2009	Revenue Decoupling, Cost Allocation and Rate Design	Docket No. GR09030195
	South Jersey Gas Company	2009	Annual Decoupling Adjustment	Docket No. GR09060340
	South Jersey Gas Company	2009	Cost Allocation and Rate Design	Docket No. GR10010035
	New Jersey Natural Gas	2010	Energy Efficiency Cost Recovery	Docket No. GR10030225
	South Jersey Gas Company	2011	Annual Decoupling Adjustment	Docket No. GR11060337
	New Jersey Natural Gas	2011	Energy Efficiency Cost Recovery	Docket No. GR11070425
	South Jersey Gas Company	2012	Annual Decoupling Adjustment	Docket No. GR12060475
	New Jersey Natural Gas	2012	Energy Efficiency Cost Recovery	Docket No. GR12070640
	New Jersey Natural Gas and South Jersey Gas Company	2013	Revenue Decoupling	Docket No. GR13030185
	South Jersey Gas Company	2013	Annual Decoupling Adjustment	Docket No. GR13050434
	South Jersey Gas Company	2013	Cost Allocation and Rate Design	Docket No. GR13111137
	South Jersey Gas Company	2014	Annual Decoupling Adjustment	Docket No. GR15050510
	New Jersey Natural Gas	2014	Energy Efficiency Cost Recovery	Docket No. GO14121412
South Jersey Gas Company	2015	Annual Decoupling Adjustment	Docket No. GR1506____	
North Carolina	Piedmont Natural Gas Company	2011	Cost Allocation and Rate Design	Cocket No. G-9, Sub. 631
Rhode Island	Providence Gas Company	1996	Cost Allocation and Rate Design	Docket No. 2076
Tennessee	Chattanooga Gas Company	2009	Revenue Decoupling, Cost Allocation and Rate Design	Docket No. 09-00183
	Piedmont Natural Gas Company	2011	Cost Allocation and Rate Design	Docket No. 11-00144
Wisconsin	Wisconsin Power and Light	2001	Cost Allocation and Rate Design	Docket No. 6680-UR-111

Miles of Distribution Main										
State	Bare Steel	Coated Unprotected Steel	Iron	Copper	Subtotal Replacement Candidates	Percent of Total	Protected Steel	Plastic	Other	Total
DC	27	61	415	-	503	41.5%	329	380	-	1,212
RI	296	187	822	-	1,305	40.9%	595	1,287	0	3,188
MA	1,638	1,117	3,435	0	6,190	28.8%	5,845	9,490	1	21,526
WV	2,842	200	14	-	3,055	28.5%	1,815	5,858	4	10,732
PA	7,427	1,486	3,195	2	12,111	25.5%	12,534	22,879	50	47,574
NY	6,353	1,346	4,086	-	11,785	24.3%	14,127	22,496	14	48,422
NJ	1,444	772	4,819	2	7,037	20.4%	10,558	16,834	6	34,436
CT	165	54	1,393	0	1,611	20.4%	3,264	3,014	0	7,889
HI	105	-	-	-	105	17.3%	164	339	-	609
OH	7,999	1,346	447	1	9,794	17.1%	20,801	26,334	452	57,381
KS	3,361	1	75	-	3,437	15.4%	7,328	11,619	-	22,384
MD	283	85	1,352	-	1,720	11.7%	5,308	7,706	-	14,734
MI	1,296	1,640	2,909	1	5,846	10.2%	20,938	30,569	14	57,367
NH	22	18	119	-	159	8.3%	726	1,023	-	1,908
MO	1,169	-	1,028	1	2,198	8.0%	11,631	13,486	-	27,315
CA	3,559	4,870	-	-	8,430	8.0%	43,901	53,127	1	105,458
NE	534	2	427	-	964	7.6%	6,676	5,094	11	12,746
AL	580	428	1,196	-	2,204	7.6%	11,666	15,242	30	29,142
AR	1,265	23	78	0	1,365	6.7%	7,441	11,658	-	20,464
TX	5,961	228	749	-	6,938	6.6%	40,280	57,991	47	105,255
OK	1,623	88	-	-	1,711	6.5%	9,320	15,157	0	26,188
VA	535	419	380	13	1,346	6.4%	5,571	14,221	5	21,143
FL	946	460	203	-	1,609	5.8%	10,552	15,423	8	27,591
ME	1	14	48	-	64	5.7%	214	840	1	1,118
LA	999	82	385	0	1,467	5.4%	14,203	11,347	2	27,019
KY	810	80	71	-	961	5.4%	7,767	9,138	17	17,884
DE	17	24	83	-	123	4.1%	610	2,300	-	3,034

Miles of Distribution Main										
State	Bare Steel	Coated Unprotected Steel	Iron	Copper	Subtotal Replacement Candidates	Percent of Total	Protected Steel	Plastic	Other	Total
IN	686	573	239	-	1,497	3.7%	16,615	22,062	-	40,174
MS	504	6	74	-	584	3.5%	8,079	7,917	-	16,580
IL	279	3	1,804	-	2,086	3.4%	39,014	20,253	-	61,353
CO	208	864	-	-	1,072	3.0%	11,763	22,689	60	35,583
AZ	542	-	-	-	542	2.2%	6,999	16,790	-	24,331
IA	202	112	2	-	316	1.8%	7,480	10,202	-	17,998
MN	400	53	16	-	469	1.5%	7,032	23,529	5	31,034
NM	95	15	-	-	110	0.8%	5,543	7,961	-	13,614
SD	28	0	3	-	31	0.7%	1,805	2,899	-	4,736
WY	32	-	-	-	32	0.6%	2,054	3,381	5	5,473
TN	64	-	112	-	176	0.5%	14,838	23,433	-	38,447
AK	8	-	-	-	8	0.3%	466	2,673	-	3,147
ND	8	-	-	-	8	0.2%	1,186	2,240	0	3,434
GA	87	-	4	-	91	0.2%	17,153	26,681	-	43,926
MT	8	0	-	-	8	0.1%	2,250	4,847	-	7,105
SC	9	-	-	-	9	0.0%	8,341	12,875	-	21,225
OR	4	-	-	-	4	0.0%	7,855	7,634	29	15,522
WA	4	-	-	-	4	0.0%	8,574	13,567	131	22,276
ID	1	-	-	-	1	0.0%	2,894	5,282	-	8,178
NV	-	0	-	-	0	0.0%	1,401	8,432	-	9,833
UT	0	-	-	-	0	0.0%	3,926	13,309	-	17,235
NC	-	-	-	-	-	0.0%	10,769	19,214	-	29,983
PR	-	-	-	-	-	0.0%	-	31	-	31
VT	-	-	-	-	-	0.0%	187	570	-	757
WI	-	-	-	-	-	0.0%	12,796	25,587	36	38,419
Total	54,427	16,657	29,983	20	101,087	8.0%	473,187	688,908	930	1,264,112

Number of Distribution Services										
State	Bare Steel	Coated Unprotected Steel	Iron	Copper	Subtotal Replacement Candidates	Percent of Total	Protected Steel	Plastic	Other	Total
RI	39,907	9,358	190	205	49,660	25.6%	9,989	133,024	942	193,615
DC	6,711	12,288	-	11,073	30,072	24.3%	4,674	89,179	-	123,925
HI	6,991	-	-	30	7,021	20.2%	5,037	19,781	2,853	34,692
NY	312,674	131,342	7,636	179,461	631,113	20.0%	307,217	2,203,011	8,560	3,149,901
WV	80,141	1,699	40	31	81,911	19.3%	67,177	271,728	4,304	425,120
MA	180,669	54,117	1,539	10,735	247,060	19.1%	155,703	796,643	95,690	1,295,096
MI	47,320	182,403	16	297,535	527,274	16.2%	502,313	2,182,175	36,042	3,247,804
AL	143,417	3,024	220	1,106	147,767	14.3%	236,232	650,653	1,132	1,035,784
CT	52,827	8,102	40	1,221	62,190	14.2%	68,223	301,139	5,431	436,983
MD	87,632	9,037	32	47,918	144,619	14.1%	140,417	738,740	-	1,023,776
NJ	251,701	4,496	-	66,569	322,766	13.8%	396,709	1,623,788	-	2,343,263
PA	285,402	63,919	73	19,717	369,111	13.0%	289,819	2,127,208	47,477	2,833,615
KS	106,207	6,137	-	339	112,683	11.8%	97,078	744,607	4	954,372
DE	836	12,648	-	4,790	18,274	10.4%	16,445	139,850	1,493	176,062
CA	17,427	870,990	-	5,043	893,460	10.3%	2,237,044	5,552,805	1,290	8,684,599
NH	6,625	1,928	31	273	8,857	9.8%	14,576	66,682	82	90,197
OH	132,137	29,899	61	95,111	257,208	7.3%	517,703	2,268,743	499,285	3,542,939
AR	22,316	26,531	4	6	48,857	7.2%	224,842	405,409	4	679,112
LA	27,013	29,840	994	3,534	61,381	5.4%	576,225	492,774	2,028	1,132,408
VA	13,694	26,205	88	26,219	66,206	5.3%	133,545	1,037,738	5,697	1,243,186
MO	12,302	1,291	-	67,233	80,826	5.3%	223,449	1,221,342	72	1,525,689
FL	33,276	10,230	-	305	43,811	5.1%	188,805	631,136	2,268	866,020
OK	50,220	3,533	-	-	53,753	4.1%	444,319	817,917	32	1,316,021
KY	24,451	1,114	561	7,458	33,584	4.0%	240,795	566,432	836	841,647
TX	131,520	18,828	-	2,333	152,681	3.2%	1,460,834	3,214,074	3,962	4,831,551
NE	4,518	919	-	9,281	14,718	2.6%	202,050	319,031	41,116	576,915
CO	16,595	23,421	-	-	40,016	2.4%	484,598	1,085,199	43,590	1,653,403

Number of Distribution Services										
State	Bare Steel	Coated Unprotected Steel	Iron	Copper	Subtotal Replacement Candidates	Percent of Total	Protected Steel	Plastic	Other	Total
IA	7,743	10,212	7	377	18,339	1.9%	276,563	629,368	18,266	942,536
IL	24,165	617	347	46,585	71,714	1.9%	800,571	2,124,596	714,199	3,711,080
NM	10,401	42	-	-	10,443	1.7%	230,330	391,334	-	632,107
WY	3,029	-	-	-	3,029	1.6%	73,402	107,918	9	184,358
MN	2,914	6,785	-	11,940	21,639	1.4%	122,913	1,345,394	9,132	1,499,078
SD	1,957	597	-	44	2,598	1.3%	46,017	150,827	1,360	200,802
ME	156	201	39	-	396	1.2%	252	31,182	32	31,862
AK	-	9	-	1,554	1,563	1.2%	14,492	110,393	-	126,448
AZ	11,046	-	-	-	11,046	0.9%	186,639	1,076,104	-	1,273,789
WI	-	30	-	14,018	14,048	0.9%	267,064	1,357,850	1,599	1,640,561
IN	3,119	13,305	-	278	16,702	0.8%	465,450	1,505,215	280	1,987,647
GA	10,934	87	-	10	11,031	0.5%	430,994	1,591,606	-	2,033,631
TN	2,284	1,337	-	2,206	5,827	0.4%	401,980	928,271	-	1,336,078
MS	1,484	281	1	185	1,951	0.3%	268,069	330,084	-	600,104
MT	570	5	-	-	575	0.2%	105,997	189,614	-	296,186
ND	68	-	-	27	95	0.1%	41,110	111,938	1,558	154,701
SC	390	-	-	-	390	0.0%	176,774	606,917	-	784,081
WA	87	-	-	-	87	0.0%	299,018	934,112	2,050	1,235,267
OR	55	-	-	-	55	0.0%	234,116	545,933	2,132	782,236
ID	-	-	-	-	-	0.0%	93,515	327,849	106	421,470
NC	-	-	-	-	-	0.0%	275,990	1,139,005	-	1,414,995
NV	-	-	-	-	-	0.0%	38,068	710,085	180	748,333
PR	-	-	-	-	-	0.0%	-	497	-	497
UT	-	-	-	-	-	0.0%	141,577	722,617	4,833	869,027
VT	-	-	-	-	-	0.0%	4,628	32,806	-	37,434
Total	2,174,931	1,576,807	11,919	934,750	4,698,407	7.0%	14,241,347	46,702,323	1,559,926	67,202,003

Resolution Encouraging Natural Gas Line Investment and the Expedited Replacement of High-Risk Distribution Mains and Service Lines

WHEREAS, NARUC and its members have long focused on pipeline safety, led by the Committee on Gas, established in 1964, the Staff Subcommittee on Pipeline Safety, the Task Force on Pipeline Safety, and the newly created Subcommittee on Pipeline Safety; *and*

WHEREAS, NARUC enjoys a close working relationship with the National Association of Pipeline Safety Representatives (NAPSR), a national organization representing the State pipeline inspection workforce throughout the country; *and*

WHEREAS, NAPSR in November 2011 released an exhaustive compendium of State pipeline safety programs which exceed the minimum federal standards States must meet in order to receive funding from the U.S. Pipeline and Hazardous Materials Safety Administration (PHMSA); *and*

WHEREAS, NARUC and the Committee on Gas maintain a strong cooperative partnership with PHMSA, which is essential to ensure State and federal safety regulators work closely on pipeline safety; *and*

WHEREAS, More than two million miles of natural gas distribution pipelines crisscross the United States, connecting homes and businesses with one of America's most important energy resources. These pipelines are the safest, most reliable and cost-effective way to transport this essential fuel across the country; *and*

WHEREAS, The safe and reliable delivery of natural gas to homes and businesses and its use in providing new products and services is vital to the U.S. and of paramount importance to members of NARUC; *and*

WHEREAS, By law, the utilities are charged with knowing the location, material, age and condition of their systems. Developing essential data to evaluate the integrity of the systems is the foundation for any determination over what regulators need to fund in rates, as well as what rate recovery methodology best suits a particular case; *and*

WHEREAS, Many States and distribution utilities are undergoing significant pipeline replacement programs to replace aging pipe; *and*

WHEREAS, Many distribution companies are being proactive about replacing their aging pipelines through a risk-based approach focusing on prioritizing safety, asset replacement, and rate impact; *and*

WHEREAS, Alternative rate-recovery mechanisms may help expedite the replacement and expansion of the pipeline systems by promoting more timely rate recovery for investments in infrastructure, safety and reliability; *and*

WHEREAS, Alternative rate recovery mechanisms may help eliminate near-term financial barriers of traditional ratemaking policies such as “regulatory lag” and promote access to lower-cost capital; *and*

WHEREAS, The adoption of alternative rate policies may be very effective for advancing critical safety and reliability infrastructure upgrades, *and*

WHEREAS, Notwithstanding the positive advances in innovative ratemaking and proactive remediation by many distribution companies, utility management bears ultimate responsibility for their respective systems and should seek to work, in ways permissible under their respective State rules and law, collaboratively with Commissioners and/or Commission staff to prioritize asset replacement based upon asset risk, available technology, public safety risk, rate impact, *and*

WHEREAS, Ensuring pipeline safety is about more than just replacement and cost recovery. It is also about effective communication, enforcement, risk sharing, and establishing a long range strategic plan that ensures a safe and reliable gas pipeline system; *and*

WHEREAS, As evidenced in the NAPSRS 2011 Compendium, State commissions and inspectors are best suited to determine how best to finance system improvements because each State is different and the needs and financial circumstances of each utility system are unique; *now, therefore be it*

RESOLVED, That the Board of Directors of the National Association of Regulatory Utility Commissioners, convened at the 2013 Summer Committee Meetings, in Denver, Colorado, encourages regulators and industry to consider sensible programs aimed at replacing the most vulnerable pipelines as quickly as possible along with the adoption of rate recovery mechanisms that reflect the financial realities of the particular utility in question; *and be it further*

RESOLVED, That State commissions should explore, examine, and consider adopting alternative rate recovery mechanisms as necessary to accelerate the modernization, replacement and expansion of the nation’s natural gas pipeline systems, *and be it further*

RESOLVED, That NARUC encourages its members to reach out to PHMSA, NAPSRS, industry, State and local officials, and the general public about pipeline safety and replacement programs.

*Sponsored by the Committee on Gas and the Committee on Critical Infrastructure
Adopted by the NARUC Board of Directors July24, 2013*

PIVOTAL UTILITY HOLDINGS, INC.
d/b/a ELIZABETHTOWN GAS
DIRECT TESTIMONY OF
THOMAS KAUFMANN

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Thomas Kaufmann. My business address is 520
3 Green Lane, New Jersey 07083.

4

5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

6 A. I am employed by Pivotal Utility Holdings, Inc. d/b/a
7 Elizabethtown Gas ("Elizabethtown" or "Company") as
8 Manager of Rates and Tariffs.

9

10 Q. WHAT IS THE SCOPE OF YOUR DUTIES AT ELIZABETHTOWN?

11 A. I am responsible for designing and developing rates and
12 rate schedules for regulatory filings with the New Jersey
13 Board of Public Utilities ("Board" or "BPU") and internal
14 management purposes. I also oversee daily rate
15 department functions, including tariff administration,
16 monthly parity pricing, competitive analyses and
17 preparation of management reports.

18

19 Q. PLEASE DESCRIBE YOUR PROFESSIONAL QUALIFICATIONS AND
20 BUSINESS EXPERIENCE.

1 A. In June 1977, I graduated from Rutgers University,
2 Newark, N.J. with a Bachelor of Arts degree in Business
3 Administration, majoring in accounting and economics. In
4 July 1979, I graduated from Fairleigh Dickinson
5 University, Madison, N.J. with a Master's of Business
6 Administration, majoring in finance.

7 My professional responsibilities have encompassed
8 financial analysis, accounting, planning, and pricing in
9 manufacturing and energy services companies in both
10 regulated and unregulated industries. In 1977, I was
11 employed by Allied Chemical Corp. as a staff accountant.
12 In 1980, I was employed by Celanese Corp. as a financial
13 analyst. In 1981, I was employed by Suburban Propane as
14 a Strategic Planning Analyst, promoted to Manager of
15 Rates and Pricing in 1986 and to Director of Acquisitions
16 and Business Analysis in 1990. In 1993, I was employed
17 by Concurrent Computer as a Manager, Pricing
18 Administration. In 1996, I joined NUI Corporation
19 ("NUI") as a Rate Analyst, was promoted to Manager of
20 Regulatory Support in August 1997 and Manager of
21 Regulatory Affairs in February 1998, and named Manager of
22 Rates and Tariffs in July 1998. NUI Corporation was
23 acquired by AGL Resources Inc. ("AGLR") in November 2004.
24 AGLR is now the parent company of Elizabethtown.

1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

2 A. The purpose of my testimony is to support Elizabethtown's
3 petition in this proceeding to establish a Safety,
4 Modernization and Reliability Tariff ("SMART") Program to
5 permit the Company to undertake a ten-year program to
6 modernize and enhance the reliability and safety of its
7 gas distribution system and obtain timely recovery of the
8 costs associated with the Program. More specifically, I
9 support Elizabethtown's proposal to establish a rider to
10 its Tariff - the SMART Rider - to enable the Company to
11 recover SMART Program costs to be incurred beyond the
12 test year of its next base rate case which will be filed
13 no later than September 1, 2016 ("2016 base rate case").
14 As part of my testimony, I will provide illustrative
15 calculations of the SMART Rider rate that would be
16 assessed to all firm customers served under Service
17 Classifications RDS, SGS, GDS, LVD, EGF, GLS, NGV and
18 FTS.

19

20 Q. PLEASE DESCRIBE HOW ELIZABETHTOWN PROPOSES TO RECOVER THE
21 COSTS OF THE PROPOSED SMART PROGRAM?

22 A. Elizabethtown assumes that the SMART Program will
23 commence during the test period of its 2016 base rate
24 case. Elizabethtown proposes to recover the proposed

1 SMART Program costs incurred during the test year of the
2 2016 base rate case through the base rates that will be
3 established in that proceeding. For SMART Program costs
4 that are incurred beyond the end of the test year, the
5 Company proposes to recover such costs through the SMART
6 Rider. Elizabethtown proposes that the initial SMART
7 Rider rate would take effect on the effective date of the
8 revised base rates that would be established in the 2016
9 base rate case. Any SMART Program costs incurred after
10 the end of the test year of the 2016 base rate case would
11 be eligible for deferral and recovery through the SMART
12 Rider.

13

14 **Q. HOW DOES THE COMPANY PROPOSE TO DETERMINE THE SMART RIDER**
15 **RATE?**

16 **A.** The Company proposes to determine the SMART Rider rate
17 using the same methodology approved by the Board for
18 Elizabethtown's Utility Infrastructure Enhancement
19 ("UIE") program in the Board's April 28, 2009 Order in
20 Docket Nos. E009010049 and G009010053 et al. ("April 28
21 Order"). The Company proposes to establish an initial
22 SMART Rider rate designed to recover Elizabethtown's
23 projected SMART Program costs from the end of the test
24 year of its 2016 base rate case (currently anticipated to

1 be April 1, 2017) through March 31, 2018, subject to
2 reconciliation in an annual SMART Rider filing to be
3 filed by the Company on or before January 1, 2018. The
4 January 1 filing would propose a revised SMART Rider rate
5 to be effective April 1, 2018 and would reflect (i) the
6 reconciliation of actual and projected SMART Program
7 costs and cost recoveries through March 31 of the year in
8 which the filing was made ("the Base Year"), and (ii)
9 projected SMART Program costs through the next succeeding
10 April 1 through March 31 SMART Recovery Year ("Recovery
11 Year").

12

13 **Q. HOW LONG WOULD THE SMART RIDER REMAIN IN EFFECT?**

14 **A.** The SMART Rider would remain in effect until the
15 conclusion of Elizabethtown's first base rate case after
16 the SMART Program is completed. The reconciliation
17 filing that I described above would be made every year on
18 or before January 1 and would reconcile SMART Program
19 costs and cost recoveries for the year beginning on the
20 previous April 1 and ending on March 31 of the Base Year
21 and would also provide for recovery of the projected
22 SMART Program costs for the next succeeding Recovery
23 Year.

24

1 Q. PLEASE EXPLAIN HOW THE COMPANY PROPOSES TO CALCULATE THE
2 ANNUAL SMART RIDER RATE.

3 A. The proposed SMART Rider rate would be calculated by
4 summing (i) the actual and projected Base Year
5 (over)/under recovery balance as of March 31 of the Base
6 Year, (ii) the projected revenue requirement for SMART
7 Program projects for the upcoming Recovery Year; and
8 (iii) the sum of the monthly carrying costs on the
9 monthly Base Year over or under recovery balances. This
10 sum would then be divided by the projected volumes for
11 the service classifications subject to the SMART Rider
12 for the upcoming Recovery Year, with the resulting
13 quotient adjusted for applicable taxes and assessments to
14 arrive at a SMART Rider rate per therm, inclusive of
15 applicable sales and use taxes. The January 1 filing
16 would include Plant In-Service actual and projected
17 balances based on project spending completed and/or
18 projected to be completed in the Base Year and the
19 prospective Recovery Year.

20

21 Q. PLEASE EXPLAIN HOW THE COMPANY PROPOSES TO CALCULATE THE
22 PROJECTED MONTHLY REVENUE REQUIREMENT FOR THE SMART
23 PROGRAM PROJECTS.

1 **A.** The monthly revenue requirement would be developed by
2 determining the gross plant in service associated with
3 the SMART Projects placed in service less accumulated
4 depreciation, calculated using an approved composite
5 percentage, and accumulated deferred income tax credits
6 to derive a rate base. An average rate base, the average
7 of the beginning and end of month balances, would be
8 multiplied by the Company's after-tax Weighted Average
9 Cost of Capital ("WACC"), grossed up for the Company's
10 revenue expansion factor and divided by twelve (12) to
11 derive a monthly return on investment. The sum of this
12 amount and the monthly depreciation expense calculated at
13 the then-effective composite depreciation rate would
14 equal the monthly revenue requirement. The Company's
15 WACC, revenue expansion factor and depreciation rates
16 would be updated for prospective application to those
17 approved for the Company by the Board in any future base
18 rate case.

19

20 **Q. WHAT COSTS ARE PROPOSED TO BE RECOVERED THROUGH THE SMART**
21 **RIDER RATE?**

22 **A.** The costs to be recovered through the SMART Rider rate
23 would be the return on and return of the Company's
24 investment in the SMART Projects. Specifically, the

1 Company is proposing to recover the monthly revenue
2 requirements as described above and carrying costs on any
3 SMART Rider rate-related under and/or over recovery
4 balances. The Company is not proposing to separately
5 recover cost of removal expense associated with plant
6 that is retired in connection with SMART Projects through
7 the SMART Rider.

8

9 **Q. PLEASE EXPLAIN WHAT THE REVENUE EXPANSION FACTOR DOES.**

10 **A.** The revenue expansion factor adjusts the after-tax
11 weighted average cost of capital for state and federal
12 income taxes and the costs associated with BPU and Rate
13 Counsel assessments and uncollectibles. For illustrative
14 rate calculation purposes, the revenue expansion factor
15 used to estimate rate impacts is that which was approved
16 by the Board in the Company's 2009 base rate case
17 adjusted for the change in the Corporate Business Tax
18 rate adopted in 2010.

19

20 **Q. WHAT WOULD BE THE SOURCE OF THE WEIGHTED AVERAGE COST OF**
21 **CAPITAL AND REVENUE EXPANSION FACTOR USED IN DETERMINING**
22 **THE SMART RIDER RATE?**

23 **A.** The applicable weighted average cost of capital and
24 revenue expansion factor applicable to the SMART Rider

1 would be determined initially by the Board in
2 Elizabethtown's 2016 base rate case and would be subject
3 to prospective adjustment in any future Elizabethtown
4 base rate cases during the term of the SMART Program. For
5 illustrative purposes the WACC that underlies the
6 Company's current base rates is being used.

7

8 **Q. HOW WOULD THE BOOK DEPRECIATION EXPENSES BE DETERMINED?**

9 **A.** The Company proposes to calculate book depreciation
10 expenses using a composite depreciation rate as it has in
11 current and past infrastructure programs. The composite
12 rate would be developed using depreciation percentage
13 rates determined in the Company's 2016 base rate case
14 applied to the percentage of various plant categories
15 (*i.e.* mains and services) associated with the low
16 pressure replacement projects that were placed in service
17 as part of the Company's Accelerated Infrastructure
18 Replacement program ("AIR LP projects"), which are
19 similar to the projects that will be undertaken as part
20 of the SMART Program. For illustrative purposes, the
21 composite percentage rate calculated using the
22 depreciation rates that underlie the Company's current
23 base rates as applied to the Company's in-service AIR LP
24 projects through June 2015 results in a composite

1 depreciation rate of 1.94%, calculated as shown on Book
2 Depreciation Rate Schedule TK-1, which is attached to my
3 testimony.

4

5 **Q. HOW WOULD THE CARRYING COSTS ON ANY SMART RIDER RATE-**
6 **RELATED UNDER AND OVERRECOVERY BALANCES BE DETERMINED?**

7 **A.** The monthly interest on net over and under recoveries
8 would be based on the Company's actual interest rate on
9 its commercial paper and/or bank credit lines, or if such
10 commercial paper and/or bank credit lines have been fully
11 utilized, the interest rate would be equal to the
12 Company's pre-tax return as established in the most
13 recent base rate case. The interest on monthly balances
14 would not be compounded monthly but would be rolled into
15 the next Recovery Year's opening over/under recovery
16 balance.

17

18 **Q. WHAT EXPENDITURES WOULD BE INCLUDED IN SMART PROGRAM-**
19 **RELATED PLANT-IN-SERVICE BALANCE?**

20 **A.** The SMART Program-related Plant In-Service balance would
21 include all capital expenditures associated with SMART
22 Projects placed in service, including actual costs of
23 engineering, design and construction and property
24 acquisitions, including actual labor, materials, overhead

1 and a capitalized Allowance for Funds Used During
2 Construction ("AFUDC") associated with SMART Program
3 projects. SMART Project costs would be recorded in
4 Construction Work In Progress ("CWIP") and then in Plant
5 In-Service when gas is introduced into the new main
6 associated with a particular project. The AFUDC rate on
7 CWIP balances would be determined using the modified
8 Federal Energy Regulatory Commission methodology.

9
10 **Q. HOW WOULD DEFERRED INCOME TAXES BE CALCULATED?**

11 **A.** Deferred income taxes would be calculated by multiplying
12 the difference in the Company's tax depreciation expense
13 and book depreciation expense for the plant subject to
14 the Rider by the effective income tax rate. The
15 Company's tax depreciation expense would be adjusted for
16 any bonus depreciation in accordance with federal tax
17 laws. The current tax rate used in the calculation of
18 deferred taxes for Elizabethtown is 40.85%.

19
20 **Q. WHAT METHODOLOGY DOES THE COMPANY PROPOSE TO USE TO**
21 **PROJECT FIRM SALES AND SERVICES FOR THE SMART RECOVERY**
22 **YEAR IN ORDER TO DERIVE THE COMPANY'S PROPOSED SMART**
23 **RIDER RATE?**

1 **A.** The methodology used would be the same as that used in
2 developing the demand forecast that supports
3 Elizabethtown's annual Basic Gas Supply Service and
4 Societal Benefits Charge filings.

5

6 **Q. WHY IS IT APPROPRIATE FOR THE BOARD TO AUTHORIZE THE**
7 **COMPANY TO IMPLEMENT THE PROPOSED SMART RIDER?**

8 **A.** Approval of the SMART Rider is consistent with the
9 ratemaking approach approved by the Board in its April 28
10 Order in the Company's UIE proceeding. Until such time
11 as the costs of the SMART Program are included in base
12 rates, the Company should be permitted to adjust the
13 SMART Rider rate on a provisional basis to ensure current
14 recovery of SMART related costs. As discussed by Company
15 witnesses Daniel P. Yardley and Brian MacLean, regulators
16 in New Jersey and numerous other states have approved
17 rate mechanisms that permit gas utilities to recover the
18 cost of infrastructure replacement programs. The cost
19 recovery mechanism that we are proposing will ensure
20 timely recovery of no more and no less than
21 Elizabethtown's actual SMART Program costs.

22

1 Q. DOES YOUR TESTIMONY INCLUDE ANY SCHEDULES THAT ILLUSTRATE
2 HOW THE SMART RIDER RATE AND REVENUE REQUIREMENT WILL BE
3 DETERMINED?

4 A. Yes. My testimony includes illustrative schedules and a
5 proposed tariff sheet that were prepared under my
6 direction and supervision. These schedules include an
7 illustrative calculation of the first two years of the
8 SMART Rider rate, the first year being set for the period
9 April 1, 2017 through March 31, 2018 in the 2016 base
10 rate case using a projected revenue requirement divided
11 by projected firm sales. The second year rate reconciles
12 the Base year and establishes a rate for the SMART
13 Recovery Year beginning April 1, 2018 and ending March
14 31, 2019 using the WACC and depreciation rates that
15 underlie Elizabethtown's current base rates. The
16 schedules are as follows:

17 (a) Tariff Schedule TK-1 consists of revised
18 tariff sheet in redlined and clean form that
19 set forth the SMART Rider;

20 (b) SMART Schedule TK-1 sets forth an
21 illustrative annual calculation of the
22 proposed SMART Rider rates which are assumed
23 to be effective during the period April 1,
24 2017 through March 31, 2019, inclusive of a

1 reconciliation of the results of the first
2 year;

3 (c) SMART Schedule TK-2 sets forth an
4 illustrative calculation of the carrying
5 costs and reconciliation of the SMART Rider
6 rate; and

7 (d) SMART Schedule TK-3, consisting of four (4)
8 pages, sets forth an illustrative calculation
9 of the monthly SMART revenue requirement; and

10 (e) SMART Schedule TK-4 sets forth illustrative
11 SMART Rider rates, inclusive of taxes and
12 assessments, for the SMART Recovery Years
13 assumed to begin on April 1, 2017, as well as
14 illustrative bill impacts for a residential
15 heating customer with annual usage of 1,000
16 therms during the Program's proposed ten-year
17 period; and

18 (f) Book Depreciation Rate Schedule TK-1 sets
19 forth the proposed methodology to calculate a
20 composite book depreciation rate.

21

22 **Q. HAS THE COMPANY PREPARED AN ESTIMATE OF THE IMPACT THAT**
23 **THE OPERATION OF THE SMART RIDER RATE WILL HAVE ON**
24 **CUSTOMER BILLS OVER THE LIFE OF THE SMART PROGRAM?**

1 **A.** Yes. Such an estimate has been prepared using the rate
2 assumptions that I have described previously. SMART
3 Schedule TK-3 sets forth the estimated monthly SMART
4 Rider revenue requirement over the period April 1, 2016
5 through March 31, 2026. SMART Schedule TK-4 sets forth
6 the projected annual revenue requirement and projected
7 impact on a residential heating customer using 1,000
8 therms annually. As set forth on SMART Schedule TK-4,
9 the projected annual increases associated with the SMART
10 Program range between 1.4% and 3.2% annually over the
11 life of the program. It should be kept in mind that this
12 estimate uses inputs for the WACC, depreciation rates and
13 revenue expansion factor that are likely to change in the
14 Company's 2016 base rate case.

15

16 **Q. UNDER THE COMPANY'S PROPOSAL, WHAT OPPORTUNITY WILL THE**
17 **BPU AND OTHER PARTIES HAVE TO REVIEW THE SMART PROGRAM**
18 **COSTS?**

19 **A.** As discussed above, Elizabethtown proposes to make annual
20 SMART Program reconciliation filings. The BPU and other
21 parties will have the opportunity to review these filings
22 to ensure that the proposed rates are being calculated in
23 accordance with the Company's tariff and the BPU order
24 approving the SMART Program and any other relevant BPU

1 orders. The SMART Program Rider rates will be recovered
2 on a provisional basis and will be deemed final when the
3 SMART Program project costs are rolled into base rates.
4 However, the issue to be determined with respect to the
5 SMART Program costs in the Company's base rate cases
6 would be limited to whether those costs were prudently
7 incurred. If no base rate case were filed within two
8 years of the completion of the SMART Program in 2026,
9 then we propose that the record of Elizabethtown's then-
10 most recent base rate case would be reopened to permit
11 review of the prudence of all SMART Program expenditures
12 not previously reviewed for prudence and the roll-in of
13 all remaining SMART Program costs into final base rates.

14

15 **Q. DOES THE COMPANY PROPOSE TO SUBMIT ANY OTHER INFORMATION**
16 **CONCERNING THE SMART PROGRAM TO THE BOARD IN ADDITION TO**
17 **ITS ANNUAL SMART RIDER RECONCILIATION FILING?**

18 **A.** Yes. As discussed by Company witness Michael P.
19 Scacifero, Elizabethtown proposes to provide the Board
20 and all parties reports consistent with those provided in
21 connection with the UIE programs.

22

1 Q. IF THE COMPANY FILES BASE RATE CASES BETWEEN THE 2016
2 BASE RATE CASE AND THE END OF THE SMART PROGRAM, HOW WILL
3 SUCH PROCEEDINGS AFFECT THE SMART RIDER?

4 A. If the Company files such cases, it will propose to roll-
5 in the balance of its then-existing SMART Program costs
6 as of the end of the test year. In such cases, the
7 prudence of SMART Program costs incurred through the end
8 of the test year will also be subject to review. In
9 addition, the WACC, revenue expansion factor and
10 depreciation rates used in determining the SMART Rider
11 rates will be subject to prospective review in future
12 Company base rate cases.

13

14 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

15 A. Yes it does.

ELIZABETHTOWN GAS
B. P. U. NO. 14 – GAS
CANCELLING
B. P. U. NO. 13 – GAS

SECOND REVISED SHEET NO. 118

RIDER "F"

SAFETY, MODERNIZATION AND RELIABILITY TARIFF ("SMART")

Applicable to all RDS, SGS, GDS, NGV, LVD, EGF, GLS and FTS customers receiving service through the Company's distribution system. The SMART rate shall be collected on a per therm basis and shall remain in effect until changed by order of the NJBPU.

\$0.0144 per therm

In accordance with P.L. 1997, c. 162, the charges applicable under this Rider include provision for the New Jersey Sales and Use Tax, and when billed to customers exempt from this tax shall be reduced by the amount of such tax included therein.

The SMART Program is a ten-year program to modernize and enhance the reliability and safety of the Company's gas distribution system by replacing its vintage, at-risk facilities which include aging cast iron mains, unprotected and bare steel mains and services, ductile iron and vintage plastic mains and vintage plastic and copper services. As part of the SMART Program, Elizabethtown is also relocating inside meter sets outside, upgrading its legacy low pressure system to an elevated pressure system, and installing excess flow valves and retiring district regulators that are presently required to operate the existing low pressure system. The costs recovered through the SMART Program Rider rate include the Company's after-tax weighted average cost of capital as adjusted upward for the revenue expansion factor, depreciation expense, interest on monthly over and under recovery balances and applicable taxes and assessments.

Date of Issue:

Effective: Service Rendered
on and after

Issued by: Brian MacLean, President
520Green Lane
Union, New Jersey 07083

Filed Pursuant to Order of the Board of Public Utilities
Dated in Docket No.

PIVOTAL UTILITY HOLDINGS, INC. d/b/a ELIZABETHTOWN GAS
SAFETY, MODERNIZATION AND RELIABILITY TARIFF ("SMART")

SAMPLE CALCULATION OF ANNUAL RIDER RATE

	First Year <u>04/01/17</u>	Second Year <u>04/01/18</u>	
1 Prior Year (Over)/ Under Balance (Sch. TK-2)			\$0
2 Current Year Ending: Mar-18			
a. Current Year Revenue Requirement (Sch. TK-2)		\$5,462,665	
b. Current Year Recoveries (Sch. TK-2)		(\$5,467,703)	
c. Current Year Carry Costs (Sch. TK-2)		<u>(\$611)</u>	
d. Current Year Ending Balance (Sum L1-L2)		(\$5,648)	
3 Estimated Revenue Requirement 12 Mos Ending: (Sch. TK-3)	Mar-18	Mar-19	
	\$5,462,665	\$17,292,518	
4 Total Proposed Recoveries (Sum L1+L2)	<u>\$5,462,665</u>	<u>\$17,286,870</u>	
5 Projected Firm Sales and Transportation Therms:			
Residential & Gas Lights	222,831,600		
Commercial	136,734,563		
Industrial	<u>48,057,940</u>		
	407,624,103	407,624,103	therms
6 SMART Rate, before taxes (L4/L5), per therm	\$0.0134	\$0.0424	/therm
7 BPU & RC Assessment Factor	<u>\$1.0027</u>	<u>\$1.0027</u>	
8 SMART Rate, before taxes (L6*L7)	\$0.0134	\$0.0425	
9 Sales & Use Tax @ 7.00%	<u>\$0.0009</u>	<u>\$0.0030</u>	
10 SMART Rate (L8+L9), per therm	<u><u>\$0.0144</u></u>	<u><u>\$0.0455</u></u>	/therm

**PIVOTAL UTILITY HOLDINGS, INC. d/b/a ELIZABETHTOWN GAS
SAFETY, MODERNIZATION AND RELIABILITY TARIFF ("SMART")**

**SMART Schedule
TK-2**

**Actual / Projected Carrying Costs and True-up
Example of an Annual Calculation**

<u>a</u>	<u>b</u>	Revenue Requirement <u>TK-3</u>	<u>c</u>	<u>d</u>	<u>e=b+c-d</u>	Average Balance <u>f=(b+e)/2</u>	Short Term Debt Rate <u>g</u>	Carrying Cost <u>Inc./(Exp) h=f*g/12</u>	Ending Balance plus Cumulative Interest <u>i=e+ cum of h</u>
Apr-17	\$0	\$16,432	\$549,451	(\$533,019)	(\$266,509)	0.30%	(\$66)	(\$533,084)	
May-17	(\$533,019)	\$63,382	\$308,228	(\$777,865)	(\$655,442)	0.30%	(\$162)	(\$778,092)	
Jun-17	(\$777,865)	\$141,859	\$201,018	(\$837,025)	(\$807,445)	0.30%	(\$199)	(\$837,451)	
Jul-17	(\$837,025)	\$244,415	\$160,815	(\$753,425)	(\$795,225)	0.30%	(\$196)	(\$754,047)	
Aug-17	(\$753,425)	\$356,533	\$147,414	(\$544,305)	(\$648,865)	0.30%	(\$160)	(\$545,087)	
Sep-17	(\$544,305)	\$473,052	\$160,815	(\$232,068)	(\$388,186)	0.30%	(\$96)	(\$232,946)	
Oct-17	(\$232,068)	\$574,547	\$201,018	\$141,461	(\$45,303)	0.30%	(\$11)	\$140,572	
Nov-17	\$141,461	\$646,514	\$402,037	\$385,938	\$263,700	0.30%	\$65	\$385,114	
Dec-17	\$385,938	\$725,219	\$670,062	\$441,096	\$413,517	0.30%	\$102	\$440,374	
Jan-18	\$441,096	\$699,837	\$911,284	\$229,649	\$335,372	0.30%	\$83	\$229,009	
Feb-18	\$229,649	\$740,142	\$964,889	\$4,902	\$117,275	0.30%	\$29	\$4,291	
Mar-18	\$4,902	\$780,733	\$790,673	(\$5,037)	(\$68)	0.30%	(\$0)	(\$5,648)	
Total 2010		\$5,462,665	\$5,467,703				(\$611)		

PIVOTAL UTILITY HOLDINGS, INC. d/b/a ELIZABETHTOWN GAS SAFETY, MODERNIZATION AND RELIABILITY TARIFF ("SMART")

SMART Schedule TK-3

ESTIMATED REVENUE REQUIREMENT

2009 RC adj for CBT in 2010

Fiscal Year End	Plant In Service	Cum Plant In Service	Average Gross Plant In Service	Monthly Deprec.	Accum. Deprec.	Rate Base	Average Rate Base	Wtd. Avg. Cost Capital After-tax	Revenue Expansion Factor	Monthly Return on Investment	Monthly Revenue Requirement
a	b	c	d	e (note 1)	f = cum of e	i = c-f-g	j	k	l = i*k/12	m = i*k/12	n = e+l
Pre Mar-17	\$34,770,553			\$0	\$0	\$0					\$0
Mar-17	\$0			\$0	\$0	\$0					\$0
Mar-18	\$75,176,467			\$934,746	\$934,746	\$73,165,315	\$71,218,090			\$4,527,919	\$5,462,665
Mar-19	\$104,258,425			\$2,722,773	\$3,657,520	\$171,649,243	\$169,716,467			\$14,569,744	\$17,292,518
Mar-20	\$111,406,703			\$4,840,150	\$8,497,670	\$272,998,462	\$271,201,174			\$25,910,354	\$30,750,504
Mar-21	\$113,295,054			\$7,025,519	\$15,523,189	\$372,031,151	\$370,379,319			\$37,209,173	\$44,234,692
Mar-22	\$114,366,177			\$9,237,784	\$24,760,973	\$468,090,716	\$466,597,513			\$48,204,987	\$57,442,771
Mar-23	\$114,540,730			\$11,458,872	\$36,219,845	\$560,465,451	\$559,127,081			\$58,814,141	\$70,273,013
Mar-24	\$114,540,730			\$13,680,962	\$49,900,807	\$649,169,528	\$647,978,437			\$69,006,734	\$82,687,695
Mar-25	\$114,540,886			\$15,903,052	\$65,803,859	\$734,362,953	\$733,315,133			\$78,795,925	\$94,698,977
Mar-26	\$123,705,452			\$18,140,746	\$83,944,605	\$825,254,819	\$822,754,393			\$88,321,508	\$106,462,254
insert rows to expand											
Total	\$985,830,624					\$0				\$425,360,485	\$509,305,090
Rider Year:											
Jan-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Feb-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Mar-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Apr-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
May-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Jun-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Jul-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Aug-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Sep-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Oct-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Nov-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Dec-16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Jan-17	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Feb-17	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Mar-17	\$0	\$0	\$0	\$0	\$0	\$0	\$0	6.53%	1.72431	\$0	\$0
Apr-17	\$2,853,570	\$2,853,570	\$1,426,785	\$3,076	\$3,076	\$2,846,893	\$1,423,447	6.53%	1.72431	\$13,956	\$16,432
May-17	\$6,707,139	\$8,560,709	\$5,707,139	\$9,995	\$13,071	\$8,532,335	\$5,689,614	6.53%	1.72431	\$53,386	\$63,382
Jun-17	\$8,560,709	\$17,121,418	\$12,841,064	\$21,858	\$34,929	\$17,045,596	\$12,788,965	6.53%	1.72431	\$120,000	\$141,859
Jul-17	\$9,987,494	\$27,108,912	\$22,115,165	\$38,005	\$72,934	\$26,950,591	\$21,998,093	6.53%	1.72431	\$206,411	\$244,415
Aug-17	\$9,987,494	\$37,096,406	\$32,102,659	\$57,380	\$130,314	\$36,813,526	\$31,882,059	6.53%	1.72431	\$299,153	\$356,533
Sep-17	\$9,987,494	\$47,083,900	\$42,090,153	\$81,600	\$211,914	\$46,623,887	\$41,716,707	6.53%	1.72431	\$391,452	\$473,052
Oct-17	\$7,133,924	\$54,217,824	\$50,650,862	\$104,666	\$316,580	\$53,530,606	\$50,077,247	6.53%	1.72431	\$469,881	\$574,547
Nov-17	\$4,280,355	\$58,498,178	\$56,358,001	\$125,426	\$442,006	\$57,538,692	\$55,534,649	6.53%	1.72431	\$521,088	\$646,514
Dec-17	\$4,280,355	\$62,778,533	\$60,638,355	\$166,945	\$608,952	\$61,456,649	\$59,497,670	6.53%	1.72431	\$558,274	\$725,219
Jan-18	\$4,132,645	\$66,911,177	\$64,844,855	\$104,833	\$713,784	\$65,367,712	\$63,412,181	6.53%	1.72431	\$595,004	\$699,837
Feb-18	\$4,132,645	\$71,043,822	\$68,977,500	\$108,477	\$822,261	\$69,270,865	\$67,319,288	6.53%	1.72431	\$631,665	\$740,142
Mar-18	\$4,132,645	\$75,176,467	\$73,110,145	\$112,485	\$934,746	\$73,165,315	\$71,218,090	6.53%	1.72431	\$668,248	\$780,733
Apr-18	\$4,132,645	\$79,309,112	\$77,242,789	\$116,939	\$1,051,686	\$77,050,097	\$75,107,706	6.53%	1.72431	\$704,745	\$821,684
May-18	\$8,265,289	\$87,574,401	\$83,441,756	\$126,961	\$1,178,647	\$85,045,769	\$81,047,933	6.53%	1.72431	\$760,483	\$887,444
Jun-18	\$12,397,934	\$99,972,335	\$93,773,368	\$144,141	\$1,322,788	\$97,136,792	\$91,091,281	6.53%	1.72431	\$854,720	\$998,862

PIVOTAL UTILITY HOLDINGS, INC. d/b/a ELIZABETHTOWN GAS SAFETY, MODERNIZATION AND RELIABILITY TARIFF ("SMART")

SMART Schedule TK-3

2009 RC adj for CBT in 2010

ESTIMATED REVENUE REQUIREMENT

Fiscal Year End	Plant In Service	Cum Plant In Service	Average Gross Plant In Service	Monthly Deprec.	Accum. Deprec.	Accum. Deferred Tax Benefit	Rate Base	Average Rate Base	Cost After-tax	Revenue Expansion Factor	Monthly Return on Investment	Monthly Revenue Requirement
a	b	c	d	e (note 1)	f = cum of e	g (note 2)	j=c-f-g	i	j	k	m=i*j*k/12	n=e+i
Pre Mar-17	\$34,770,553											
Nov-25	\$6,872,522	\$956,049,633	\$952,613,372	\$1,585,119	\$77,583,429	71,607,659	\$806,858,545	\$804,883,881	6.53%	1.72431	\$7,552,322	\$9,137,442
Dec-25	\$6,872,522	\$962,922,154	\$959,485,893	\$1,651,783	\$79,235,212	73,023,780	\$810,663,162	\$808,760,854	6.53%	1.72431	\$7,588,700	\$9,240,483
Jan-26	\$7,559,795	\$970,481,949	\$966,702,052	\$1,562,835	\$80,798,047	74,218,102	\$815,465,800	\$813,064,481	6.53%	1.72431	\$7,629,082	\$9,191,917
Feb-26	\$7,559,795	\$978,041,744	\$974,261,847	\$1,569,501	\$82,367,548	75,420,228	\$820,253,967	\$817,859,884	6.53%	1.72431	\$7,674,078	\$9,243,579
Mar-26	\$7,788,880	\$985,830,624	\$981,936,184	\$1,577,057	\$83,944,605	76,631,200	\$825,254,819	\$822,754,393	6.53%	1.72431	\$7,720,003	\$9,297,060

Note: The revenue calculations exclude Plant In-Service included in the Company's 2016 Rate Case

(1) Book Depreciation is calculated based on each month's Capitalized Expenditures using current Board-approved depreciation rate and the half year methodology, for the first year when placed in service. The first year's capital depreciation is booked January through December per the numbers of months remaining in the year.

(2) Tax Depreciation is based on Depreciable property times the applicable Modified Accelerated Cost Recovery System (MACRS) rate and Bonus Depreciation when applicable.

**PIVOTAL UTILITY HOLDINGS, INC. d/b/a ELIZABETHTOWN GAS
SAFETY, MODERNIZATION AND RELIABILITY TARIFF ("SMART")**

**SMART Schedule
TK-4**

**Estimated Rider Rates and Residential Bill Impact
Implemented on a Projected Basis on April 1st**

Fiscal Year	Yr	Projected Revenue Requirement	Per Therm Rates **	Proposed Effective Date	Annual Charge per Therms of 1,000	Estimated * 1,000 therm Bill \$1,048.83	% Chg from Prior Yr.
Mar-17	1	\$0	\$0.0000			\$1,048.83	
Mar-18	2	\$5,462,665	\$0.0144	4/1/17	\$14.38	\$1,063.21	1.4%
Mar-19	3	\$17,292,518	\$0.0455	4/1/18	\$45.51	\$1,094.34	2.9%
Mar-20	4	\$30,750,504	\$0.0809	4/1/19	\$80.92	\$1,129.75	3.2%
Mar-21	5	\$44,234,692	\$0.1164	4/1/20	\$116.41	\$1,165.24	3.1%
Mar-22	6	\$57,442,771	\$0.1512	4/1/21	\$151.17	\$1,200.00	3.0%
Mar-23	7	\$70,273,013	\$0.1849	4/1/22	\$184.93	\$1,233.76	2.8%
Mar-24	8	\$82,687,695	\$0.2176	4/1/23	\$217.60	\$1,266.43	2.6%
Mar-25	9	\$94,698,977	\$0.2492	4/1/24	\$249.21	\$1,298.04	2.5%
Mar-26	10	\$106,462,254	\$0.2802	4/1/25	\$280.17	\$1,329.00	2.4%

Notes:

The revenue calculations exclude Plant In-Service included in the Company's 2016 Rate Case Rates are proposed to be effective on April 1st of each year based on projected revenue requirements ending March 31st.

***Starting Bill Estimate:**

07/01/15	\$983.70
ENDURE	4.40
AIR	48.20
SMART Base Rate	12.53
	<u>\$1,048.83</u>

**** Rate Determinants:**

Therms	407,624,103
Taxes and Assessments	107.27%

PIVOTAL UTILITY HOLDINGS, INC.
d/b/a ELIZABETHTOWN GAS
Depreciation & Amortization of Gas Plant
LP Composite Depreciation Rate
AIR LP Projects

Book Depreciation Rate
Schedule TK-1

<u>Acct</u>	<u>DESCRIPTION</u>	<u>RATE</u>	LP Projects	Full Yr. Depr.	
304	304.0	Land	1.54%	\$0	\$0
305	305.0	Structures & Improvements	0.00%	\$0	\$0
311	311.1	Liquefied Petro Gas Equip	0.00%	\$0	\$0
311	311.2	Synthetic Nat. Gas Equip	0.00%	\$0	\$0
320	320.0	Other Equipment - Yard Pipe	6.67%	\$0	\$0
320	320.0	Other Equipment - Miscellaneous	6.67%	\$0	\$0
360	360.0	Land	0.00%	\$0	\$0
361	361.0	Structures & Improvements	2.22%	\$0	\$0
	362.0	Gas Holders - Natural	2.32%	\$0	\$0
362	362.1	Gas Holders - LNG	2.30%	\$0	\$0
363	363.2	Vaporizing Equipment	2.90%	\$0	\$0
363	363.4	Compressor Equipment	2.91%	\$0	\$0
365	365.0	Rights of Way	1.54%	\$0	\$0
367	367.0	Transmission Mains	1.84%	\$0	\$0
369	369.0	Measuring & Regulating Equipment	4.00%	\$0	\$0
	374.0	Land	0.00%	\$0	\$0
374	374.1	Land Rights	1.54%	\$0	\$0
375	375.0	Structures & Improvements	4.00%	\$0	\$0
376	376.0	Distribution Mains	1.50%	\$23,814,114	\$357,212
378	378.0	Measuring & Reg Equip - General	3.12%	\$0	\$0
379	379.0	Measuring & Reg Equip - Gate St	3.03%	\$0	\$0
380	380.0	Services	2.23%	\$13,766,834	\$307,000
381	381.0	Meters	3.31%	\$3,896,898	\$128,987
382	382.0	Meter Installations	2.22%	\$0	\$0
383	383.0	House Regulators	2.70%	\$1,458,741	\$39,386
384	384.0	House Regulators Installations	2.70%	\$0	\$0
385	385.0	Industrial Meas & Reg Equipment	3.33%	\$0	\$0
	385.2	Meter Installations	0.00%	\$0	\$0
387	387.0	Other Distribution Equipment	4.00%	\$0	\$0
390	390.0	Structures & Improvements	2.50%	\$0	\$0
391	391.1	Computer Equip & Software	20.00%	\$0	\$0
	391.2	Enterprise Systems	10.00%	\$0	\$0
	391.4	Office Furniture & Equipment	5.00%	\$0	\$0
392	392.1	Vehicles - Owned	13.73%	\$0	\$0
	392.2	Light Trucks - Owned (to 3/4 Tons)	10.74%	\$0	\$0
	392.3	Heavy Trucks - Owned (over 3/4 Tons)	8.82%	\$0	\$0
393	393.0	Stores Equipment	5.00%	\$0	\$0
394	394.0	Tools, Shop & Garage Equip	5.00%	\$0	\$0
395	395.0	Laboratory Equipment	5.00%	\$0	\$0
	396.1	Power Equipment - Tractors	4.00%	\$0	\$0
396	396.2	Power Equipment - Compressors	7.69%	\$0	\$0
397	397.0	Communication Equipment	5.00%	\$0	\$0
398	398.0	Miscellaneous Equipment	5.00%	\$0	\$0

\$42,936,586	\$832,585
--------------	-----------

Composite Depreciation Rate >>>

1.94%

**Pivotal Utility Holdings, Inc. d/b/a Elizabethtown Gas
Notice of Public Hearings**

To Our Customers

On _____, 2015, Pivotal Utility Holdings, Inc. d/b/a Elizabethtown Gas (“the Company” or Elizabethtown”) filed a Petition with the New Jersey Board of Public Utilities (“Board” or “BPU”) seeking approval of a safety, modernization and reliability program and a related rider to the Company’s Tariff – the Safety, Modernization and Reliability Tariff – to permit Elizabethtown to recover the costs of the proposed program (collectively the program and proposed Tariff rider will be referred to as “the SMART Program”).

Elizabethtown has facilities on its system that were installed prior to calendar year 1900. Elizabethtown seeks Board approval to implement the SMART Program over a ten-year period to modernize and enhance the reliability and safety of its gas distribution system by replacing its vintage, at-risk facilities which include aging cast iron mains, unprotected and bare steel mains and services, ductile iron, copper and vintage plastic mains and vintage plastic and copper services. Elizabethtown also proposes to relocate inside meter sets outside, to upgrade its legacy low pressure system to an elevated pressure system, and, as a consequence, to install excess flow valves and retire district regulators that are presently required to operate the low pressure system.

The total expenditures associated with the SMART Program are projected to approximate \$1,102 million in 2014 dollars. Elizabethtown projects that these expenditures will enable the Company to replace approximately 630 miles of main and approximately 67,000 services.

In conjunction with the implementation of the SMART Program, Elizabethtown is seeking Board approval to implement a Tariff rider that will enable it to recover, on a provisional basis, certain costs incurred in connection with the SMART Program beyond the test period of the Company’s next base rate case, which is required to be filed no later than September 1, 2016. Specifically, Elizabethtown anticipates that the proposed Tariff rider would first take effect on or about April 1, 2017 and would recover projected SMART Program costs for the twelve months ending March 31, 2018. The Company proposes that once the SMART Program rider takes effect, the Company would submit an annual petition to the Board no later than January 1 of each year that would propose a revised SMART Program rate to be effective April 1 of the same year. The Company’s annual SMART Program rider filing would reconcile actual SMART Program costs and cost recoveries for the then-current April 1 through March 31 SMART Program year and seek recovery of projected SMART Program costs for the next succeeding April 1 through March 31 SMART Program year. The SMART Program rider rate would be assessed to all of the Company’s firm customers under Service Classifications RDS, SGS, GDS, LVD, EGF, GLS, NGV and FTS.

Elizabethtown is not seeking to increase rates to recover SMART Program costs at this time. Nonetheless, Elizabethtown forecasts that the initial SMART Program rider rate anticipated to take effect April 1, 2017 would be designed to recovery \$5,462,665 of SMART Program costs through a proposed rider rate of \$0.0144 per therm. This rate would increase the

annual bill of a residential heating customer using 1,000 therms by \$14.38 or 1.4% as compared to an estimated total annual bill of \$1,048.83.

Based on current projections and assuming implementation of the SMART Program as proposed by the Company, the subsequent estimated SMART Program rider rates and their impact on a residential customer using 1,000 therms annually are estimated as follows:

Effective Date	SMART rate per them	Annual Increase	% Change
4/1/18	\$0.0455	\$31.13	2.9%
4/1/19	\$0.0809	\$35.41	3.2%
4/1/20	\$0.1164	\$35.49	3.1%
4/1/21	\$0.1512	\$34.76	3.0%
4/1/22	\$0.1849	\$33.76	2.8%
4/1/23	\$0.2176	\$32.67	2.6%
4/1/24	\$0.2492	\$31.61	2.5%
4/1/25	\$0.2802	\$30.96	2.4%

These rates are only estimates. The actual proposed rates would be subject to BPU approval and could be higher or lower depending on the Board’s final determination and the date on which such rates are made effective.

The Board has the statutory authority to establish Elizabethtown's rates at levels it finds just and reasonable as well as to establish the effective date of such rates. Therefore, the BPU may establish the rates at levels and/or an effective date other than those proposed by Elizabethtown.

Copies of the Petition are available for inspection at the Company offices located at 520 Green Lane, Union, New Jersey, online at Elizabethtown’s website: www.elizabethtowngas.com, and at the Board of Public Utilities, 44 South Clinton Avenue, 9th Floor Trenton, New Jersey.

PLEASE TAKE NOTICE that Public Hearings have been scheduled on the above mentioned Petition at the following times and places:

_____, 2015
 Hunterdon County Complex, Route 12, Building #1, Flemington, New Jersey 08822

_____, 2015
 Rahway Municipal Council, Court Chambers, City Hall Plaza, Rahway, New Jersey 07065

The public is invited to attend and interested persons will be permitted to testify and/or make a statement of their views on the proposed rates. Information provided at the public hearings will become part of the record of this case and will be considered by the Board in making its decision. In order to encourage full participation in this opportunity for public comment, please submit requests for needed accommodations, including an interpreter, listening

devices and/or mobility assistance, 48 hours prior to this Hearing. In addition, members of the public may submit written comments concerning the Petition to the BPU regardless of whether they attend the hearing by addressing them to: Irene Asbury, Secretary, Board of Public Utilities, 44 South Clinton Avenue, 9th Floor, P.O. Box 350, Trenton, New Jersey, 08625-0350. Hearings will continue, if necessary, on such additional dates and at such locations as the Board may designate in order to ensure that all interested persons may be heard.

**Pivotal Utility Holdings, Inc. d/b/a Elizabethtown Gas
Brian MacLean – President**